



REPUBLIC OF LIBERIA



SINOE COUNTY DEVELOPMENT AGENDA



SINOE COUNTY
2025-2029



SINOE COUNTY

County Development Agenda (CDA)

2025-2029

MESSAGE FROM THE SUPERINTENDENT



As the Superintendent of Sinoe County, I am committed to fostering sustainable development that enhances the quality of life for all our residents. Our development agenda focuses on six key pillars: Economic Transformation, Infrastructural Development, Rule of Law Governance AND Anti-Corruption, Environmental Sustainability and HUMAN CAPITAL DEVELOPMENT economic growth, environmental sustainability, and social equity.

My leadership aims to create a vibrant economy by promoting local entrepreneurship, improving infrastructure, and attracting investment. By supporting our farmers and small businesses, we can ensure that wealth is generated and retained within our communities.

Environmental sustainability is crucial for the preservation of our natural resources. My team will implement initiatives that promote responsible land use, protect our forests, and ensure clean water access for all. Our commitment to the environment will safeguard our heritage for future generations.

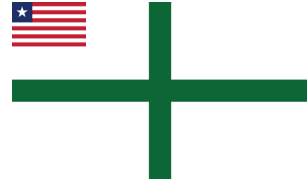
Social equity remains at the heart of our development efforts. I will strive to ensure that all members of our community have access to quality education, healthcare, and employment opportunities. By fostering inclusive policies, my leadership will uplift marginalized groups and ensure that no one is left behind.

Together, we can build a prosperous and resilient Sinoe County. I urge all stakeholders, including community members, local leaders, disabled and organizations, to collaborate in this vital journey toward sustainable development.

Thank you for your continued support.

Peter Wleh Nyensuah
Superintendent of Sinoe County

LETTER FROM THE PEOPLE OF SINOE COUNTY



November 15, 2025
H.E. Joseph Nyuma Boakai
President of the Republic of Liberia
Monrovia, Liberia

Your Excellency,

We, the people of Sinoe County, extend our compliments and best wishes for your personal health and happiness. Our cherished hope is that your presidency will be successful and augur well for the peace, development, and prosperity of our country.

We, the people of Sinoe County, assure you that we are united in our commitment to a sustainable, inclusive, and prosperous future.

Our County Development Agenda (CDA) reflects our deep and strong dedication to protecting our environment, supporting social services, and empowering every community member, especially the marginalized and vulnerable people.

We stand firmly for the inclusion of women and girls, people with disabilities, and the youth in the development of our county, recognizing their essential role in our country's development.

Transparency and accountability are the cornerstones of our journey to development, and we demand responsible governance. We pledge that every action shall be in the best interest of Sinoe County.

We call on our leaders and citizens to commit to these shared visions, putting aside our differences for a better Sinoe.

Signed:

Citizens of Sinoe County.

FOREWORD FROM THE MINISTER OF INTERNAL AFFAIRS



I join other professional colleagues within the Ministry of Internal Affairs to work earnestly with colleagues in other ministries, agencies, and commissions (MACs) in addressing the numerous challenges impacting our governance structures and processes. Many days, I spent hours reflecting on how our work as policymakers translates into actions that impact on our citizens' well-being, remove them from abject poverty, and ensure transformative change that underpin individual and collective economic growth and development. What drives me to these issues and gives them great importance is a concern about how the governance systems in the past have not created the enabling environment and necessary conditions for citizens to take full charge of their development and make decisions that positively impact on their lives. Citizens feel that previous political systems have failed them – and more broadly, their lives in communities remain unchanged year after year with limited opportunities in sight.

During the last decade that I worked at the Legislature, I always envisioned having the opportunity to engage in issues of broader citizens' engagement through a well-structured and organized framework. The opportunity has now availed itself, and I must seize the moment. That moment is now here! The Local Government Act of 2018 provides perfect opportunities for Liberia's citizens, residents, and me. In addition, the Revenue Sharing Law and its attending regulations propel citizens to become

champions of their development, and they should no longer be spectators. But the key question is, are we all ready for the transformation engendered by the different intrusive frameworks for radical change? I, however, do not doubt that this regime of His Excellency Joseph Nyuma Boakai, President of the Republic of Liberia, and his ARREST Agenda for Inclusive Development (AAID), will compare us all to do what we have come to do in the best interest of the citizens.

Let me join the Minister of Finance and Development Planning and other well-meaning professional policymakers, including members of the Legislature, to make the AAID and the County Development Agenda (CDA) living documents that create a far broader set of opportunities for accurate decisions about development priorities and resource allocations and management to be made at the local level if we genuinely care about Liberia's development and its citizens. While we may have a long way to go to narrow the inequalities between the local and national level development, let's stand together in building a strong foundation under the vibrant leadership of President Joseph Nyuma Boakai because the AAID, CDA, Revenue Sharing Law, and the Decentralization frameworks offer the most significant opportunities.

I thank you.

Hon. Francis Sakila Nyumalin, Sr.
Minister of Internal Affairs

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PREFACE BY THE MINISTER OF FINANCE AND DEVELOPMENT PLANNING



Fellow Liberians and all Development Partners

On behalf of the Ministry of Finance, and Development Planning I am honored to present to you this County Development Agenda which is fully aligned with the ARREST Agenda for Inclusive Development (AAID), our National Development Plan (2025-2029). The CDA is a development instrument which provides a localized framework that aligns the county-level priorities with the broader AAID priorities while ensuring that every county contributes to and benefits from Liberia's development efforts.

Government adopted a participatory approach to planning to ensure that the citizens voices are heard during the planning process and that no one is left behind. The CDA formulation process involved extensive consultations of the citizens and their leaders such as local authorities, traditional leaders, civil society, the private sector and the development partners.

This visionary plan focuses on harnessing the opportunities in agriculture, roads, and other infrastructure development, enhancing the rule of law, restructuring the education sector, improving sanitation, and unlocking the potentials of tourism. This is in line with H.E President Joseph Nyuma Boakai Sr. inspiring vision for the ARREST Agenda, which identified as a top priority, the need for investment in critical areas to boost economic development in Liberia.

The objectives of the CDA are to: (i) improve the quality of life for all the people across counties; (ii) foster sustainable and inclusive economic growth within the county; and (iii) support Liberia's march towards achieving a lower-middle-income country status by the year 2030. It is a strategic document guiding local and national participants in making smart policies, allocating resources, and effectively implementing programs and projects. The CDA is an action-oriented document providing a list of development interventions and projects whose

implementation by all stakeholders is expected to contribute to the desired development outcomes such as lessening the multi-dimensional poverty burden, uplifting household incomes, sustaining livelihoods, and improving physical infrastructure among others.

Realizing the vital role of various stakeholders including the private sector in spurring economic development through contributions to job creation, economic growth, infrastructural development, poverty reduction, and export-led growth, various unique opportunities in each county have been identified to enable various players to make their contributions. The CDAs represent a promise to harness each county's unique strengths- its vibrant communities, rich natural resources, and the resilient spirit of Liberians- to unlock opportunities for all. From improving infrastructure and healthcare to empowering our youth and supporting local economies, this agenda charts a course toward transformative change. Over the next five years (2025-2029), this agenda will serve as a strategic transformative roadmap setting clear goals, objectives, approaches, programs, and projects and key interventions to drive the Districts and County toward sustainable growth and significantly improved livelihoods for all its citizens.

Implementation of the CDA requires strong partnerships between the national and county governments, development partners, private investors, and community stakeholders. The Ministry of Finance and Development Planning is committed to ensuring transparent resource allocation, effective monitoring, and reporting so that development efforts truly translate into improved livelihoods as we endeavor to leave no one behind.

As we move towards the implementation phase, I extend my gratitude to county authorities, community leaders, civil society, development partners, and every citizen who has contributed to the formulation of the CDAs. It is now time to turn plans into action and action into lasting impact. It is our duty to build a more prosperous, inclusive, and resilient Liberia for all. As His Excellency always say "Let our actions not be because of the next election but for the next generation.

Thank you!

Hon. Augustine Kpehe Ngafuan
Minister of Finance and Development
Planning

ACKNOWLEDGEMENT



The Ministry of Finance and Development Planning and the Ministry of Internal Affairs would like to extend their immense gratitude to His Excellency President Joseph Nyuma Boakai, Sr., for entrusting us with the enormous responsibility to coordinate the crafting of the Sinoe County Development Agenda (CDA) 2025-2029 and his farsighted leadership and guidance throughout the plan formulation process.

We wish to extend our sincere thanks to the Sinoe County Legislative Caucus for their guidance and motivation during the formulation of the CDA. We are also grateful to the county superintendents and other county stakeholders for their leadership and support during the districts and county consultations.

We acknowledge the enormous contributions of all stakeholders who worked towards on the preparation of the CDA, and would like to express our heartfelt gratitude to all development partners, particularly the United Nations Country Team, the Government of Sweden, and the United Nations Economic Commission for Africa, for their invaluable technical and financial support throughout the CDA formulation process. Your commitment to the development of the county is deeply appreciated and has been instrumental in formulating this action-orientated plan.

Additionally, we owe a debt of gratitude to our consultants from the Africa Development Management Associates, Dr. Mario Caetano Joao, and Dr. Patrick Olowo, and the technical teams led by technicians from the Ministries of Finance & Development Planning and Internal Affairs for their invaluable contributions to the formulation of the CDA.

Finally, we would like to recognize the inputs made by the private sector on moving the County Development Agenda forward. Many thanks to Civil Society Organizations (CSOs), faith-based, youths and women organizations, our citizens with special needs, the media, and all other national private sector institutions for their unflinching support to the Sinoe County Development Agenda.

The Government of Liberia looks forward to a more successful collaboration, driven by stronger partnerships, during the implementation of the CDA to ensure Sinoe County citizens' aspirations are met.

Thank you.

Hon. Tanneh G. Brunson
Deputy Minister for Budget and
Development Planning

ACRONYMS

AAID	ARREST Agenda for Inclusive Development
AfT	Agenda for Transformation
AfCFTA	African Continental Free Trade Agreement
AfDB	African Development Bank
ARREST	Agriculture, Roads, Rule of Law, Education, Sanitation, Tourism
AU	African Union
CAP	County Action Plan
CBOs	Community Based Organizations
CCs	County Councils
CCS	Carbon, Capture, and Storage
CDAs	County Development Agendas
CDF	County Development Fund
CDSC	County Development Steering Committee
CEO	County Education Officer
CNDRA	Center for National Document Records and Archive
CSCs	County Service Centers
DEF	Donor Engagement Forum
ECOWAS	Economic Community of West African States
ESP	Education Sector Plan
FCRM	Feedback, Complaints, and Response Mechanism
FGM	Female Genital Mutilation
FLR	Forest Land Restoration
FMIS	Financial Management Information Systems
GBV	Gender-Based Violence
GCF	Green Climate Fund
GDP	Gross Domestic Products
GOL	Government of Liberia
GSA	General Service Agency
IBRD	International Bank for Reconstruction and Development
IDA	International Development Assistance
IFC	International Finance Cooperation

IMCD	Inter- Ministerial Committee on Decentralization
JSF	Joint Stakeholder Forum
LGA	Local Government Act
LISGIS	Liberia Institute of Statistics and Geo-Information Services
LNP	Liberia National Police
MACs	Ministries, Agencies, and Commissions
M&E	Monitoring and Evaluation
MPW	Ministry of Public Works
NDP	National Development Plan
NDSC	National Development Steering Committee
NGOs	Non- Governmental Organization
NIC	National Investment Commission
NPDLG	National Policy on Decentralization and Local Governance
NSFP	National School Feeding Program
ODA	Official Development Assistance
PM&E	Participatory Monitoring and Evaluation
PPP	Public Private Partnership
PWDs	People With Disabilities
R&D	Research and Development
RSA	Revenue Sharing Act
RSSI	Remote Sensing and Satellite Imagery
TVET	Technical and Vocational Education and Training
TWGs	Thematic Working Groups
UN	United Nations
VUCA	Volatility, Uncertainty, Complexity and Ambiguity

EXECUTIVE SUMMARY

The 2025-2029 County Development Agenda (CDA) is a powerful and results-oriented instrument for the growth and development of Sinoe County. The agenda aims to address the critical needs, aspirations, and priorities of the people of Sinoe. The primary development objective is to contribute to Liberia's progress toward becoming a lower-middle-income country by 2030, ultimately improving the lives and living conditions of the people in Sinoe. There is a solid connection between the Sinoe County Development Agenda and the national ARREST Agenda for Inclusive Development. This linkage is evident in two ways: First, it incorporates parameters, indicators, and insights that guided the development of both the ARREST Agenda and the County Development Agenda (CDA). And second, the structure, content, and strategies of the CDA align with those outlined in the ARREST Agenda.

During the consultations, the people of Sinoe presented challenges that could hinder efforts to achieve desired economic growth and sustained development. The socio-economic outcomes of Sinoe County heavily rely on agriculture, mining, and the extractive industry, particularly iron ore mining. Most economic activities for the population involve agriculture, while youth often engage in commercial motorbike-riding and petty trade. Living conditions remain substandard, and unemployment rates are high. Gender exclusion is a significant issue, with women facing fewer employment

opportunities and spending more time on domestic work compared to men. The educational sector faces challenges, including late or non-payment of public-school teachers and declining academic completion rates. Additionally, healthcare and sanitation facilities urgently require improvement.

The people also articulated their development aspirations for the next five years. They focused on enhancing access to essential services, improving living conditions and welfare, and fostering community development and social cohesion. They identified and ranked five strategic priority areas for substantial public and private investment over the next five years: (i) constructing, revitalizing, and maintaining roads; (ii) enhancing health and sanitation outcomes; (iii) expanding and modernizing education; (iv) expanding and modernizing agriculture and agribusiness productivity; and (v) reinforcing the rule of law.

These priorities address the county's fundamental challenges while promoting sustainable economic growth, improving livelihoods, and enhancing good governance. The people's desire to unlock the existing potential in the county as a development driver shall supplement the dividends from the priorities identified. These include tourism, fisheries, mining, forestry, and animal husbandry.

The people of Sinoe County prioritized a total of five (5) sectors, twenty-one (21)

programs, and fifty-five (25) interventions are prioritized by for implementation between 2025 and 2029. However, given their complementarity with other programs and interventions in the AAID, a total of eighteen (18) strategic policies, thirty-three (33) programs and one hundred (100) interventions were selected for implementation between 2025 and 2029. These targeted efforts are clustered around five pillars of the ARREST Agenda, distributed as follows:

1. **Economic Transformation:** eight (8) programs and twenty-four (24) interventions
2. **Infrastructural Development:** five (5) programs and twelve (12) interventions
3. **Rule of Law:** two (2) programs and six (6) interventions
4. **Governance and Anti-Corruption:** four (4) programs and thirteen (13) interventions
5. **Environmental Sustainability:** three (3) programs and eight (8) interventions
6. **Human Capital Development:** eleven (11) programs and thirty-seven (37) interventions.

The 2018 Local Government Act (LGA) provides the necessary legal framework and outlines achievable provisions to enhance effective local governance. The

County Council and County Administrators are expected to collaborate in managing county affairs effectively. Under the LGA, county authorities can now collect revenues, undertake public works, allocate resources, and implement programs to benefit residents. Additionally, three constituency steering committees have been established to advise and guide program and project management teams. Regular meetings shall be held monthly by the District Steering Committee, quarterly meetings by the County Development Steering Committee, and semi-annual meetings by the National Steering Committee. In addition, periodic reports will be prepared and submitted to these committees to track progress, identify risks early, and manage the budget with greater transparency.

Despite the high likelihood of success, several risks and constraints could lead to financial setbacks, cost overruns, budget deviations, resource wastage, or even project failure. These risks may arise from four possible sources: (i) within the county; (ii) national and sub-national policies and institutions; (iii) the international donor community; and (iv) natural causes. If not adequately mitigated, these risks could derail the implementation of the CDA and jeopardize efforts to generate rapid, inclusive, and sustainable growth and development in Sinoe County.

PART 1: INTRODUCTION



1.1. Background and Objective of the CDA

President Joseph Nyuma Boakai unveiled a bold vision for Liberia’s development with the ARREST (Agriculture, Roads, Rule of Law, Education, Sanitation, Tourism) Agenda in his Inaugural Address. This visionary plan focuses on seizing opportunities in agriculture, roads, and other infrastructure development, enhancing the rule of law, restructuring the education sector, improving sanitation, and unlocking the potential of tourism. The President’s inspiring vision for the ARREST Agenda, identified as a top priority, the need for investment in critical areas to boost economic development in Liberia. To fulfill this commitment, the President advanced the creation of a new national development plan, dubbed the ARREST Agenda for Inclusive Development (AAID). An

integral component of the AAID is the County Development Agenda (CDA) for each of Liberia’s 15 counties.

This County Development Agenda is specifically tailored to address the unique needs, aspirations and priorities of the people of Sinoe, aiming to foster inclusive growth, sustainable development, and improved effective governance. It is a strategic document guiding local and national participants in making smart policies, allocating resources, and effectively implementing programs and projects. The CDA is action-oriented and provides a list of development interventions and projects with associated costs, to guide the resource mobilization and allocation process; and to ensure the effective realization

of the objectives of, and deliverables within, the CDA. The intended objective of this County Development Agenda is to contribute to Liberia's move toward becoming a lower-middle-income country by 2030, which would improve the lives and living conditions of the peoples of Sinoe.

Specifically, the agenda:

1. Articulates the development needs, aspirations, and specific challenges in Sinoe, providing the associated justification as well as key interventions to address the challenges.
2. Provides a clear and robust sub-national strategic direction for the county's development in the medium term.
3. Specifies priority public and private investment programs and projects that derive value economically, socially, and environmentally within the county.
4. Specifies feasible interventions to achieve the ARREST Agenda for Inclusive Development, towards

Liberia's Vision 2030, and other regional and global development priorities and goals.

At the heart of this agenda is a commitment to improve agribusiness productivity, construct, revitalize and maintain roads, reinforce the rule of law, expand and modernize education, enhance health and sanitation outcomes, and unlock the potential of tourism as a development driver. The agenda also emphasizes the critical value of securing effective implementation of development filters such as children and youth, gender, employment, formalization of the informal economy, climate change, and vulnerable groups so that no one in the Sinoe development process and outcomes is left behind.

Over the next five years (2025-2029), this agenda will serve as a strategic transformative roadmap setting clear goals, objectives, approaches, programs and projects, and key interventions to drive the districts and county toward sustainable growth and significantly improved livelihoods for all its citizens.

1.2. Approach

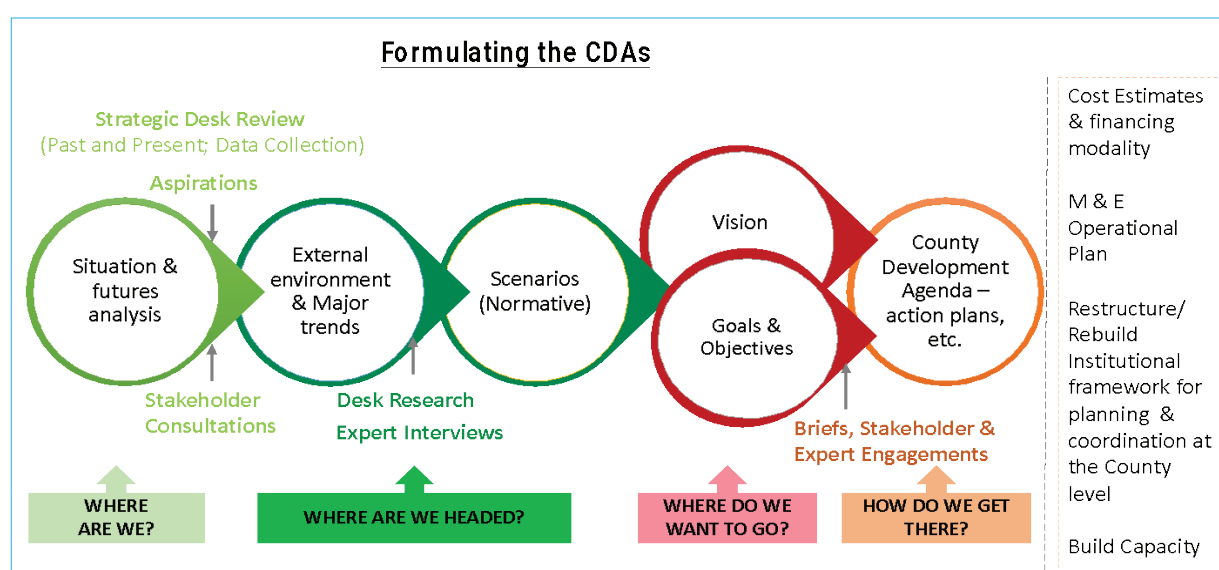
This CDA was developed through a participatory bottom-up approach involving a series of consultations at the district and county levels. Two days were spent engaging stakeholders from each administrative district in Sinoe. Outcomes of the district consultations were presented, analyzed, and consolidated at another two-day county consultation session, that was held in Greenville City, where the people of Sinoe identified and ranked their overall development priorities, programs, and projects. At both

consultations, various stakeholders, including county administrators, students, youth leaders, business communities, women's organizations, persons with special needs, religious and traditional leaders, farmers, teachers, health workers, and local community members, were constructively engaged. These two sessions were followed by a consultative working session with the Sinoe Legislative Caucus, where the people's report was considered and strengthened. The resulting draft was submitted to, and

adopted at a two-day county validation session, with the active participation of all county stakeholders. In compliance with the Local Government Act of 2018, the County Council convened an extraordinary session, approved the Sinoe County Development Agenda 2025-2029, and issued the associated

resolution exhibited in Annex I. The adopted approach, as illustrated in Figure 1, included a broad future-focused analysis around four basic strategic questions: Where are we? Where are we headed? Where do we want to go? How do we get there?

Figure 1: Sequential Approach in Formulating the CDA



1.3. Methodology

Quantitative and qualitative methods were utilized to gain a comprehensive understanding and appreciation of current challenges and future opportunities within the county. The quantitative approach involved structured surveys to gather demographic and socioeconomic data, while qualitative data was gathered through focus group discussions, interviews, and consultative working sessions. The exercise also encompassed

a detailed desk review of relevant research and policy documents, including reports from various organizations including ECOWAS, UN, AU, the Bretton Woods Institutions, and the Government of Liberia (GOL) official documents. The methodological framework for formulating and developing this CDA was future-oriented, participatory, and strategic. It considered integrated context analysis, prioritized participation, and involved various stakeholders.

PART 2: AAID AND CDA LINKAGE, FEATURES AND LESSONS LEARNT

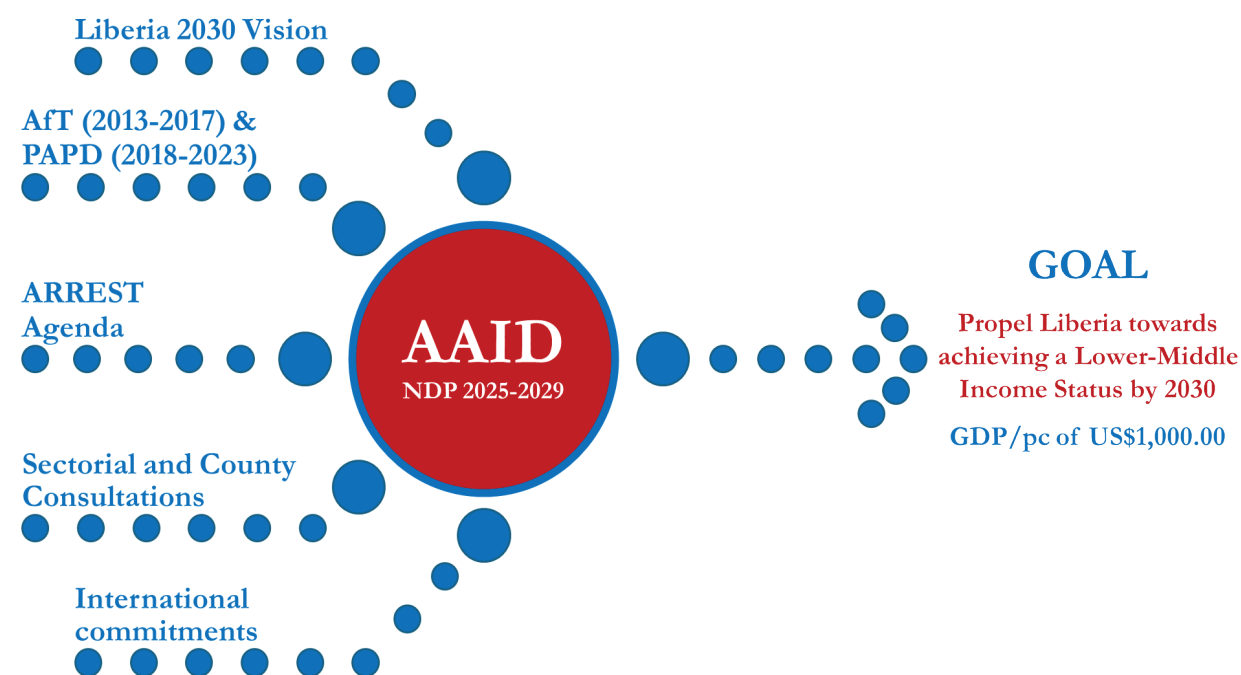


2.1. Context and Linkage

2.1.1. AAID Objectives, Structure and Contents

The primary objective of the AAID is to propel Liberia towards achieving a lower-middle-income country status by 2030. The structure of the ARREST Agenda for Inclusive Development (AAID) has been defined in accordance

with: (a) the need to achieve Liberia's Vision 2030; (b) lessons learned from previous national development plans; and (c) the main elements from the strategic development pillars set out in the 2025-2029 political platform of the Unity Party, "the ARREST Agenda". The AAID contents are informed by several interrelated factors, shown in Figure 2 below.

Figure 2: Factors that Influence the AAID Contents

Source: AAID

The AAID contains six (6) pillars, eleven (11) sector policy areas, fifty-two (52) programs, three hundred seventy-five (375) interventions, six (6) development drivers, and ten (10) development filters.

2.1.2. CDA Objectives, Structure and Contents

The objectives of the CDA are to (i) improve the quality of life for all the people of Sinoe, (ii) foster sustainable and inclusive economic growth within the county, and (iii) support Liberia's march towards achieving a lower-middle-income country status by the year 2030. Accordingly, this CDA intends to deliver the desired results by pursuing a total of eighteen (18) strategic policies, thirty-three (33) programs, and one

hundred (100) interventions during the planned period. The nature and scope of these programs and interventions are informed by current development challenges in the county, aspirations, and priorities as expressed by the people of Sinoe during the consultations, and the need to synchronize them with the goals of the national development agenda. The structure mirrors the six pillars and expected deliverables of the AAID. The contents are mainly informed by three factors indicated in Figure 3 below.

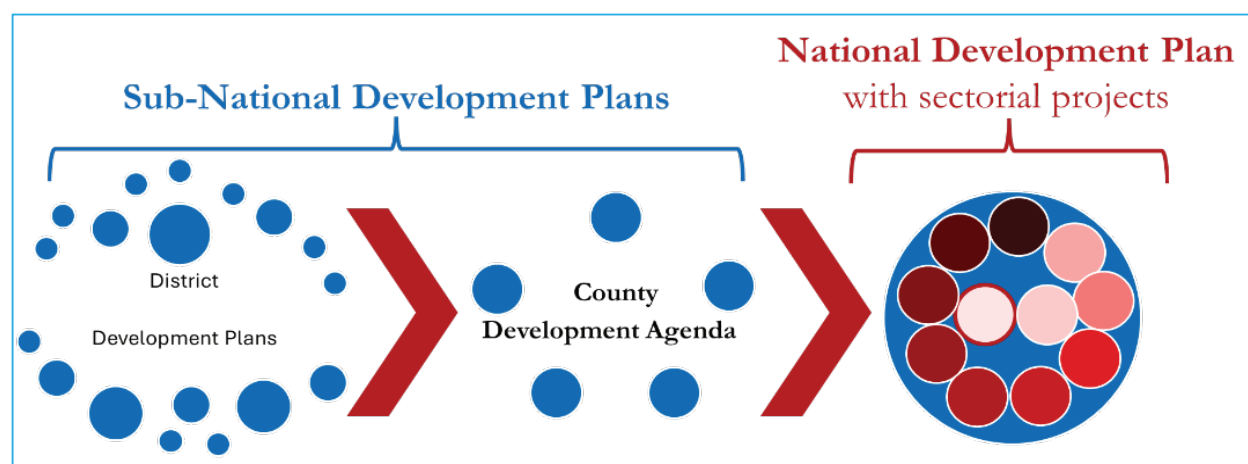
Figure 3: Factors that Influence the CDA Contents

2.1.3. Linkage Between the CDA and the AAID

A strong connection exists between the Sinoe Development Agenda and the national ARREST Agenda for Inclusive Development. This linkage manifests itself in two ways. First, it incorporates

parameters, indicators, and inferences that informed and guided the construct of both the AAID and the CDA. And second, the structure, contents, and strategies of the CDAs are designed in harmony with those stipulated in the AAID. Figure 4 exemplifies the relationship between the CDA and the AAID.



Figure 4: CDA & AAID Linkage and Relationship

Source: AAID

2.2. Shared Features and Operational Differences Between the 2008 and 2025 CDAs

The 2008 County Development Agenda for Sinoe was an integral part of the first group of CDAs developed in Liberia. It represented a transformative shift in how Liberia approached development planning to address the nation's longstanding challenges in national and sub-national development efforts. Similarly, the 2025 paradigm presents a viable strategic instrument to address development challenges and needs at the sub-national levels. They both aimed at achieving sustained and inclusive national and sub-national economic growth and development as outlined in the national development

strategic plans. Secondly, the Sinoe 2008 and 2025 CDAs share similarities in their bottom-up approach, and data triangulation. Both were developed through a comprehensive consultative process involving citizens from local communities, government representatives, and development partners. Finally, the stakeholders identified their pressing needs and priority action areas for sustained development that are captured in both agendas. The people's choices of priority sectors in the 2008 and 2025 CDAs are similar, as shown in Table 1 below.

Table 1: Comparison of the 2008 CDA and the 2025 CDA

Broad Development Priority Areas	2008 CDA	2025 CDA
Agriculture	Yes	Yes
Roads	Yes	Yes
Rule of law	Yes	Yes
Education	Yes	Yes
Health	Yes	Yes
Tourism	No	Yes

Both CDAs differ in several aspects. The 2008 CDA was formulated four years after the civil war, while the current CDA was developed 20 years after the war and after the Ebola epidemic of 2014-2016 and the succeeding COVID-19 pandemic of 2019-2023. Secondly, the 2008 CDA was released prior to the 2008 population census, while

the current CDA follows the 2022 population and housing census. There was no County Council representing the various county stakeholders to oversee the implementation of the 2008 CDA as is provided in the current CDA.

2.3. Lessons Learned

Three key lessons were learned from the formulation and implementation phases of the 2008 CDA that informed the 2025 CDA formulation and shall impact its implementation.

First, the 2008 CDA had a limited linkage with the extant national development plans, the “Poverty Reduction Strategy (PRS) of 2008”, the “Lift Liberia” action plan, and annual national budgets. Given that Liberia is a unitary state and decision-making has always been centered in Monrovia, it would have been more effective to link the Sinoe CDA to the national PRS and other development frameworks. Unfortunately, having a limited linkage contributed to the ineffective implementation of the CDA. The lack of a strong operational link between the national and the sub-national plans further led to inadequate political will associated with the CDA by the incumbent presidency, which was a critical necessity for implementation. To avoid the recurrence of this weakness, the current CDA has a strong connection to the corresponding national development plan, the AAID, as an imperative strategy towards achieving a comprehensive and inclusive approach to development.

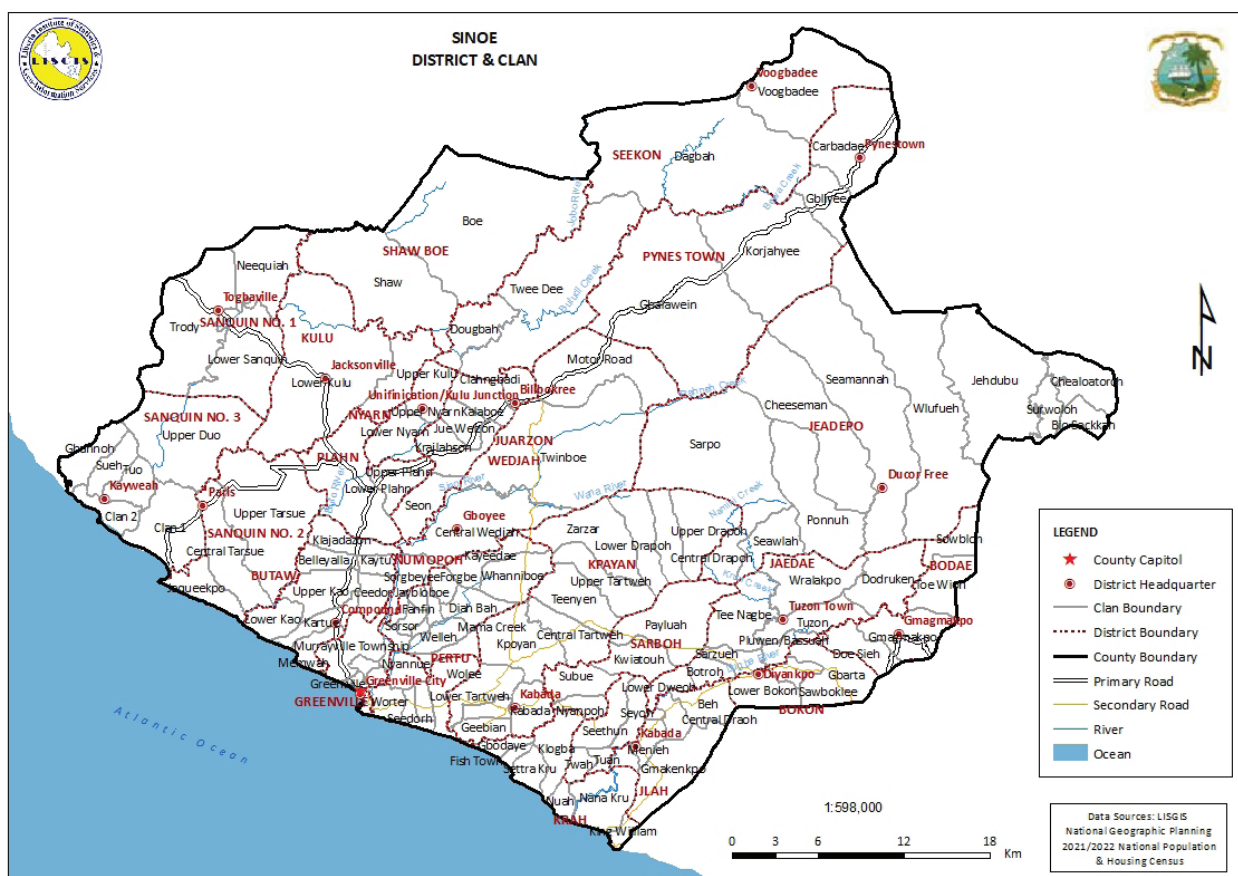
Second, the absence of a comprehensive legal framework to adequately support the operations of an effective local governance system resulted in the apparent neglect and poor performance of the 2008 CDA. A stronger local government policy, and

attendant procedures, was needed to effectively craft and execute the sub-national development plan. Delegating some of those centralized powers to local government is only possible where the necessary legal frameworks exist. Fortunately, the 2018 Local Government Act contains realistic provisions that would affect local governance and subsequently drive a successful implementation process of the current CDA.

Third, the robust local governance system needed to adequately facilitate the bottom-up inclusive and participatory planning and execution of the sub-national plan for better results was absent. Unfortunately, political, financial, administrative, and all other important factors of the government have been concentrated in the country’s capital city, Monrovia, since the founding of Liberia in 1822. While a National Policy of Decentralization and Local Governance (NPD LG) was in place by 2011, it was not a law. Thus, the NPD LG was inadequate to devolve political and administrative powers to local governments to drive the implementation of the 2008 CDA. As a result, some pressing cross-cutting issues were not appropriately addressed or included, such as: security, reconstruction, reconciliation, and internal displacement. The existence of the County Council, coupled with other provisions of the LGA, shall hopefully make the necessary difference this time around to achieve better results.

PART 3: COUNTY PROFILE & SOCIO-ECONOMIC CONDITIONS

3.1. County Characteristics and Profile



3.1.1. Political History

The Mississippi Colonization Society established Sinoe in 1822; and, in 1838, Sinoe became a part of Liberia. Sinoe is the third original county in the Republic and was a signatory to Liberia's Declaration of Independence on July 26, 1847. It has a rich history and was first inhabited by

people from various parts of the African continent. Later, in the 15 century, Portuguese explorers came to the region which was known to Europeans as "The Grain Coast." The county's flag features a green cross on a white background with the Liberian flag in the upper left corner. The green cross symbolizes the evergreen vegetation, while the white

field represents purity. The presence of the Liberian flag indicates that Sinoe County is an integral part in the Republic of Liberia.

3.1.2. Geography

Sinoe County is located in the southeastern part of the Republic of Liberia. It shares its borders with Grand Gedeh County to the north, Rivercess County to the west, and Grand Kru and River Gee Counties to the east, while the Atlantic Ocean defines its southern border. Sinoe County spans approximately 3,861 square miles (10,000 square kilometers) and boasts an 86-kilometer coastline.

3.1.3. Climate

The climate in Sinoe County is characteristic of the equatorial tropics, featuring the coastal belt, rolling hills, and plateau. There are two distinct seasons - wet and dry - with varying temperatures. The dry season occurs from November to April, with an average annual temperature exceeding 81°F (26.77°C). In March, temperatures can rise above 31.81°C. Sinoe County experiences westerly winds and heavy storms during the rainy season, which occurs between May and October. September accounts for the wettest period of the year with an average of 384.51 millimeters of rain, and June sees the least rain with 326.87 millimeters.

3.1.4. Topography

Sinoe County's landscape consists mainly of lowland, accounting for about sixty percent of the area, with elevation gradually increasing from the coastline. The region features some high hills, a few mountains and valleys, primarily located in the Jaedae, Jedepo, and Dugbe River Districts on the left bank of the Sinoe River. Additionally, the county is traversed by six major rivers, including the Sinoe, Dugbe, Sanquin, Tarsue, Baffu, and Plason. Sinoe also boasts several natural waterfalls, some potentially

viable sites for hydroelectric power plants. These natural falls include the Sinoe River Fall in the Wehjah District, Dugbe River Fall in the Dugbe River District, the Sanquin River Fall in the Troh Chiefdom/Sanquin Statutory District, and the Hamgbe River Fall, situated in the upper region of BOPC and Tumata.

3.1.5. Geology

Sinoe County's soils are typical of the country, comprising sedimentary rocks, loamy clay, sandy clay loam, and marshland/swampy soil.

3.1.6. Vegetation

The county is home to a lush, perennial rainforest that receives 2,396.11 millimeters of rain yearly. Sinoe National Park is dedicated to preserving untouched forests for eco-tourism, scientific research, and wildlife protection. The tallest trees in the area reach around 200 feet. Unfortunately, many evergreen forests have been transformed into farmland or secondary forests due to changing agricultural practices. The coastal region is known for its savannas, mangroves, and grassy areas.

3.1.7. Demography

Sinoe County's average household size is 5.1 persons, and the dependency ratio is 1.37. Similar to the rest of Liberia, the society is predominantly patriarchal, resulting in a 68.1% rate of male household heads. The most commonly spoken ethnic languages in the county are Kru and Sapo, with 52% and 39% distribution percentages, respectively. According to the 2018-2019 demographic and health survey by the Liberia Institute of Statistics and Geo-Information Services, 2% of surveyed households reported having chronically ill or disabled members, while 43% of chronically sick or disabled individuals headed the households.

Table 2: Sinoe County Population Distribution by Administrative Districts

	Total	Male	Female
Sinoe	151,149	79,362	71,787
Greenville	28,503	14,386	14,117
Butaw	9,760	5,144	4,616
Sanquin Number 2	2,837	1,554	1,283
Sanquin Number 3	2,175	1,136	1,039
Sanquin Number 1	2,375	1,191	1,184
Kulu	5,978	3,237	2,741
Plahn	4,748	2,360	2,388
Juarzon	7,192	3,778	3,414
Wedjah	3,021	1,558	1,463
Pynes Town	5,131	2,735	2,396
Jeadebo	5,862	3,185	2,667
Jaedea	6,831	3,929	2,902
Bodae	4,543	2,581	1,962
Bokon	10,364	5,559	8,805
Kpayan	8,973	4,754	4,219
Bar-Nakay	2,245	1,110	1,135
Jlah	9,503	4,893	4,610
Krah	4,251	2,210	2,041
Sarboh	3,380	1,752	1,628
Seekon	5,999	3,203	2,796

LISGIS 2022, National Population and Housing Census

3.2. Socio-Economic Conditions: An Overview

Sinoe County relies mainly on subsistence agriculture, with most of its population engaged within this sector. The county faces challenges such as poor road infrastructure, limited market access, and high poverty rates. Unemployment rates, especially among the youth, are also high. Social dynamics are influenced by rural settings and traditional cultural practices, leading to traditional gender roles and limited economic opportunities

for women as well as higher Female Genital Mutilation (FGM) rates. The education sector struggles with a literacy rate below the national average and a shortage of trained teachers. Access to quality healthcare remains a challenge as well. Table 3 depicts an overview of the socio-economic reality in Sinoe County, while detailed indicators are shown in Annex III.

Table 3: Socio-Economic Situation in Sinoe County: Overview

Areas	Indicators	Descriptions / Definitions	County	National
Employment	Employment Rate	The proportion of work-ing-age people em-ployed in an economy	31,257 23.1%	1,307,872 27.8%
Poverty	Extreme Pov-erty Rate	The percentage of the population whose total food and non-food con-sumption fall below the minimum food re-quirements of 2400 kil-ocalories per day	7.6%	16.5%
Education	Literacy Rate	The percentage of the population (5 years and above) who cannot read and write a simple sentence in any lan-guage	60,022 50.7%	2,447,612 59.9%
Health	% of children who receive all age-appropriate vaccinations	The percentage of chil-dren who receive all the vaccines needed from 0 – 5-year-old.	17%	39%
Sexual & Gender-Based Violence	Domestic Vio-lence Rate	Percentage of the fe-male population that experience physical or mental abuse.	72%	55%

Source: Official statistics of the Government of the Republic of Liberia, particularly the Liberia Institute for Statistics and Geo-Information Services (LISGIS), the education statistic report of 2015-2016, as well as data from development partners such as the World Bank, other Brookings Institutions, and the United Nations

3.3. Driving Forces and Uncertainties

A key factor that has profound implications for Liberia's socioeconomic trajectory in shaping the future of Liberia is its demography. Liberia's demographic landscape is characterized by a young and rapidly growing population, presenting both opportunities and challenges for the nation's future development. As of 2023, Liberia's population is estimated at approximately 5.3 million, with a median age of 19.4 years. The country exhibits a high fertility rate of 4.2 children per woman and a population growth rate of 2.4% annually, significantly above the global average. This demographic structure is further accentuated by the fact that nearly 60% of the population is under the age of 25, creating a substantial youth bulge.

Planning is about creating the desired or a better future for all. The reality is that the world has changed, and it is constantly changing. This has led commentators to suggest that we are now living in a world characterized by volatility, uncertainty, complexity, and ambiguity (VUCA). In a world in which change is the only constant, one cannot expect the future to be a mere continuation of the past. It is, therefore, essential that, as the authorities and citizens of Sinoe undertake to aggressively pursue economic growth and development within the county, they do not fail to incorporate a comprehensive exploration

of future possibilities, challenges, and opportunities into their strategies. This forward-looking strategic approach will enable authorities and the people of Sinoe to develop more robust, adaptable, and innovative strategies and programs that can effectively leverage emerging opportunities, and combat challenges to drive sustainable development. Dealing with several critical emerging global factors, including those listed in Figure 5, underscores the importance of taking account of future possibilities, challenges, and opportunities in strategic planning.

Figure 5: Global Driving Forces and Uncertainties for Growth

The Rise of Multi-polar World: Disruptions are happening in various spheres and would drive future outcomes around the world, including in Liberia, over the next 5 years of the CDA. Programs that are instituted could invariably suffer from negative impacts on the supply chain, rising prices, and the subsequent in-flationary trends across the world.

The Rise of Non-State Actors: Transformative evolution of the activities of transnational firms, terrorist and narco-terrorist groups, and drug-affected youth hinders the ability of the county and national authorities to effectively guide and deliver the desired development dividends.

Rapid Technological Change and Innovations: This phenomenon is driving not just the Liberian economy but various aspects of the society, reshaping decisions in unprecedented ways. The "Internet of Things" has transitioned from concept to reality, with innovations once confined to science fiction now becoming commonplace. Key actors must strategically position themselves to harness these advancements for sustainable development and economic growth within Sinoe.

Rising Climate Impacts: Liberia's environmental landscape is poised to play a crucial role in shaping the socioeconomic future of Sinoe. Climate change poses a substantial threat, with projections indicating rising temperatures, erratic rain-fall patterns, and increased frequency of extreme weather events. These changes are likely to impact agricultural productivity, water resources, and coastal areas, potentially exacerbating food insecurity and economic vulnerabilities.

Changing Economic Landscape: Major trends in the global economy that are relevant to Liberia include: increasing commodity price fluctuations; shift to-wards green economy; rising digitization and technological advancement; changing patterns of foreign investment; increasing complexity of global value chains; and increasing regional integration. In a highly competitive global econ-omy, adapting to these trends while addressing fundamental development chal-lenges will be crucial for Liberia’s economic future, and, correspondingly, the Sinoe economy.

3.4. Implications and Prospects for the Future: An Overview

There are several factors that provide basic building blocks for a cautiously optimistic future for the people of Liberia. Notable among them are reforms instituted in various spheres, such as decentralization of governance and social facilities, a digital economy, and a vibrant productive private sector. If properly instituted, these building blocks shall provide the people of Sinoe with a real chance at potentially seizing the emerging global opportunities to promote growth and development within the county. The challenge is that

the world is at the cusp of radical shifts, which could lead to two plausible mid-of-the-way scenarios of the future. Either a new collaborative and green economy emerges, or the people of Sinoe and Liberia could end up in an uncertain and fragmented future.

The broader question is how Liberia responds, given the many opportunities at hand to foster national and county growth and development. There is an opportunity to move away from traditional resource-extraction economies. For Liberia, this could mean opportunities to diversify its economy beyond raw material exports, potentially developing value-added industries and services. This will require political will, smart policies, investing, partnerships and capability upgrading. It will also require strengthening the county’s institutions, reducing corruption, reinforcing the judiciary, reforming security services, and improving public services through technologies like e-governance.

It’s important to note that realizing the opportunities presented in a changing world for a brighter future, would require significant investments in infrastructure, education, institutional capacity as well as in building the ecosystem for innovation. It would also depend on the people of Liberia ability to effectively navigate and maximize their benefits from the growing and shifting global economic and political trends.

3.5. Sinoe County Private Sector Investment Potential

Realizing the vital role the private sector plays in spurring economic development through contributions to job creation, economic growth, infrastructural development, poverty reduction, and export-led growth, the people of Sinoe County aspire to work with the

national government to attract private sector investment in their county. To this end, the people of Sinoe County have identified their county's potential for private-sector investment, which is contained in the table below.

Table 4: Sinoe County Private Sector Investment Potential

Areas	Opportunities	Required Actions
Forestry	Sinoe County is home to the Sapo National Reserve.	Explore and take advantage of carbon trade and financing opportunities and eco-tourism.
Agriculture	Sinoe County has extensive land, including highlands and lowlands, suitable for agricultural initiatives.	Create an enabling environment with enticing incentives to encourage investments in large commercialized farms with value-added processing plants, especially for the conversion of cassava to flour, fufu, and starch.
Mining	Sinoe County has a huge deposit of gold that is currently been mined illicitly.	Encourage formalized mining concessions, incentivize individual and small-scale miners to acquire legal status, and support them to organize themselves into cooperatives.
Tourism	Sinoe County is home to the Sapo National Forest Research, beautiful and pristine beaches, other breathtaking geographical features such as islands, waterfalls, lakes, and rivers, as well as several historical and traditional sites that could be tourist attractions.	Identify and market tourist attractions and create an enabling environment to attract investment in tourism.
Fishery	Sinoe County has untapped fishing territorial waters.	Construct a fishing pier and storage facility to support investment in commercialized fishing.

PART 4: COUNTY CHALLENGES, ASPIRATIONS AND PRIORITIES



4.1. Nature of the Challenge

During the consultations, the people of Sinoe County highlighted several significant challenges hindering progress in the prioritized sectors within the Government's ARREST Agenda for Inclusive Development. The identified challenges are not unique to Sinoe but were similarly expressed across the country. Table 5 below synthesizes the nature of the identified challenges that are associated with each prioritized sector.

Table 5: Nature of the Challenges

Sectors	Nature of the Challenge
Agriculture	Farmers have limited access to finance, farmland, knowledge of climate change, basic farming tools and equipment, and are faced with low prices for their produce. The people of Sinoe are vulnerable to persistent food insecurity due to poor agricultural practices, difficult access to markets, and inadequate storage facilities.
Roads	Inadequate basic road network within the county and road connectivity with other counties; and poor or non-existent farm-to-market roads.
Rule of Law	Limited security presence within the county, compounded by the lack of logistics for security personnel to perform their jobs; poor access to justice in many parts because of few courts, limited prison and correction facilities, growing drug addiction, and illicit mining.
Education	Limited access to basic formal and vocational education in rural areas; and shortage of adequate resources, qualified teachers, and good facilities in most schools within the system.
Sanitation	Poor waste management system; lack of an organized structure for sanitation purposes; limited hand pumps, toilet facilities, and insufficient waste sites.
Tourism	Several historical sites have not been developed appropriately to attract tourists and investments.
Gender	Persistent gender-based violence against women is compounded by rising cases of murder of women, limited access to farming due to laws that prevent women from owning land, rising teenage pregnancy, and limited women gaining access to education and economic opportunities.
Climate & Environment	Uncontrolled environmental degradation, with deforestation and pollution threatening the county's natural resources.
Governance	Weak governance and accountability mechanisms; and lack of needed capacity, technical expertise, or administrative ability of local governments to effectively plan and manage projects.
Power & Communication	Limited electricity supplies.
Jobs and Employment	Limited income-generating opportunities for youth in rural areas.
Health	Limited access to quality healthcare services due to the poor state of health facilities, shortage of health workers, drugs, and affordable medical supplies, too many volunteers in the health system, and inadequate ambulance services in rural areas.

4.2. The Peoples Aspirations

During the consultations, the people articulated their aspirations for achieving the desired economic growth and sustained development. These aspirations, like those expressed in other counties, focus on enhancing access to essential basic services, improving the people's living conditions and welfare, and fostering

community development and social cohesion. Targeted interventions that would ably address the county's aspirations were also specified and recommended for action. The expressed aspirations and suggested actions are listed in Table 6 below

Table 6: The Peoples' Aspirations

Aspirations	Proposed Actions
Sustained economic growth and development	Target investments in agriculture and small business development, including capacity building in the sectors.
Availability of appreciable infra-structure services to support development efforts	Target investments in prioritized roads, energy, and communication projects with public-private partnership arrangements.
Availability of adequate and affordable basic social services	Increase investments in healthcare and educational facilities aimed at building the necessary capacities to improve the quality of social services.
Smart environmental sustainability policies and programs on-going	Design and implement policies and programs aimed at promoting effective practices in climate change mitigation, reforestation, sustainable land usage, and waste management.
Gender equality in the economic and political arena	Invest in girls' education, intensify awareness of gender issues, and provide economic empowerment opportunities for women and girls.
Youth empowered and positively participate in the development process	Provide skills training and entrepreneurship programs and engage young people in development initiatives.
Good governance regime with accountability and transparency	Develop and execute appropriate instruments for promoting and ensuring transparency and accountability in decision-making processes.

4.3. The Identified Priorities

The people of Sinoe identified and ranked five strategic priority areas against which the government will endeavor to allocate substantial public and private investments over the next five years. Table 7 below lists the identified district and county critical strategic priorities by sector. These priorities focus on addressing the fundamental challenges the county faces, while at

the same time promoting sustainable economic growth, improving livelihoods, and enhancing good governance. At the county consultation, citizens of the districts and other key stakeholders from the county reviewed and agreed on the priorities listed under the county column in Table 5.

Table 7: Districts and County Strategic Priorities

Rank	Districts			County
	Bilibokree (Juarzon, Kulu, Nyarn, Plahn, Carbardae, Sanquin 1, Sanquin 2, Sanquin 3, Seekon, Shaw-boe, Wedjah)	Butaw (Petu, Butaw, Greenville, Numopoh, Kpanyan)	Karuekpo (Sarbor, Klaah, Banaka, Jedepo, Jlah, Jeadae, Bodae, and Boka)	
1st	Roads	Roads	Roads	Roads
2nd	Health	Agriculture	Health	Health / Sanitation
3rd	Education	Education	Education	Education
4th	Agriculture	Health / Sanitation	Health & Sanitation	Agriculture
5th	Rule of Law	Rule of Law	Agriculture	Rule of Law

PART 5: PROGRAMS AND INTERVENTIONS FOR IMPLEMENTATION



5.1. PRIORITIZED PROGRAMS AND INTERVENTIONS

A total of five (5) sectors, fourteen (14) programs, and twenty-five (25) interventions are prioritized by the people of Sinoe County for implementation between 2025 and 2029. However, given their complementarity with programs and interventions in the AAID, a total of thirty-three

(33) programs and one hundred (100) interventions were selected for implementation from 2025-2029. The respective numbers of programs and interventions, as distributed amongst the six pillars of the AAID, are shown in Figure 6 below.

Figure 6: Strategic Policies, Programs and Interventions Distribution per Pillar

Pillar 1	Pillar 2	Pillar 3	Pillar 4	Pillar 5	Pillar 6
4 Strategic Policies	5 Strategic Policies	2 Strategic Policies	2 Strategic Policies	1 Strategic Policy	4 Strategic Policies
8 Programs	5 Programs	2 Programs	4 Programs	3 Programs	11 Programs
24 Interventions	12 Interventions	6 Interventions	13 Interventions	8 Interventions	37 Interventions

5.2. **PILLAR 1:
ECONOMIC
TRANSFORMATION**

The strategic goal of the Economic Transformation Pillar is to build a competitive, diversified, inclusive, and resilient economy that is private-sector driven for sustainable economic growth. To drive the economic transformation process toward meeting this goal, the citizens

of Sinoe County prioritized four (4) strategic policies (strategic policies 3, 4, 5, and 6), eight (8) programs (programs 6, 7, 8, 9, 10, 11, 12, and 13), and twenty- four (24) interventions under the Economic Transformation pillar from the AAID for the next five years.



5.2.1. Strategic Policy 3: Commerce and Industry

Strategic Objective: Foster industrial development and domestic production and trade through diversification, modernization, and competitiveness, and promoting entrepreneurship in Sinoe County.

Program 6: *Economic Diversification and Value Addition*

Objective: Enhance the growth of diverse sectors, such as agriculture, low-emissions manufacturing, and technology, to promote local value-added for the domestic and regional markets using the economic zones model, thereby driving sustainable growth and generating productive jobs and wealth for the people of Lofa County.

Key targets by 2029:

1. Increase capacity building of 10 farmers' cooperatives
2. Support investment in at least 1 shared processing facility.

Key interventions:

- Provision of training for local producers
- Supporting investment in shared processing facilities and infrastructure such as logistics centers with cold storage and packaging units.

Program 7: *Business Enabling Environment*

Objective: Reform and modernize business and regulatory frameworks to create a transparent, predictable, and supportive environment for businesses and investors, enhancing overall economic efficiency and competitiveness.

Key targets by 2029:

1. Strengthen the institutional capacity with training of at least 50 officials.
2. Rehabilitate and expand the County Service Center.

Key interventions:

- Strengthening of institutional capacity in business practices and digital compliance tools
- Supporting the rehabilitation and expansion of the County Service Center.

5.2.2. Strategic Policy 4: Agriculture and Fisheries

Strategic Objective: Leverage the sector to drive growth through private sector resilience and determination, enhance livelihoods, and promote sustainable development. Prioritizing food security, employment creation, and value addition, agriculture can play a pivotal role in transforming economies and improving the well-being of populations. Significant outcomes shall be derived from a vibrant agriculture and fisheries sector in Sinoe County.

Program 8: Food and Cash Crop Production

Objective: Enhancing food security, promoting economic growth, creating jobs, and ensuring sustainable practices in Sinoe County.

Key targets by 2029:

1. Increase rice, cassava, and maize production by 15%
2. Increase cocoa, oil palm, rubber, and coconut production by 15%
3. Formalize at least five (5) farmers' cooperatives.

Key interventions:

- Supporting the increase of food crop production (Rice, Cassava and Maize)
- Supporting the increase of cash crop production (Oil palm, Rubber, Coconut, and Cocoa)
- Supporting inclusive agricultural food and non-food value chains
- Formalization of farmers' cooperatives
- Enhancing agriculture extension capacity and service delivery
- Supporting the creation of mechanization hubs in production clusters for both production and post-harvest handling
- Facilitating access to finance and loans for farmers, most particularly women.

Program 9: Livestock and Poultry Production

Objective: Increase the production and productivity of livestock and poultry, thereby boosting local economies, providing employment opportunities, and ensuring a stable supply of protein-rich foods in Sinoe County.

Key targets by 2029:

1. Support the increase in livestock production by 20%
2. Support the Increase in poultry meat production by 15%
3. Support the increase in animal feed production by 15%

Key interventions:

- Supporting the increase of livestock production
- Supporting the increase of poultry and eggs meat production
- Supporting animal feed production
- Strengthening the county veterinarian service delivery system.

Program 10: Fish Production

Objective: Harness the potential of the fisheries and aquaculture sectors to drive sustainable economic growth, create jobs, ensure food security, and promote environmental sustainability in Sinoe County.

Key targets by 2029:

1. Support the increase of sustainable fish captures by 20%
2. Formalize additional 8 cooperatives of fishing operators.

Key interventions:

- Supporting the increase of sustainable fish captures
- Supporting the establishment of commercial fish processing
- Formalization of the informal operators into cooperatives

5.2.3. Strategic Policy 5: Mineral Resource Management

Strategic Objective: Promote sustainable economic growth, attract foreign investment, and create jobs, while ensuring environmental sustainability and community engagement.

Program 11: Extractive Industry

Objective: Leverage the extraction of natural resources to drive sustainable economic growth, create jobs, and contribute to national development, while ensuring environmental sustainability and community well-being.

Key target by 2029:

1. Formalize at least 4 artisanal and small-scale mining operators into cooperatives.

Key interventions:

- Formalization of artisanal & small-scale mining production
- Improvement of mining business environment.

5.2.4. Strategic Policy 6: Tourism, Culture and Creative Economy

Strategic Objective: Leverage the county's rich cultural, ecological and natural resources heritage to promote sustainable economic growth in Sinoe County.

Program 12: *Tourism Development, Branding and Marketing*

Objective: Establish Liberia as a premier travel destination by promoting its unique attractions and cultural heritage in Sinoe County.

Key targets by 2029:

1. Develop eco-tourism sites across Sinoe County
2. Brand and commercialize the county's touristic destinations.

Key interventions:

- Development of touristic products and sites (Sapo National Park and Forest, waterfalls, lakes, rivers, and several historical and traditional sites)
- Tourism stakeholders' capacity building.

Program 13: *Culture and Creative Economy*

Objective: Harness the potential of arts, culture, and creativity as drivers of economic growth and social development.

Key targets by 2029:

1. Promote Sinoe County Cultural Heritage
2. Develop the county's creative economy.

Key interventions:

- Promotion of cultural heritage
- Development of the creative economy.

5.3.

PILLAR 2: INFRASTRUCTURAL DEVELOPMENT

The strategic goal of the Infrastructural Development Pillar is to develop modern, reliable, and climate-resilient infrastructure to support sustainable socio-economic development. To expand and improve infrastructural services for the people of Sinoe County, the

citizens prioritized five (5) strategic policies (strategic policies 7, 9, 10, 11, and 12), five (5) programs (programs 14, 16, 17, 20, and 21), and twelve (12) interventions under the Infrastructure Development pillar from the AAID for the next five years.

5.3.1. Strategic Policy 7: Roads and Basic Infrastructure

Strategic Objective: Develop and modernize essential roads to enhance connectivity, promote economic growth, and improve access to essential services to improve the county's overall productivity and competitiveness.

Program 14: Road Network and Safety

Objective: Expand and modernize road infrastructure by undertaking construction of climate-resilient roads, upgrading of roads and bridges, and maintaining the existing stock to enhance accessibility and connectivity of rural and urban areas, while strengthening social inclusion in Sinoe County.

Key targets by 2029:

1. Pave primary roads with asphalt
2. Rehabilitate and maintain primary road network in the county
3. Expand, rehabilitate, and maintain at least 50 km of secondary road network
4. Develop, expand, rehabilitate, and maintain at least 125 km of feeder road network.
5. Expand, rehabilitate and maintain 40 km of urban and community roads.

Key interventions:

- Expansion, rehabilitation and maintenance of primary roads (coastal road from Rivercess boundary with Sinoe to Greenville).
- Expansion, rehabilitation and maintenance of secondary roads
- Expansion, rehabilitation and maintenance of feeder roads (farm to market road)
- Expansion, rehabilitation, and maintenance of urban and community roads.

5.3.3. Strategic Policy 9: Water & Sewage

Strategic Objective: Provide universal access to water for the population and businesses and effective sewage management systems, while improving public health in Sinoe County.

Program 16: Water Resource and Sewage Management

Objective: Ensure universal access to clean, safe, and reliable water supply and adequate sewage facilities in Sinoe County.

Key target by 2029:

1. Increase coverage of water and sewage services to 80%

Key interventions:

- Expansion and modernization of sustainable rural water supply to businesses and communities in major cities in the county.
- Expansion and modernization of sewage services to major cities in the county.

5.3.2. Strategic Policy 10: Energy

Strategic Objective: Ensure sustainable energy access for the population and businesses, while guaranteeing energy security in Sinoe County.

Program 17: Energy Resource Development and Management

Objective: Ensure that reliable, affordable, efficient, and sustainable electricity is accessible to all sectors of the economy, to facilitate economic growth, improve quality of life, and social equity in Sinoe County.

Key target by 2029:

1. Increase national electricity access rate by 55%.

Key interventions:

- Expansion of regional, businesses, and communities' electricity distribution.
- Supporting the provision of reliable, cost-effective, and sustainable electricity in the county.

5.3.5. Strategic Policy 11: Communication Technologies and Digital Economy

Strategic Objective: Enhance access to and use of information and communication technologies (ICT) to drive economic growth and improve service delivery.

Program 20: *National ICT Eco-System and Digital Societies*

Objective: Create a robust digital infrastructure that fosters innovation, economic growth, and social inclusion.

Key targets by 2029:

1. Increase ICT coverage in the county
2. Increase broadband coverage in the county.

Key intervention:

- Expansion of ICT and broadband coverage to the county.

5.3.4. Strategic Policy 12: Housing Development

Strategic Objective: Provide affordable, safe, and adequate housing for citizens, thereby improving living conditions and promoting social stability.

Program 21: *Modern and Affordable Housing Opportunities for All*

Objective: Offer affordable housing, promote homeownership, and empower citizens to build their own homes.

Key targets by 2029:

1. Construct at least 100 inclusive housing units
2. Commercialize at least 150 plots for public servants and diaspora
3. 40 acres of land purchased for construction of housing units.

Key interventions:

- Strengthening and expansion of partnerships for housing development
- Provision of housing for public servants, especially security, health and education officers
- Commercialization of affordable housing and plots to empower citizens to build their own homes.

5.4. PILLAR 3: RULE OF LAW

The strategic goal is to establish a just, equitable, and accountable legal framework that ensures the protection of rights, promotes good governance, and fosters a stable environment conducive to development. To dispense non-discriminatory laws

and protection, the people of Sinoe County, the citizens prioritized two (2) strategic policies (strategic policies 13, and 14), two (2) programs (programs 22, and 24) and six (6) interventions under the Rule of Law pillar from the AAID for the next five years.

5.4.1. Strategic Policy 13: Justice and Human Rights

Strategic Objective: Focus on strengthening legal institutions, promoting human rights awareness, ensuring access to justice, holding violators accountable, fostering reconciliation, and supporting civil society to build a just and equitable society.

Program 22: Justice Policy Reform and Decentralization

Objective: Enhance the effectiveness, accessibility, and fairness of the justice system across the county.

Key targets by 2029:

1. Alternative dispute resolution mechanism available in the county
2. PWDs and other vulnerable groups have access to justice services.

Key interventions:

- Expansion, modernization and decentralization of justice services with a focus on GBV, juvenile and family courts
- Strengthening traditional/community justice mechanisms
- Strengthening access to justice services for PWDs and other vulnerable persons.

5.4.2. Strategic Policy 14: Public Safety Readiness and National Defense

Strategic Objective: Strengthen law enforcement, enhance emergency response, combat gender-based violence, improve judicial access, promote youth engagement, combat trafficking, and foster interagency collaboration for comprehensive security and stability in Sinoe county.

Program 24: Public Safety Readiness

Objective: Establish a comprehensive framework to prepare for and respond to emergencies effectively in Sinoe County.

Key targets by 2029:

1. Establish and operationalize more security hubs in Sinoe County
2. Construction of correction facilities outside of Greenville City
3. Train and equip security sector personnel in Sinoe County

Key interventions:

- Strengthening administrative and operational capacity of public safety institutions in all districts
- Expansion, modernization and decentralization of public safety services (LNP, LNFS, LIS, LDEA, BCR, NSA)
- Recruitment, training and equipping security sector personnel as required (LNP, LNFS, LIS, LDEA, BCR and NSA).

5.5. PILLAR 4: GOVERNANCE AND ANTI-CORRUPTION

The strategic goal is to build accountable and effective institutions that can promote value for money service delivery, prevent and combat corruption and deepen decentralized governance. To improve the governance system in Sinoe County, the citizens

prioritized two (2) strategic policies (strategic policies 15, and 16), four (4) programs (programs 27, 28, 29, and 30), and thirteen (13) interventions under the Governance and Anti-Corruption pillar from the AAID for the next five years.

5.5.1. Strategic Policy 15: Transparency and Accountability

Strategic Objective: Foster a governance environment supported by digital technologies where public officials are held accountable for their actions and decisions.

Program 27: Sustainable Democratic Governance Reform

Objective: Strengthen democratic institutions and practices to ensure long-term stability and inclusivity.

Key targets by 2029:

1. Strengthen and operationalize the election management system
2. Improve civic and voter education through public engagements

Key interventions:

- Enhancing civic and voter education and public engagement
- Enhancement of internal, sectoral, and local government
- technical capacity
- Decentralizing anti-corruption services.

5.5.2. Strategic Policy 16: Public Administration

Strategic Objective: Promote equitable regional growth and strengthen central and local governance.

Program 28: *Land Governance and Management*

Objective: Sustain peace and enhance community social cohesion through effective and efficient land governance and management services.

Key targets by 2029:

1. Demarcate and harmonize local government boundaries
2. Identify and operationalize local communal farming and agricultural sites for new agri-business investors.

Key interventions:

- Support the development of local communal farming, agribusiness value chain, and trade fairs
- Support the identification and marketing of local tourist sites
- Strengthening of the institutional capacity in land management and governance.

Program 29: *Public Service Decentralization*

Objective: Enhance local governance and empower communities, by transferring decision-making authority and resources to local governments and improving service delivery and responsiveness to the county needs.

Key targets by 2029:

1. Provide capacity-building support to all local government administrative structures
2. Rehabilitate and expand local government facilities
3. Establish and empower the County Treasury and the County Development Planning Units.

Key interventions:

- Capacity building of Local Government Administrative Structures
- Rehabilitation and expansion of local government facilities
- Establishment and empowerment of the County Treasury and County Development Planning Units.

Program 30: *Peace and Reconciliation*

Objective: Foster social cohesion and healing in post-conflict society.

Key targets by 2029:

1. Improve civic education and awareness
2. Improve social cohesion and reconciliation in the county.

Key interventions:

- Enhancement of social cohesion and peaceful co-existence
- Strengthening community engagement in non-violent approaches
- Strengthening the early warning response system.

5.6. PILLAR 5: ENVIRONMENTAL SUSTAINABILITY

Strategic Goal: Promote responsible management of natural resources, protect biodiversity, and enhance resilience to environmental and climate changes, while fulfilling the Country's Nationally Determined Contributions, supporting economic growth and improving the quality of life for citizens. To expand and improve

on environmental sustainability, the people of Sinoe County prioritized one (1) strategic policy (strategic policy 18), three (3) programs (programs 33, 35, and 36), and eight (8) interventions under the Environmental Sustainability pillar from the AAID for the next five years.

5.6.1. Strategic Policy 18: Climate Change

Strategic Objective: Develop strategies that enhance climate resilience while reducing GHG emissions from all sources, increasing carbon sinks, and promoting sustainable development.

Program 33: *Environmental Governance*

Objective: Ensure sustainable management of forests including their productive utilization for economic gains, the effective conservation, and restoration of Sinoe County ecosystems prioritizing those most vulnerable to climate change impacts and recognizing their role in providing crucial ecosystem services for the economy, supporting livelihoods, promoting biodiversity, mitigating and adapting to climate change, and contributing to economic development.

Key targets by 2029:

1. Restore at least 200 hectares of degraded forestlands
2. Increase urban canopy in Greenville City by 30%
3. Strengthen and enforce forest regulations
4. Plant at least 20,000 trees along major roads in Sinoe County.

Key interventions:

- Sustainable management of coastal erosion
- Development of environmentally sustainable wood value chain
- Reduction of human-wildlife conflict and halting human-induced extinction of threatened species
- Implementation of reforestation, including mangroves and afforestation activities in degraded areas.

Program 35: Renewable Energy

Objective: Create a sustainable energy future for Liberia by increasing access to safe and affordable energy and fuel sources, while reducing GHG emissions and reducing the risk and vulnerability of climate change impacts on the energy sector.

Key targets by 2029:

1. Increase renewable energy supply by 20%
2. Support at least 50 small businesses with renewable energy solutions
3. Support with renewable energy to more households and public social infrastructures.

Key interventions:

- Increasing rural renewable energy supply
- Supporting small and medium enterprises (SMEs) with renewable energy solutions.

Program 36: Solid Waste Management

Objective: Improve the sustainability and efficiency of the solid waste management system to minimize environmental impacts and promote alternative uses for waste, including recycling and reuse.

Key target by 2029:

1. Identify and prepare at least 2 landfill sites for waste disposal.

Key interventions:

- Rehabilitation, expansion, and modernization of key waste management infrastructure and services, including transfer stations and final disposal facilities
- Improvement of healthcare waste management practices and reducing waste incineration.

5.7. PILLAR 6: HUMAN CAPITAL DEVELOPMENT

The strategic goal of the Human Capital Development Pillar is to develop a skilled, knowledgeable, healthy, and empowered population to drive sustainable and inclusive socio-economic development. To assist in the effective development of the requisite human capital in Sinoe

County, the citizens prioritized four (4) strategic policies (strategic policies 19, 20, 21, and 22), eleven (11) programs (programs 37, 38, 39, 40, 43, 44, 46, 48, 49, 50, and 51) and thirty - seven (37) interventions under the Human Capital Development pillar from the AAID for the next five years.

5.7.1. Strategic Policy 19: Education

Strategic Objective: Ensure access to equitable, gender-responsive, and disability-inclusive education, improved quality and relevant teaching and learning, and enhanced efficiency and management capacity of all education stakeholders in Sinoe County.

Program 37: Educational Institution Management

Objective: Ensure that educational institutions operate effectively and efficiently, provide high-quality education, including technical and vocational training, and foster a conducive learning environment in Sinoe County.

Key targets by 2029:

1. Enhance all managerial staff capacity
2. Enhance at least 20% of teachers' capacity to deliver gender and disability transformative education
3. Train all school principals and administrative staff in leadership, management, and accountability.

Key interventions:

- Construction of teachers' quarters
- Strengthening teachers' capacity to deliver gender and disability transformative education
- Implementation of skill-based health education and strengthening the role of girls' and boys' health clubs
- Expansion and acquisition of instructional materials for PWDs.

Program 38: Teacher Capacity

Objective: Ensure the deployment of a functional, qualified, and motivated teaching workforce in Sinoe County.

Key targets by 2029:

1. Provide in-service training for teachers in Sinoe County (continuous professional development –CPD)
2. Provide incentive payment to at least 20% of teachers in rural hard-to-reach areas.

Key interventions:

- Undertaking teachers' continuous professional development
- Provision of incentives to attract and support the deployment of qualified teachers in underserved areas.

Program 39: School Facilities

Objective: Create a safe, inclusive, and conducive learning environment to enhance access and equity in education service delivery in Sinoe County.

Key targets by 2029:

1. Improve educational infrastructure at all levels
2. Increase the rate of enrolment of learners with disabilities by 10%
3. Capacitate TVET centers to offer level (1-7) programs
4. At least 10 senior secondary schools offering TVET streams.

Key interventions:

- Constructing the facilities of the County's Community College
- Building, renovating, or expanding inclusive and climate-resilient school infrastructure
- Supporting WASH and menstrual hygiene interventions in schools
- Expansion and acquisition of instructional materials for PWDs
- Supporting children with learning disabilities
- Expansion and modernization of TVET facilities for non-traditional learners (adults – women, girls and vulnerable groups).

Program 40: Student Learning Capacity

Objective: Enhance the ability of students to acquire, retain, and apply knowledge and skills effectively at the foundational level through the provision of gender-responsive teaching and learning materials (TLMs) that are aligned with the reformed national curriculum and inclusive of quality STEM, TVET, and digital programs that assess students on new curricula contents in Sinoe County.

Key targets by 2029:

1. Achieve 1:1 student to text book ratio in the county
2. Provide at least 25 schools with home-grown school feeding
3. Provide all ECE schools with validated age-appropriate/play-based ECE curriculum
4. Place at least 35% of volunteer teachers on payroll.

Key interventions:

- Provision of open-access, non-copyright textbooks for every child
- Expansion of the school feeding using locally produced food items and
- school health initiatives at foundational levels
- Increasing the number of qualified teachers and placing qualified volunteer teachers on GoL payroll, and providing teachers' quarters for schools in
- remote locations
- Expansion and strengthening of accelerated learning for high school dropouts.

5.7.2. Strategic Policy 20: Health System

Strategic Objective: Create a robust health system that addresses immediate health needs and promotes preventive in Sinoe County.

Program 43: Health Sector Reforms

Objective: Promote equity, efficiency, quality, financing, and sustainability in the delivery of healthcare services through an enhanced policy environment in Sinoe County.

Key targets by 2029:

1. Increase the coverage of community pharmacy to 65% in all public health facilities in the county;
2. Increase the number and enhance capacity of health care professionals;
3. Construct staff quarters within remotely located health facilities.

Key interventions:

- Placement of qualified volunteer health workers in Sinoe County on GoL payroll
- Development and implementation of community pharmacy and cost-sharing schemes in public health facilities
- Increasing the number and capacity of health care professionals, placing qualified volunteer health workers on GoL payroll
- Constructing staff quarters for remotely located health facilities.

Program 44: Health Services

Objective: Ensure that health services is accessible, equitable, safe, and responsive to the needs of the users. This is aimed at sustainably expanding access to essential health services and facilities across the county, especially the underserved. Access to quality healthcare can significantly reduce the prevalence of diseases, improve maternal and child health, and increase life expectancy in Sinoe County.

Key targets by 2029:

1. Construct and upgrade primary healthcare facilities to comprehensive health centers/hospitals
2. Increase age-appropriate Reproductive, Maternal Newborn, Child and Adolescent, and Nutrition (RMNCAH+N) health care services by 20%
3. Increase diagnostic centers at health care facilities including but not limited to the F J Grant Referral Hospital by 20 %
4. Provide at least 3 new ambulances to enhance emergency medical care.

Key interventions:

- Construction and modernization of Public Health Facilities (maternity waiting facilities in Sinoe County)
- Delivering quality and Age Appropriate Reproductive, Maternal, Newborn, Child and Adolescent Health plus Nutrition (RMNCAH+N) care services
- Providing new ambulances to enhance emergency medical care
- Providing essential drugs, medical equipment and supplies to health facilities
- Supporting the establishment and operation of community drug revolving fund – Community Pharmacy.

5.7.3. Strategic Policy 21: Water, Sanitation and Hygiene

Strategic Objective: Ensure the availability of safe, clean, and adequate sanitation facilities and promote good hygiene practices to improve public health, environmental sustainability, and overall quality of life.

Program 46: Sanitation and Hygiene

Objective: Improve access to safe and adequate sanitation facilities and promote good hygiene practices among the population.

Key targets by 2029:

1. End open defecation practices
2. Increase safely managed water access to 40% and basic access to 70%.
3. Increase safely managed access to sanitation to 50% and basic access to sanitation to 65%
4. Increase coverage of basic water service in health facilities to 90%.

Key interventions:

- Eradication of Open Defecation practices
- Implementation of the National WASH Roadmap (2024-2029) in health care facilities.

5.7.4. Strategic Policy 22: Inclusive Social Development

Strategic Objective: Promote gender equality and empowerment of women, girls, and vulnerable groups, and enhance social protection systems, and ensure that all individuals, especially the most vulnerable, have access to opportunities, resources, and protection in Sinoe County.

Program 48: *Sexual and Gender-Based Violence*

Objective: Strengthen preventive measures and coordination mechanisms to foster accountability, shift social norms, and enhance support services in addressing SGBV in Sinoe County.

Key target by 2029:

1. Increase access to SGBV services by 25%.

Key interventions:

- Expansion of SGBV prevention and survivor support services
- Construct, equip, and operationalize the office of Child Protection and Gender, and safe home with capacity to host at least 50 SGBV survivors, victims, and children, as well as drugs affected youth.

Program 49: *Inclusive Integrated Social Protection and Welfare Services*

Objective: Increase access of women and vulnerable groups (PWDs, children, girls, youth) to quality regular and special education, ensure their basic human rights and access to a dignified quality of life, and to improve the safety and welfare of children and the elderly.

Key target by 2029:

1. Constructing, equipping, and operationalizing at least one (1) safe home with capacity to host at least 50 SGBV survivors, victims, and children as well as drugs affected youth.

Key intervention:

- Construction, equipment, and operationalization of safe home with capacity to host SGBV survivors, victims, and children as well as drugs affected youth.

Program 50: Economic Empowerment of Women and Vulnerable Groups

Objective: Increase women and vulnerable groups access to productive resources and business services, and opportunities to improve their economic status and well-being.

Key targets by 2029:

1. Support 10 agribusiness and entrepreneurship enterprises for women and vulnerable groups
2. Capacitate 50 PWDs in agri-business and entrepreneurship
3. Increase capacity and leadership of women in climate-resilient eco-tourism services.

Key interventions:

- Development of PWDs' productive capacity for agribusiness
- Development of women's leadership capacity in climate-resilient eco-tourism services.

Program 51: Inclusive Youth Empowerment

Objective: Expand opportunities for youth by providing an enabling environment and appropriate incentives that provide access to leadership, training, entrepreneurship and employment opportunities.

Key targets by 2029:

1. Secure at least 1,000 internships, apprenticeships, and volunteerism placements for youth and PWDs
2. Enroll at least 1,000 youth volunteers in National Youth Service.

Key interventions:

- Supporting the reintegration of rehabilitated youth and preventive nationwide awareness campaigns against substance use among adolescents and youth
- Supporting youth participation in governance and policymaking
- Provision of internships, apprenticeships, and volunteer work opportunities for social development of young people and PWDs.

PART 6: CDA IMPLEMENTATION AND THEORY OF CHANGE



6.1. CDA Implementation Governance

6.1.1. Three Branches of Government County Authorities

The holistic governance framework for assigning responsibilities in the implementation of the CDA calls for effective collaboration between the three branches of the Liberian government operating in Sinoe County. Functionaries within the executive, judiciary, and legislative

branches of Government are all cloth with portfolios of authority and governing powers that have direct responsibilities for the implementation of the CDA. Those with the responsible portfolios are listed in Table 8. The quality and speed at which the Sinoe CDA is executed will depend on the level of commitment devoted to the process by those serving in these county governing positions, as well as the citizens of Sinoe.

Table 8: County Statutory Portfolios to Manage the CDA

Executive			Judicial	Legislature
Superintendent	District Commissioner	County Education Officer	County Judge	Senators
County Council	Commerce Inspector			
County Development Officer	Youth Coordinator	Labor Commissioner	County Attorney	Representatives
County Administrative Officer	Resident Engineer, MPW	County Health Officer	Public Defenders	
County Finance Officer	County Joint Security Commanders	Registrar, CNDRA		
Project Planner	Mining Agent	Coordinator, GSA		
Sta. District Superintendents	Agriculture Coordinator	CSIO, LISGIS		
Gender Coordinator		RDO/CMO, MFDP		

6.1.2. County Authorities Mandates

In accordance with the Local Government Act of 2018, the County Council and County Administrators are expected to carry out stipulated mandates in managing the county affairs to enhance the general

living conditions and welfare of citizens and non-citizens residing within the county. For effectiveness, both the council and the administrators are expected to work in unity in the collective interests of the county. Their respective mandates are listed in Table 9, and the county administrative structure is shown in Annex IV.

Table 9 : Mandates of County Authorities

County Council	County Administrators
Fiscal Responsibilities: to impose local taxes, rates, duties, fees, and fines within limits prescribed by the Legislature.	Service Delivery: to deliver basic public goods and services consistent with the law.
Budget & Development Plans Approval: approving annual county budgets and development plans.	Development Planning: to play a crucial role in the implementation of county development plans.
Certificates and Permits: to issue appropriate certificates and operating permits as designated by the Legislature.	Coordination: to work with various county-based institutions to ensure effective governance and development.

As designed, these mandates enhance the road towards the implementation of the Government's decentralization policy, giving local authorities more control over their administrative, fiscal, and political affairs. Given the autonomy devolved to the county and the resources allocated, the government and people of Sinoe are expected to take direct ownership of their own development process and outcomes. The CDA is thus a roadmap and results-oriented instrument for the growth and development of the county. The 2018 Local Government Act (LGA) provides the requisite legal operational framework and contains provisions needed to enhance effective local governance. Under the LGA, county authorities now have the authority to collect revenues, determine and undertake public works, allocate resources, and implement programs for the benefit of their residents. As such, adequate attention must now be paid to the county's development planning structures and processes. The importance and relevant provisions of the Act are highlighted in Annex IV..

6.1.3. County Development Agenda Coordination Framework

Chapter 5 of The Local Government Act 2018 suggests a coordination framework / mechanism for implementing the County Development Agenda (CDA). Like the CDA of 2008, which had a County Development Office (CDO), the LGA proposes setting up the County Development Planning Unit. According to 5.1 of the LGA, the County Development Planning Unit shall be responsible for development planning, which shall be linked with the central government development planning and aid coordination entities and shall coordinate development planning units to be established in Administrative Districts. Given this summary, coordination within the County Development Planning Unit at the county level will comprise the following:

1. Functions of the unit
2. Key actors/stakeholders within the unit

3. Layers of coordination
4. Institutional representation

Functions of the Unit

The following shall comprise the function of the County Development Planning Unit

1. Plan Development and Coordination
2. Project Development
3. Monitoring and Evaluation
4. Reporting
5. Data/statistics, information management
6. Research

Key Actors/Staff within the County Development Planning Unit

The Ministry of Internal Affairs (MIA) is represented by the County Development Officer who is the head of the County Development Planning Unit. The CDO is responsible for the following:

1. Leading on the development of the County Development Plan
2. Coordinating all development planning functions in the county
3. Carry out monitoring and evaluation in line with MFDP and other stakeholders
4. Lead on project development in collaboration with other stakeholders, on behalf of the county
5. Co-chairs the County Development Steering Committee Meetings

Ministry of Finance and Development Planning (MFDP) represented by the Regional Development Officer. The RDO and staff are responsible for the following:

1. Facilitate the crafting of the County Development Agenda (CDA) and the National

Development Plan (NDP) at the county level.

2. In collaboration with the office of the County Development Officer (CDO) carry out M&E functions of programs and projects at the sub-national levels.
3. Report on the implementation of the national development plan at the county level as well as furnish the county with reports on implementation of the County Development Agenda.
4. Conduct research on development at the county level
5. Serve as Secretary to the County Development Steering Committee

Liberia Institute of Statistics and Geo-Information Services (LISGIS) represented by the County Statistics and Information Officer (CSIO). The CSIO is responsible for the following within the County Development Planning Unit:

1. Compilation and organization of relevant information required to report in the implementation progress of the CDA and the national development plan
2. Manage all statistical information and data at the county level

District Development Officer (DDO). The DDO shall for a part of the County Development Planning Unit. However, the DDO will work at the district level to organize and coordinate development planning activities. The DDO shall furnish the County Development Planning Unit through the County Development Officer, with information regarding development planning implementation at the district level.

Ministry of Gender Children and Social Protection represented by the County

Gender Coordinator. The Gender Coordinator is responsible for ensuring that issues of gender are mainstreamed into the development planning processes at the county level.

6.1.4. Requirements and Benefits of a Coordinating Mechanism

Coordination between local actors of Sinoe, including authorities and central government institutions and actors, is crucial for ensuring the successful implementation of the agenda. This call demands a well-structured, yet flexible and adaptable, coordinating mechanism to ensure that the agenda is implemented effectively, resources are used efficiently, strategies are adaptable, and all stakeholders are aligned and engaged. Ensuring such an appropriate mechanism requires (i) an adaptable management structure capable to effectively monitor progress, identify emerging issues, and promptly address them to keep the implementation on track; (ii) targeted strategies that would ensure efficient resource mobilization, allocation and management; and (iii) forging meaningful partnerships with private sector actors, county stakeholders and development partners for maximum results. There are several benefits that could be realized from establishing and operating a well-functioning agenda coordinating mechanism including the following:

1. **Enhanced Efficiency:** Helps streamline activities, ensuring that tasks are logically sequenced, and dependencies are managed effectively. This reduces delays and bottlenecks, leading to improved overall efficiency.
2. **Resource Optimization:** Through coordination efforts, resources such as time, money, and personnel are used more effectively. This prevents duplication of efforts and ensures that

resources are allocated where they are most needed.

3. **Stakeholder Engagement:** A coordinating mechanism facilitates better communication and collaboration among stakeholders, including government agencies, NGOs, and the private sector. This consolidates ownership and commitment.
4. **Monitoring and Evaluation:** Provides a structured approach to monitoring progress and evaluating outcomes. This helps in identifying issues and making timely and necessary adjustments to stay on track.
5. **Accountability and Transparency:** Coordination mechanisms promote transparency and accountability by clearly defining roles and responsibilities. This helps with tracking progress and ensuring that all parties are held accountable for their contributions.
6. **Adaptability:** It allows for flexibility and compliance in the implementation of the CDA. This enables quick responses to changing circumstances or unexpected challenges.

Layers of Coordination

There shall be established the following layers of coordination at the county level

1. **County Development Steering Committee (CDSC):**
The CDSC shall be the highest decision-making body at the county level, particularly regarding development planning. The CDSC shall be chaired by the County Superintendent with the County Development Officer (CDO) serving as the Co-Chair. The head of the County Council shall serve as an ex-official on the CDSC. The CDSC shall meet quarterly to discuss issues regarding the implementation

of the CDA and the AAID and take action to resolve any development-related challenges. Reports from the CDSC meetings shall be forwarded to the national coordination unit at the national level to inform the implementation of the NDP at the sub-national levels. Members of the CDSC shall include the following:

- A.** Heads of Spending Entities (SE)/MACs within the county
- B.** Development Partners
- C.** Heads of NGOs in the county
- D.** Heads of CSOs
- E.** Head of the traditional council
- F.** Head of County Council
- G.** Youth Representative on the County Council
- H.** Representative of PWDs
- I.** Women representative on the County Council
- J.** Two representatives from the religious community
- K.** Private Sector

2. Working Group Forum

The Working Group Forum mimics that of the Pillar or the CDSC Working Committee in the 2008 CDA coordination framework. The working committee shall meet once a month to discuss progress and challenges at the pillar level of the CDA. There shall be four

working Group forum Meeting comprised of

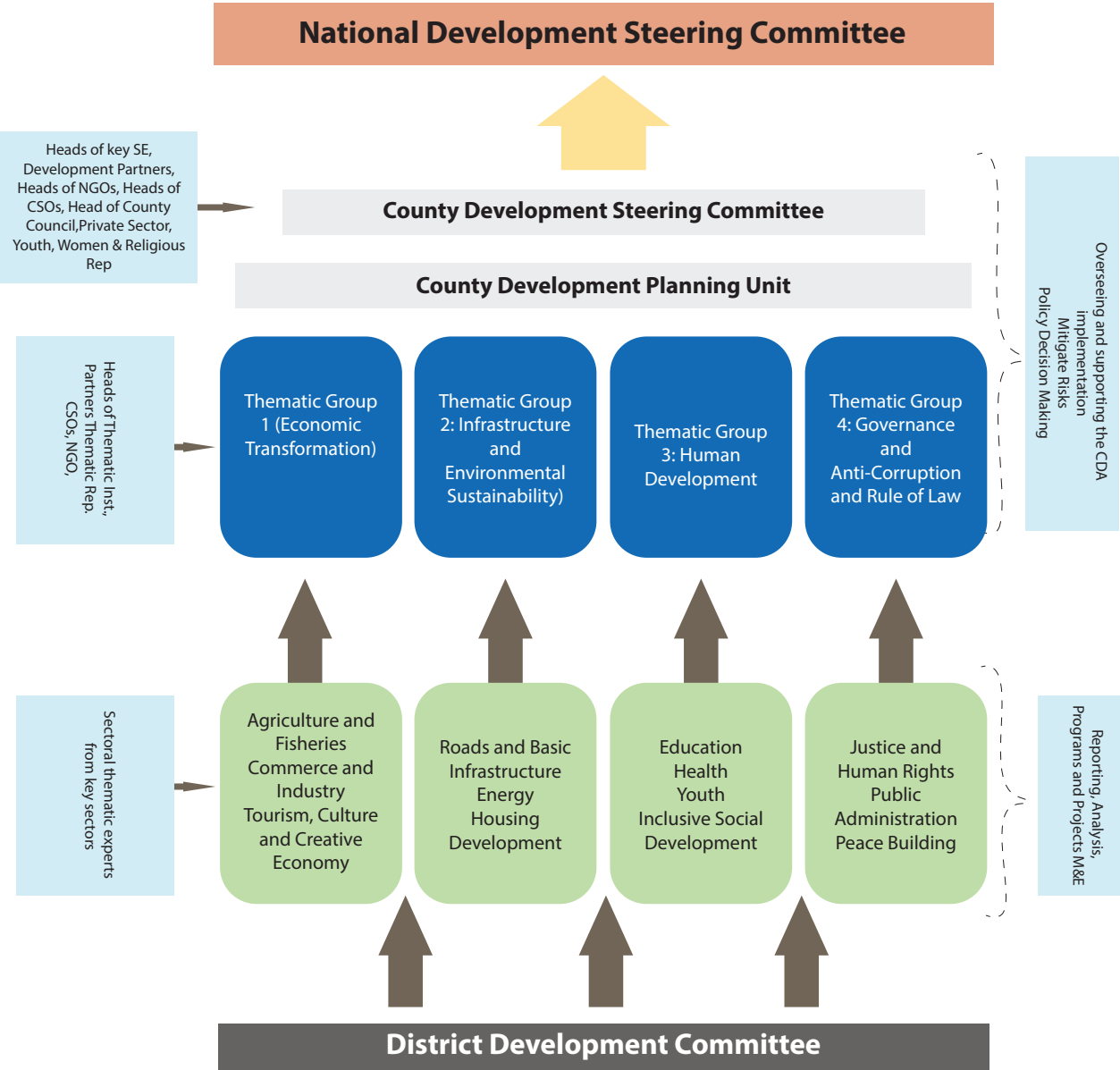
- A.** Human Development Working Group Forum
- B.** Economic Transformation Working Group forum
- C.** Infrastructure and Environmental Sustainability Working Group Forum
- D.** Governance and Anti-Corruption and Rule of Law Working Group Forum

District \Development Committees:

The DDC shall be the coordination body of the CDA at the district level and shall mirror the function of the CDSC. The District Superintendent/Commissioner shall chair the DDC.

Figure 7 presents the Coordination Structure for the County Development Agenda.

Figure 7: Coordination Structure for the County Development Agenda



6.2. The Theory of Change

The AAID's Theory of Change (ToC) prescribes changes on the road towards Liberia becoming a middle-income country in by 2030, where more than half of the working population will be employed in the formal sector, with a per capita income of more than US\$1,000. Attention is therefore paid to the unbending linkages of the AAID pillars and priority sectors, along with their various goals, objectives, and interventions. The Theory of Change provides an understanding of the vision

and shows the upward cascading elements that contribute to its achievement, within a strategic framework, holding public actors' accountability for results. It allows for adjustments based on changing circumstances, especially in a world that is rapidly challenged by climate change, weak global growth, falling commodity prices, wars, and supply-chain disruptions. Key Components of the Theory of Change, that signify its importance, are highlighted below.

KEY COMPONENTS OF THE THEORY OF CHANGE

Inputs: Prioritized human capital development programs; good national governance policies and regulations from competent and motivated public servants; sound policies and regulations from competent and motivated public servants; sound infrastructural development and maintenance programs; sound environmental policies and practices; growing revenues; public-private partnerships; international financial and technical assistance. All of these will produce desired outputs.

Outputs: An educated and healthy population; capable public sector institutions; well-built and maintained public infrastructures; a sustainable environment adept in attending the hazards of climate change; and macroeconomic growth with a strong private sector creating jobs. These outputs will lead to planned outcomes.

Outcomes: These will lead to a prosperous and inclusive development outcome towards achieving Vision 2030.

Impact: Vision 2030 - Liberia becomes a lower-middle-income country. Socioeconomic development is achieved as reflected in a better quality of life of the people confirmed by better human development performance indices.

The effective implementation of the Sinoe Development Agenda shall make the necessary contribution to Liberia becoming a lower middle-income country by 2030. Three (3) drivers and (2) enablers of change shall be prioritized and pursued to add value to the county's contribution

to the overall AAID. The first driver, Human Capital, is the preeminent determinant, and its development shall be high on the County Agenda to drive the needed positive and progressive change. A strong and successful human development program will drive the other two key

drivers: (i) macroeconomic stability and growth; and (ii) environmental sustainability. A competent and healthy population will create an enabling environment that attracts private sector investments. This will lead to the expansion of both public and the private sectors enterprises, the creation of jobs for a largely youthful population, and an increment in the Liberia’s gross domestic product and income. Additionally, a learned and productive population will be environmentally conscious and will ensure that socioeconomic

developments are environmentally friendly and sustained, especially as it relates to climate change adaptation. For effectiveness and greater impact, the three drivers should be enhanced through the practice of good governance. This calls for strong public sector institutions capable of prudent policy-making and regulations development and well-built and maintained national infrastructures. The realization of this noble change vision and aspiration depends greatly on much of what happens at the county level.

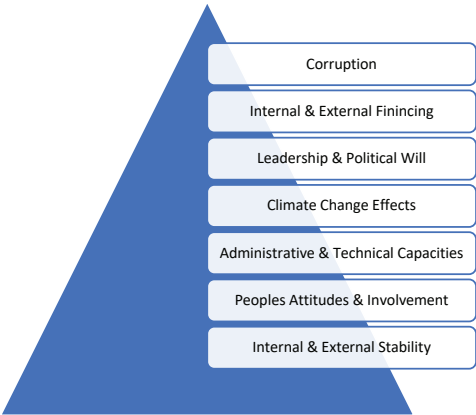
6.3. Risks Mitigation and Management

6.3.1. Origin of Possible Risks and Risk Factors

Several risks and constraints could possibly derail the implementation of the CDA and frustrate efforts toward generating rapid, inclusive, and sustainable growth and development.

These risks usually come from four possible sources: (i) within the county, (ii) national and sub-national policies and institutions, (iii) the international donor community, and (iv) natural causes. The major risk factors, which must be guided against and managed effectively to ensure the successful implementation of the CDA, are shown in Figure 8.

Figure 8: Potential Risks Factors



6.3.2. Managing Potential Risks

Effective risk management is an ongoing process that requires proactive identification, assessment, and

mitigation strategies. Risk management is essential to balance risks, constraints, and opportunities to ensure successful implementation of the CDA. It is important to regularly revisit and refine the adopted strategy and approach as

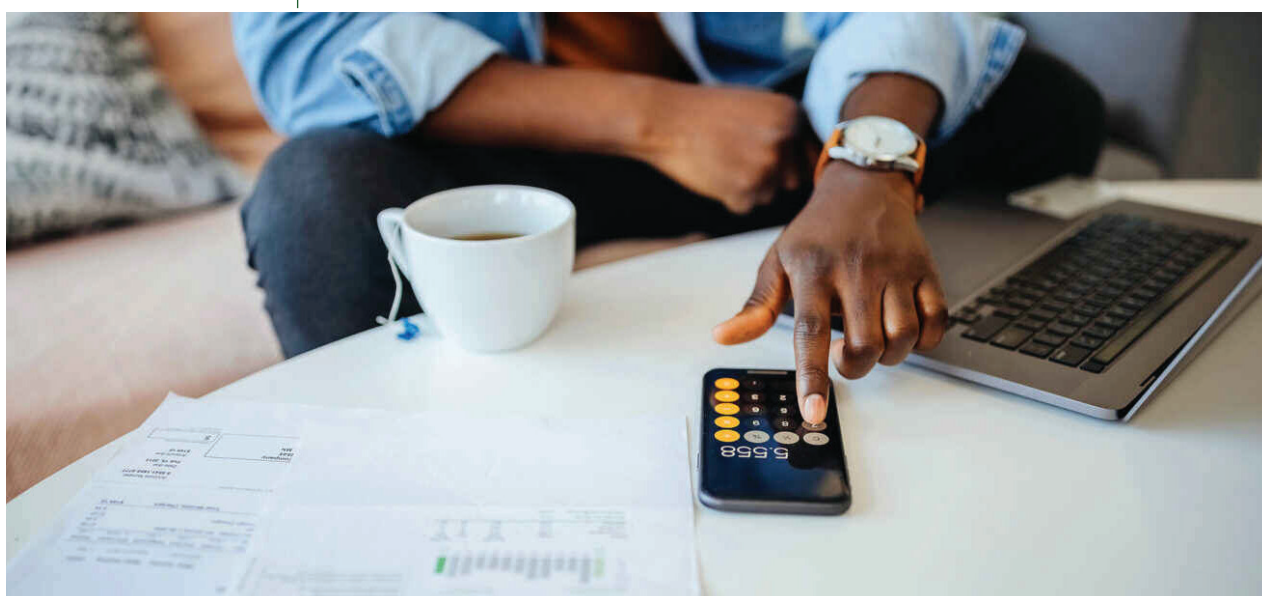
circumstances evolve. The consequences could be significant if risks are not properly managed during the CDA implementation stage. Poor risk management can lead to financial setbacks, cost overruns, budget deviations, resource wastage, and eventual project failure. Failing to adequately

address potential risks could harm Sinoe County officials' reputation, leading to negative publicity, people's dissatisfaction, disrupted program timelines, or program/project failures. The required actions to mitigate the identified risks are listed in Table 10 below.

Table 10: Risk Mitigation Actions

Corruption
• Ensure swift investigation and prosecution of alleged corruption cases. • Implement the CDA with a high level of transparency and accountability. • Establish a whistleblower and other reward and deterrence program for the CDA implementation.
Internal and External Financing
• Take a strategic approach to donors' fundraising, such as organizing a donor conference for the CDAs. • Channel all development activities (governmental and non-governmental) in the county through the CDA and apply their funding against the CDA budget. • Implement the CDA effectively and share positive monitoring and evaluation reports with development partners and donors. • Explore creative and sustainable revenue generation in the county.
Leadership or Political Will
• Nurture and sustain political will and strong leadership through the National Development Plan Implementation Unit, leveraging the coordination mechanisms to strengthen support for the development plan.
Climate Change
• Construct infrastructure that can withstand climate shocks (e.g., floods, rising sea levels) and develop an early warning system and community-based disaster preparedness mechanisms. • Enhance farmers' awareness and provide training on the effect of climate change on agriculture to enable climate-change-resistant and environmentally friendly farming
Technical and Administrative Capacities
• Plan and execute appropriate capacity-building interventions based on the results of a comprehensive countywide capacity needs assessment of administrative and technical staff.
People's Involvement and Ownership
• Scale up awareness for the CDA implementation. • Maintain cross-representation of stakeholders in the CDA Implementation Unit and open the CDA periodic monitoring and evaluation meetings to the public
Internal and External Stability
• Reduce the risk of internal instability by having the Government of Liberia set examples of good governance and other positive governance practices. • Adhere strictly to the public financial management laws at the county level to effectively utilize the available resources for the implementation of CDA. • Increase security and strengthen the rule of law to protect investors, businesses, and the people of Sinoe.

PART 7: FINANCING THE CDA AND RESOURCE MOBILIZATION



7.1. Financial Requirements for Implementing the CDA

The minimum amount needed to finance the Sinoe Development Agenda is approximately US\$52,510,000 (Fifty-Two Million, Five Hundred Ten Thousand United States dollars) over the planned period. The mobilized funds shall be allocated against the priority sectors as shown in Table 11,

with the detailed annual breakdown by program shown in Annex VI. Mobilizing funds effectively from the possible sources and efficiently managing the required funding envelope present major challenges to both public and private sector actors in implementing the CDA.

Table 11: Minimum Financial Requirements to Finance the CDA Per Pillar (in Thousands of US\$)

Pillars	Total	2025	2026	2027	2028	2029
Economic Transformation	12,805	1,055	2,475	3,250	3,850	2,175
Infrastructure Development	10,575	1,595	2,115	2,755	2,340	1,770
Rule of Law	3,050	185	930	830	780	325
Governance and Anti-corruption	2,067	260	545	565	503	194
Environmental Sustainability	2,570	300	475	675	750	370
Human Capital Development	21,443	2,075	4,200	5,620	5,695	3,853
TOTAL	52,510	5,470	10,740	13,695	13,918	8,687

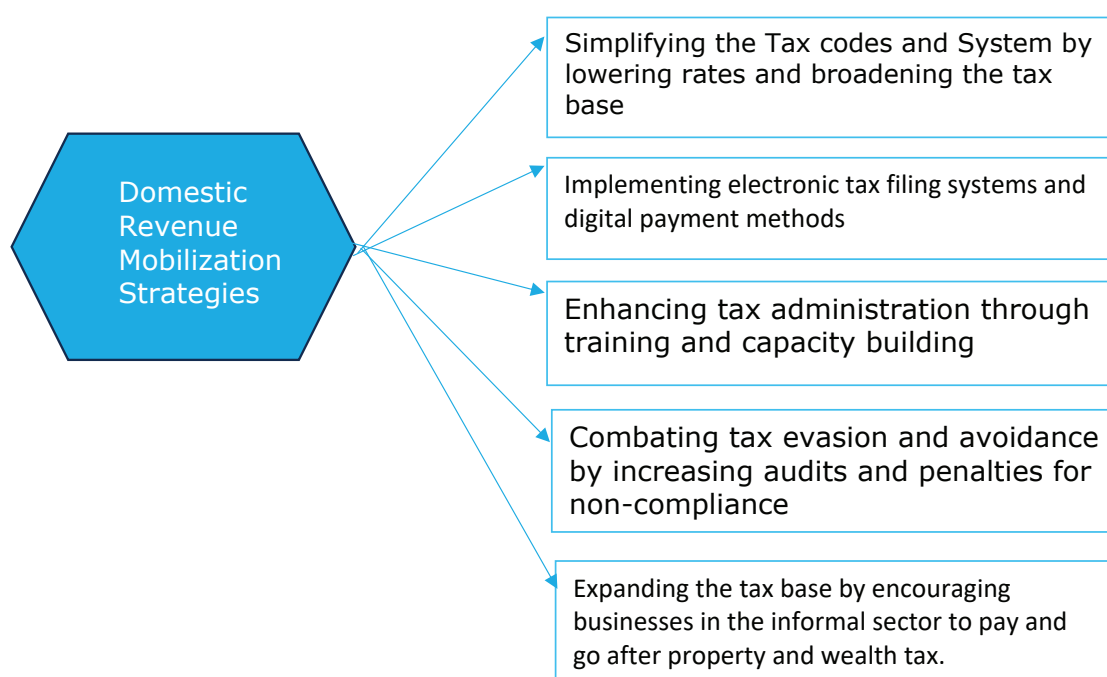
7.2. Sources of Funds to Support the CDA Implementation

7.2.1. The Liberian Government

Each year, the Central Government shall allocate to counties between 3-5 million United States dollars in the national budget during the planned period, based on population size and the comparative advantage in a particular strategic sector within the county. The Central Government's allocation includes but is not limited to the "County Development Fund" and the "Social Development Fund" which have been the sources of funding for county development prior to the 2025 - 2029 CDAs.

Both central and local governments shall enhance their respective domestic public resources mobilization strategies and approaches to meet the annual budgetary requirements for the county. Figure 9 illustrates effective strategies available to increase domestic revenue. If it becomes necessary, a well-managed domestic borrowing program shall be instituted and executed through loans from domestic banks, and/or the issuance of bonds to supplement domestic revenue.

Figure 9: Effective Strategies for Mobilizing Domestic Revenue



7.2.2. Other Major Sources

Additional funds are certainly needed to supplement the domestic revenue mobilized, in support to the national budget, if the county programs and projects contained in this agenda, are to be adequately funded. The additional funds needed shall be mobilized tapping into various other sources, including the following:

1. International Development

Cooperation: Grants, low-cost interest loans, technical assistance, and concessionary interest loans shall be negotiated and secured by Official Development Assistance (ODA) through several regional and global sources. Notably, from Multilateral Development Institutions (MDIs) like the European Union (EU); International Bank for Reconstruction and Development (IBRD/World Bank); International Monetary Fund (IMF); African Development Bank (AfDB); and the Ecowas Bank for Investment and Development (EBID), etc. Financing shall also be sought from Liberia's international development partners. The last, but not insignificant, source to support the overall national budgetary requirements to finance the CDA in the county, are national and international Non-Governmental Organizations (NGOs), and philanthropic organizations mainly through grants and donations.

2. Private Sector Investment:

Effective Public-Private Partnerships (PPPs) arrangement shall be pursued, nurtured and facilitated, building business collaboration and partnership between central or county governments on one side, and private sector actors, particularly Liberian actors, on the other side. The National Investment Commission (NIC) shall put in place appropriate policies to attract private sector funds aimed at funding approved projects in the CDA. The GOL shall take the necessary steps to ensure the availability of a skilled and productive workforce to man private sector enterprises.

3. Innovative Financing:

Concerted efforts shall be made to explore new innovative financial instruments to finance the CDA. Sources such as green bonds, social impact bonds, and Diaspora bonds can attract investment funds for specific projects, which should be explored as best as possible. Climate financing specifically aimed at addressing climate change, from the Green Climate Fund (GCF); and remittances sent back home by citizens of Sinoe working outside of the county and/or out of Liberia, shall be explored equally.

7.3. Resource Mobilization Framework and Strategy

The overarching goal of the Resource Mobilization Strategy is to mobilize adequate and quality resources to carry out the programs and projects outlined in Sinoe County Development Agenda, and to situate the process on a pathway to sustainable financing and enhanced impact. To get maximum results from the adopted resource mobilization efforts, a mixture of smart policies and strategies shall be used, including the revenue-sharing formula in the LGA. Various avenues such as grants, donations, corporate sponsorship, and government subsidies shall also be explored. GOL shall establish and maintain strong relations with donors, partners, and stakeholders, keeping regular communication and engagements to build trust and long-term support, as an integral part of the strategy.

For greater impact, the framework shall contain several effective approaches including the following:

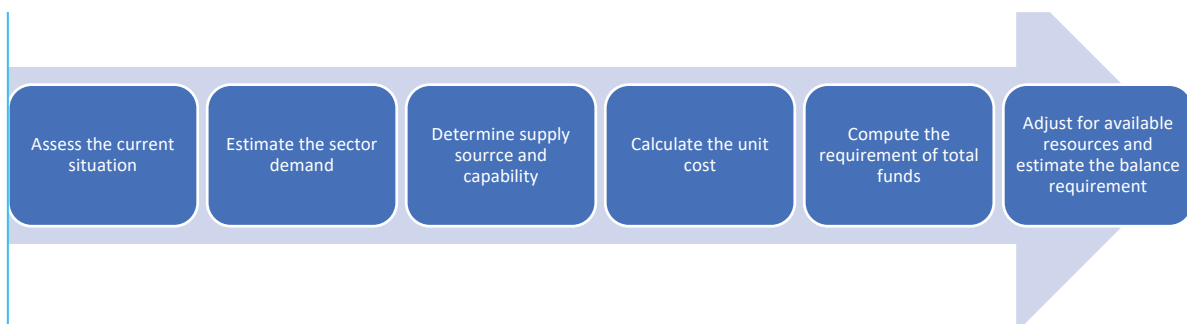
1. Strengthening partnerships
2. Capacity building in fundraising, project

management, and financial management

3. Robust monitoring and evaluation systems to track the use of funds and demonstrate impact
4. Innovative fundraising
5. Enhance transparency and accountability.

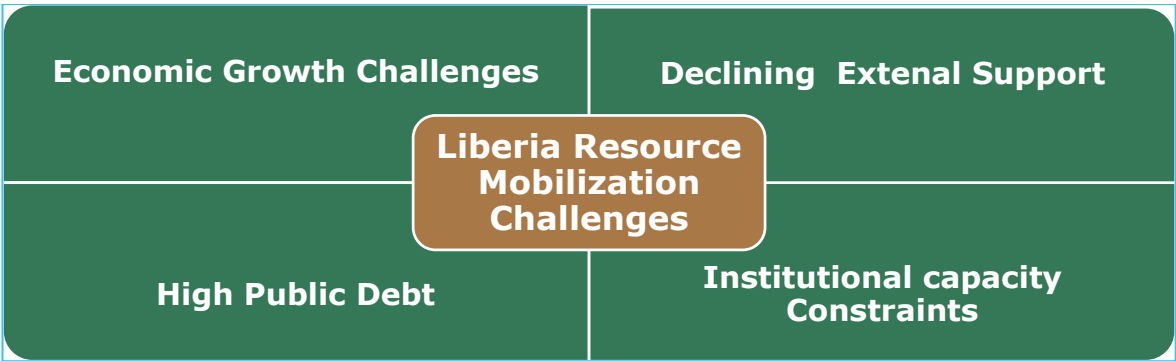
One of the critical required actions in formulating a resource mobilization strategy is estimating the resource needs for a particular sector. The main steps involved in resource mobilization are identification of resources and providers, mechanisms to receive resources, expanding relations with providers, proper use of resources, developing knowledge and skills, seeking new resources and ensuring institutional sustainability. A workable resource mobilization framework shall be put in place to guide the process of computing resources involving six successive steps as shown in Figure 10 below.

Figure 10: Steps in Computing Needed Resources for the CDA



The Government of Liberia's resource mobilization efforts have been faced with different challenges at home and abroad, which if not minimized, could derail the successful implementation of the Sinoe County Development Agenda. The key challenges are presented in Figure 11 below.

Figure 11: Liberia’s Resource Mobilization Challenges



7.4. Managing Allocated Public Funds

Authorities and program managers shall ensure that the mobilized and allocated funds are managed responsibly, ensuring that allocated resources are used efficiently, effectively, and transparently. Capacities of relevant officers shall be built in the use of modern systems such as Financial Management Information Systems (FMIS) to track and manage expenditures. A simplified auditing and reporting system shall be put

in place and a summary report on how the funds were spent, prepared at the end of each year. Managing public funds comes with several challenges that can impact the efficiency and effectiveness of public financial management. These include corruption and misuse of Funds, transparency and accountability, inadequate financial controls, limited expertise and capacity, and political pressure.

PART 8: MONITORING AND EVALUATION



8.1. Rationale for Monitoring and Evaluation

The Local Government Act (LGA) 2018 of the Republic of Liberia outlines the legal framework that requires the County Government to develop and operationalize appropriate monitoring and evaluation systems. An effective M&E system is instrumental in tracking progress and in taking corrective actions if performance should fall below expected targets. The rationale is to ensure that the policies, projects, and programs outlined in the CDA are successful and impactful. In addition, the M&E system serves as a vital tool in providing stakeholders with a regular flow of information throughout the implementation of the CDA. This ensures continuity, transparency and the detection of changes in the status and utilization of resources allocated to CDA priority areas. The exercise will

indicate whether the resources spent on implementing CDA investment programs and projects lead to the intended outcomes, impacts, and benefits for the citizens.

Beneficiaries play a crucial role in monitoring and evaluation (M&E) as they are the individuals or communities directly affected by the project or program being assessed. The involvement of beneficiaries in the monitoring and evaluation process is essential for several reasons: accountability, validation, empowerment, learning, resistance and disengagement. They are the ultimate recipients of the services or interventions the project or program provides. Their experiences and feedback offer valuable insights into the success or challenges of the initiative. Involving beneficiaries

in M&E activities helps ensure that programs and projects meet their needs and address their concerns. This allows program managers and evaluators to gain insights into the impact of the program or project on their lives and livelihoods, identify areas for improvement, and ensure that programs are responsive to the needs of the people they aim to serve.

A major output of the M&E exercise shall be the county's quarterly and annual progress reports, indicating progress made in achieving stipulated

development goals and targets, and challenges encountered. To ensure that monitoring of the CDA is effective, the process should focus on results that will identify progress and areas needing improvement in achieving the intended results of the CDA. A framework that includes clear and appropriate indicators, baseline data, and realistic targets should be used. A second major output is the evaluation report on CDA deliverables, outcomes, and impact.

8.2. Responsibility for Monitoring and Evaluation

As per the Local Government Act, Sinoe County is responsible for implementing its County Development Agenda and Action Plan. Therefore, with the support of the National M&E System based at the MFDP, Sinoe County authorities will oversee the monitoring and evaluation of the CDA on the ground. The County Development Office will lead countywide monitoring and evaluation of CDA projects, coordinating with M&E offices at sector MACs and County levels to collect periodic data for routine monitoring. The Ministry of Finance and Development Planning (MFDP) is the leading agency responsible for coordinating monitoring and evaluation (M&E) activities across all sectors. MFDP shall use the established M&E

methodologies, ensuring consistent data collection and reporting, and synthesizing information to inform policy decisions.

Monitoring and Evaluation at sector MACs, including those at the Ministries of Agriculture, Health, and Education, carry out M&E activities tailored to their respective sectors. Each MAC collects data, analyzes results, and reports findings to the MFDP. Local governments will lead M&E at the county level, supported by the national M&E system. Development partners and NGOs provide essential financial and technical support to ensure the effective implementation of M&E efforts.

8.3. Monitoring and Evaluation Dynamics

Monitoring involves plotting progress in meeting implementation goals or measuring outputs and process. Monitoring programs and projects of this CDA will therefore involve tracking resource allocation, utilization, and the delivery of goods and services. Evaluation, on the other hand, takes a broader perspective, determining if the course is the best one, or assessing overall outcome or impact. This process

shall consist of making judgments about the CDA development programs and projects before, during, and after their implementation. The assessment will include a systematic and objective collection and analysis of data and information related to effectiveness, efficiency, relevance, sustainability, and impact on the target population in Sinoe. The respective M&E dividends are shown in the following table.

Table 12: Dividends of Monitoring and Evaluating the CDA

Monitoring the agenda shall	Evaluating the agenda shall
Provide justifications for resource allocation, improve service delivery, and demonstrate results for accountability. Assess progress towards achieving desired results and support management decisions by providing data for comparison of actual performance with the original intentions of policies, plans, programs, and projects. Provide program or project managers and other stakeholders with information on progress towards achieving the stated objectives. Provide regular feedback to enhance learning and improvements to the planning process and the effectiveness of interventions. Increase program or project accountability to funders, target population, and other stakeholders. Enable managers and staff to identify and reinforce initial positive results, strengths, and successes. Enable managers to make timely adjustments and take corrective actions to improve the program or project design, work plan, and implementation strategies to ensure successful implementation and sustainability. Evaluate conditions or situations affecting target groups among the citizens of Sinoe as well as changes brought about by program or project activities guaranteeing the continued relevance of the project.	Provide decision-makers with vital information on the performance of development programs and projects. Identify strengths and weaknesses of development interventions thus enabling managers to improve future planning, service delivery, and decision-making. Assist program and project managers, staff, and other stakeholders in objectively and systematically assessing the relevance, effectiveness, and efficiency of activities considering specified objectives. Validate the results of initial assessments obtained from project monitoring activities. Determine the success of program interventions in terms of impact and sustainability of results. Help managers to thoroughly review and consider their programs and projects in relation to their goals and objectives and the means to achieve them. Generate detailed information about the program or project implementation process and results which could be used for public relations, fundraising, improving service delivery, and identifying ways to replicate interventions. Improve the learning process by documenting and explaining the causes of success or failure thus making future activities more relevant and effective.

8.4. Targeted Indicators to Measure Success

Critical elements of monitoring and evaluation are the targeted indicators that are measurable and achievable in terms of input, output, outcome, and impact. Input indicators are specific and time-bound statements that quantify the employed financial, human, and material resources in the implementation of programs and projects within the CDA. Output indicators determine the extent to which the allocated inputs have led to the desired outputs. During the planned

period, the level and magnitude of the changes that have occurred resulting from the execution of the CDA, shall be measured and the nature, form and substance of the outcome determined. The appropriate logical framework against which the CDA success would be measured and evaluated, and its impact on the lives of the people of Sinoe would be assessed, shall be incorporated in the CDA M&E Framework to be developed at a later date.

8.5. Data Collection and Analysis

Data shall be gathered through surveys, case studies, interviews, observations, group assessments, questionnaires, expert and peer reviews, testimonials, photographs, videos, journal logs, document reviews, and analysis. The collected data shall be analyzed using

simple statistical methods and tools. A robust feedback system will be established to provide the county with high-quality and timely monitoring and evaluation information on the progress of development projects and programs.

8.6. CDA Periodic Review Meetings

Several review meetings shall be held and be guided by a well-crafted agenda to ensure productive committee meetings. Specifically, monthly meetings shall be held by district committees, quarterly meetings by the County Steering Committee, semi-annual meetings to be held by the National Steering Committee. The agenda will not only provide directions but will also keep the meeting within the allocated time. All efforts shall be exerted for productivity of the project management meetings, by ensuring clarity, prioritizing the topics,

and promoting active participation. The aim is to help participants stay focused and ensure practical discussions. Using a project management meeting agenda not only promotes efficiency but also fosters a sense of clarity and direction. It aids in keeping team members aligned, informed, and accountable for their respective roles, ultimately driving the project toward successful completion. Project committee review meetings serve as crucial checkpoints for project progress and decision-making.

8.7. CDA Reporting Frequency

In addition to the holding of review meetings, periodic reports will be prepared and submitted to the various steering committees. These reports shall allow all those involved to track the project's progress, identify risks early on, and manage the budget with greater visibility. Reporting increases visibility in all aspects of the project, including team performance, providing greater control for

the project manager to act on progress, stagnation, regression, team performance, or quality of work. Project reports also serve as sources of learning. Reporting is a process that requires completeness and accuracy, promoting thoroughness and ensuring all aspects of the project are covered. This includes a discussion of progress against the work plan and the development of a revised work plan. For

the purpose of this CDA, periodic M&E reports shall be generated along with annual progress reports. Generally, the reports will summarize efforts made that are related to mobilization, staffing, and progress on technical activities and results derived during the reporting period. The following reports shall be prepared:

1. **Monthly Report:** Summary of activities, tracking progress towards implementing the CDA and any immediate and rising issues.
2. **Quarterly Report:** Preliminary review and updates on the CDA's progress, outcomes, and emerging lessons and constraints. These reports indicate the status of implementation of the CDA delivery performance. Based on feedback obtained, priority will be given to the County Monitoring and Evaluation Units to ensure sufficient budget allocation for the effective and efficient delivery of M&E reports.
3. **Annual Report:** Comprehensive updates on the CDA's progress, outcomes, and emerging lessons and constraints. These reports indicate the status of implementation of the CDA delivery performance. Based on feedback obtained, priority will be given to the County Monitoring and

Evaluation Units to ensure sufficient budget allocation for the effective and efficient delivery of M&E reports.

4. Mid-term Evaluation Report:

Detailed review assessment of the CDA delivery status mid-way into its implementation stage with focus on assessing the progress of program implementation against planned activities. The mid-term report also covers an assessment of the progress made toward the achievement of program objectives and emerging lessons and constraints.

5. End-Term Evaluation Report:

Detailed assessments of the CDA's impact, effectiveness, and sustainability. The final evaluation is focused on (a) assessing if the program met the stated goals and objectives; (b) the effectiveness of the technical approach; and (c) development of the overarching lessons learned from the project.

PART 9: ANNEXES

ANNEX I : County Council Resolution

A RESOLUTION OF The County COUNCIL OF SINOE COUNTY, REPUBLIC OF LIBERIA, VALIDATION AND APPROVAL OF The County'S DEVELOPMENT AGENDA (CDA) UNDER THE GOVERNMENT OF LIBERIA'S ARREST AGENDA FOR INCLUSIVE DEVELOPMENT (AAID) INITIATIVE

WHEREAS, the Government of Liberia has supported the counties in crafting the 2025 - 2029 County Development Agendas (CDAs), which foster the development of Liberia's 15 counties;

WHEREAS, this CDA is tailored to Sinoe County's needs, outlining development priorities that are viable economically, socially, and environmentally;

WHEREAS, a participatory approach involving consultations with various stakeholders, including students, youth leaders, business communities, women's organizations, individuals with special needs, and local leaders, across different districts in the county;

WHEREAS, in consideration of the above, the Government of the Republic of Liberia will allot an appropriate budget as well as explore alternate funding sources to implement the County Development Agenda (CDA) to advance the development of Sinoe County;

WHEREAS, in compliance with the Local Government Act of 2017/2018, participants comprising citizens from all parts of Sinoe County headed by the County Superintendent, Peter Wleh Nyensuah requested the County Council of Sinoe County to convene in the city of Greenville, Sinoe County on November 11 - 12, 2025 to approve the Sinoe County 2025 - 2029 CDA;

WHEREAS, in recognition of the four (17) Statutory Districts of Sinoe County represented by forty-one (50) accredited delegates, including Members of the Sinoe Caucus, senior members of the County Administration, County Council members, district representatives, representatives of the youth, women, civil society organization, the City Mayor, people with disability and Heads of Line Ministries, Agencies and Commissions (MACs) operating within the county attended a validation session to validate the 2025 — 2029 Sinoe County

Development Agenda (CDA);

WHEREAS, the County Development Agenda Validation session, in its sitting on November 11- 12, 2025 in the city of Greenville, unanimously endorsed the following facilitators in line with best practice for the validation:

1. **Vinetta Gmasnoh Doe:** Lead Facilitator, Ministry of Finance & Development Planning (MFDP)
2. **Nya Parwon:** Africa Development Management Associates (ADMA), Consultant
3. **Caesar T. Mason:** Co- Lead Facilitator, MFDP
4. **Deyeatee E. Williams:** Facilitator, MFDP
5. **Williams Millar:** Rapporteur, MFDP
6. **Stanley Fiamiah:** Rapporteur, MFDP
7. **Ben B. Tally:** Consultant, Green Life West Africa

WHEREAS, the Superintendent, Peter Wleh Nyensuah, presented an overview of the county, outlining the prospects and challenges of the County Administration, stressing the need to support the government agenda and expressing thanks and appreciation to the Ministry of Finance and Development Planning as the lead government agency for the validation process;

WHEREAS, the Legislative Caucus, represented by Senator Wellington Geevon Smith, spotlighted key issues and opportunities of the county, and appealed to all participants to support the Government headed by H. E. Joseph Nyuma Boakai;

WHEREAS, all participants at the CDA Validation Session unanimously agreed that the following 25 projects shall constitute the best priority projects to propel the development of Sinoe County for a five-(5) year period: 2025 to 2029:

NOW, THEREFORE, BE IT RESOLVED by the County Council of Sinoe County, Republic of Liberia that the County Council:

Article 1: Validates, endorses, and approves the 2025 - 2029 Sinoe County CDA, which contains the prioritized development programs and projects across the six (6) developmental pillars of the Government of the Republic of Liberia, to be implemented to foster the county's development for the next five years.

Article 2: Endorses and fully supports the county's CDA goals and objectives of economic and social development, growth, and vitality, enhancing community life through participating and benefiting from the implementation of the CDA.

Article 3: Calls on the central government, development partners, private sector actors, non-governmental organizations (NGOs), and community-based organizations (CBOs) to be engaged in implementing the CDA.

Article 4: Applauds the citizens of Sinoe County for their participation in the development of the CDA and encourages all county residents to participate in the full implementation of these critical projects.

Article 5: Directs all residents to actively support and cooperate with national and county governments, officials, local and international partners, and all pertinent parties to develop, maintain, and encourage the successful implementation of these vital projects, which will attain economic and social growth and stability for the people of Sinoe County.

ADOPTED ON THIS 12TH DAY OF NOVEMBER 2025 IN THE CITY OF GREENVILLE, SINOE COUNTY, REPUBLIC OF LIBERIA.

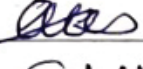
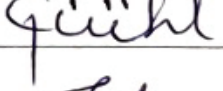
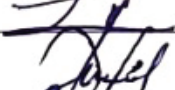
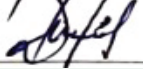
Signed: 

Name: LEOBY S. JARLEH

Signature:  Date Signed: 11/12/2024

President of Council

Members of County Council:

Name	Representation	Residence	Signature
1. LEOBY S. JARLEH	CSO	Greenville	
2. Orena Trueh	Youth	Greenville	
3. Ellen Torwo	CSO	Greenville	
4. Chief Emmanuel Wesse	Chief Council	Kpanyan	
5. Lawrence Tarcheck	PNDOs	Greenville	
6. Dominic P. Tweh	Youth	Greenville	

ANNEX II : Climate Change Trends and Circumstances in Sinoe

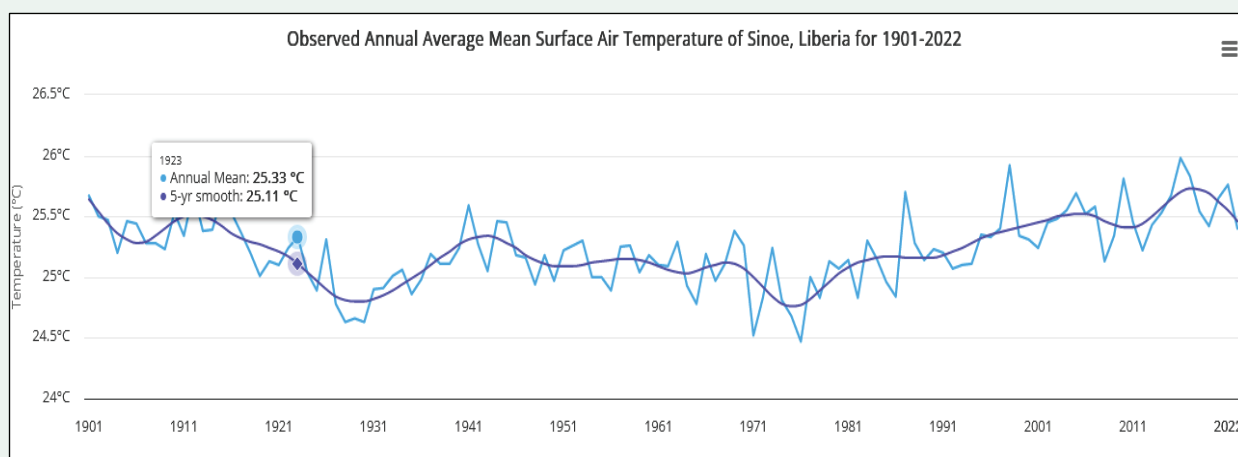
Climate Change Circumstances

Annual Average Mean Surface Air Temperature in Sinoe County, 1901 - 2022

Sinoe County is located in the South East of Liberia. The county is bounded by geographical coordinates of 5°20'N 8°40'W / 5.333°N 8.667°W / 5.333; -8.667. The county has a total area of 96,5416 ha and shares boundaries with River Cess on the West, Grand Gedeh and River Gee on the North, Grand Kru on the East and the Atlantic

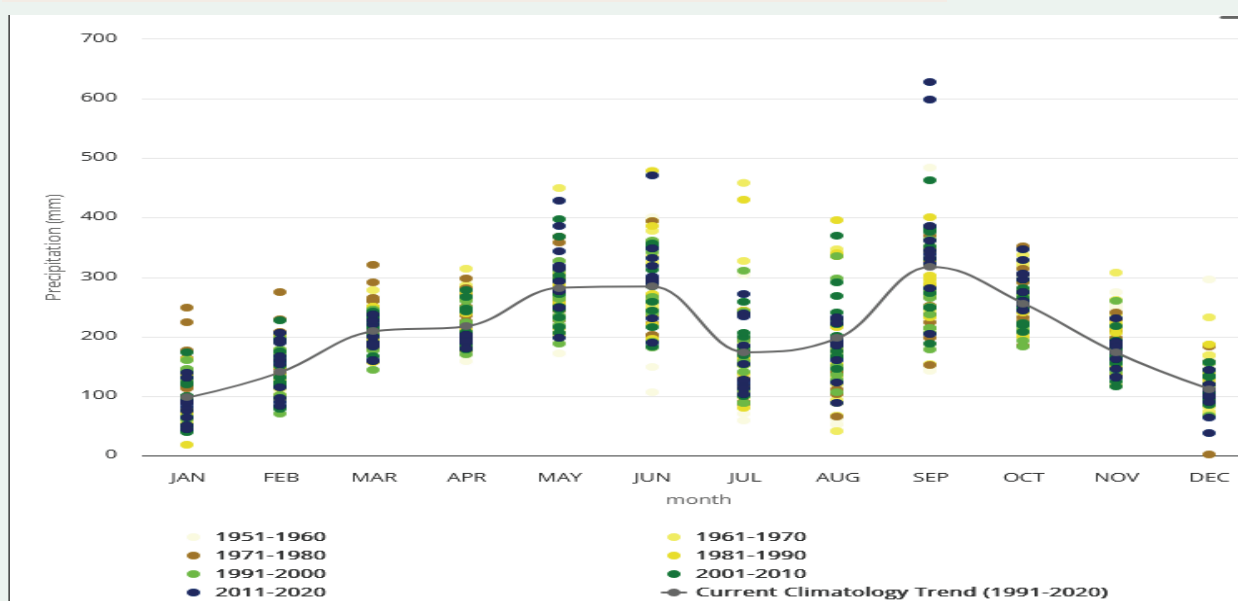
Ocean to the South. The county is accessible by means of road, air and sea. Sinoe has seventeen districts, and its administrative seat is Greenville. LISGIS (2017) put the population at 124,976 inhabitants. It has lower tropical forests which have mid-size hills composed of various valleys and water courses.

Figure 12: Annual Average Mean Surface Air Temperature



Source: <https://climateknowledgeportal.worldbank.org/sites/default/files/country-profiles>

Figure 13: Variability and Trends of precipitation, Sinoe County 1991 - 2020



Source: <https://climateknowledgeportal.worldbank.org/sites/default/files/country-profiles>

The precipitation data of the county was recorded from 1951 to 2022 within a 10-year interval. The precipitation's diagram reveals that Sinoe County as the rest of the country has two seasons; dry season and the rainy season. The dry season is recorded during the month of November to April, while the rainy is

from the month of May to October each year. On average, the county receives between 200 to 300mm of rain each year. The month of September records the highest rainfall with an average precipitation of 628.09mm.

Climate Change Hazards Identified at the Districts and County Levels Consultations

- **Coastal flooding** - resulting in loss of livelihoods and destruction of economic activities
- **River floods** - rivers bursting their banks and surface flood to severe damage to livelihood activities harm human lives
- **Mudslides/Landslides** - movement of earth material in area with high rainfall, sloppy terrain, and poor land cover
- **Strong winds** - storm surges damaging homesteads and adversely impacting economic activities
- **Changing rainfall patterns** - adversely impacting agriculture productivity
- **Extreme temperature** - extreme high temperature causing heat stress

Recommended Climate Change Adaptation and Mitigation Actions

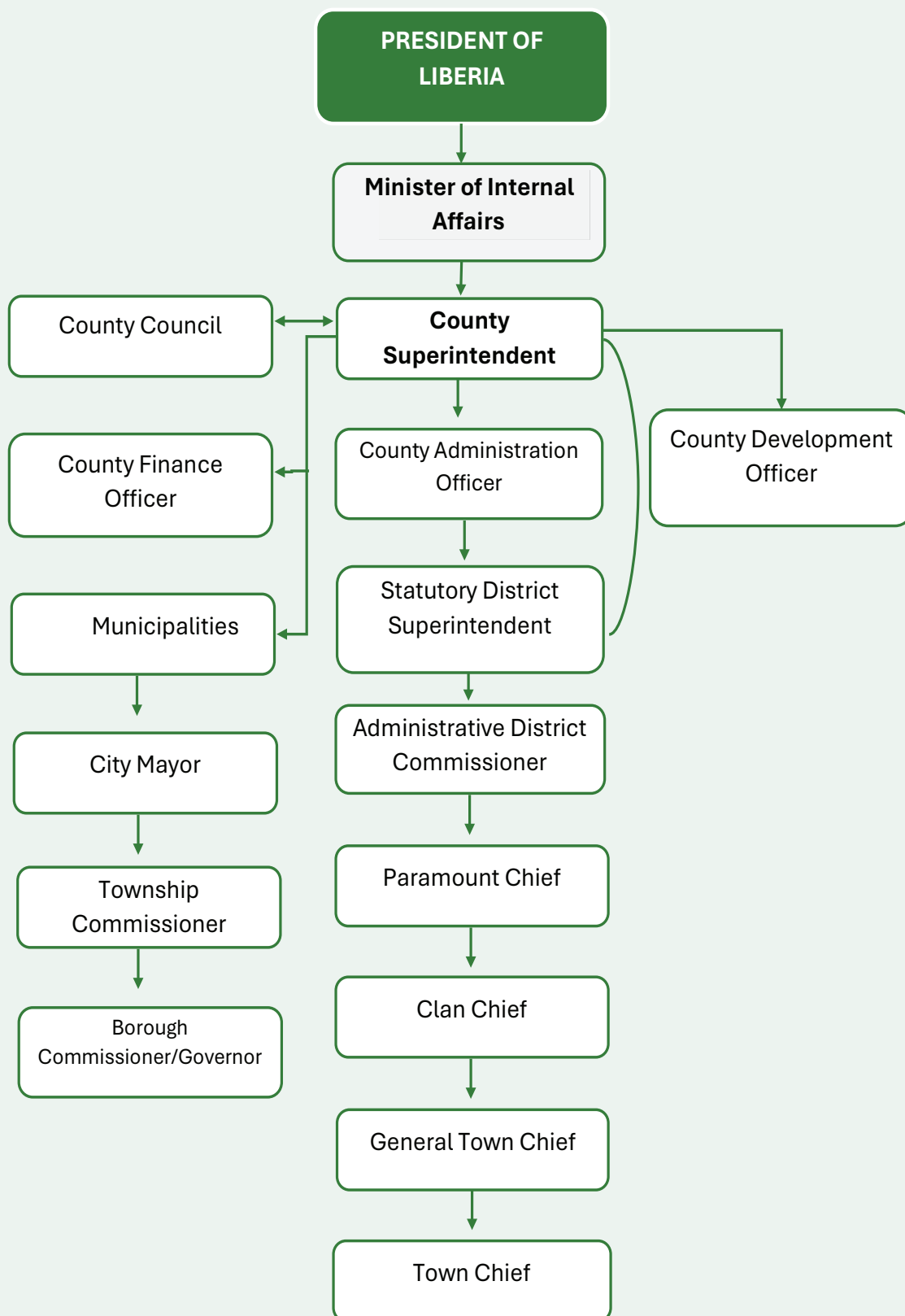
- Consider the development of a county physical zoning plan to ensure informed land use mapping, siting of landfills, cemeteries, industrial zones, recreation areas, etc.
- Establish county level disaster emergency preparedness and response structure
- Develop and implement infrastructure projects that are resilient to climate change impacts, such as floods, storms, etc.
- Regulate mining activities to avoid pollution and sedimentation of water bodies
- Ensure gazetted and proposed protected areas are managed in accordance with the applicable forestry and environmental laws of Liberia and international best practices
- Education and awareness for communities in actions and behavioral change to minimize the adverse impact of floods
- Adopt climate-smart agriculture practices that enhance productivity, conserve water resources
- Provide public awareness and support to communities proximal to protected areas
- Invest in coastal defense.

ANNEX III : Detailed Socio-Economic Situation in Sinoe County

Factors	Descriptions / Definitions	County		National
		Female	Male	
1. Population				
Population	The total number of people.	71,787	79,362	5,250, 187
		47.5%	52.5%	100%
2. Employment				
Employment Rate	The proportion of working-age people employed in an economy.	31,257		1,307,872
		23.1%		27.8%
Agricultural Employment Rate	The percentage of households engaged in agriculture.	29%		30.2%
Informal Employment Rate	The percentage of the workforce working outside of the formal employment system.	74.5%		79.9%
Vulnerable Employment Rate	The percentage of the workforce employed on their own accounts or working as a contributing family worker for either the family farm or the household’s non-agricultural business.	75.8%		79.5%
Absolute Poverty Rate	The percentage of the population that cannot meet their minimum food and non-food needs.	46.3%		50.9%
Extreme Poverty Rate	The percentage of the population whose total food and non-food consumption falls below the minimum food requirements of 2400 kilocalories per day.	7.6%		16.5%
Food Poverty Rate	The percentage of the population who cannot meet their basic food needs. The minimum benchmark for those food needs is established through a food poverty line.	19.4		39.1%
3. Education				
Literacy Rate	The percentage of the population (5 years and above) who cannot read and write a simple sentence in any language.	60,022		2,447,612
		50.7%		59.9%
Illiteracy Rate	The percentage of the population (5 years and above) who can read and write simple English in any language and over 5 years of age.	58,430		1,638,019
		49.3		40.1%
High School Completion Rate	Percentage of students who complete upper basic and secondary education / senior secondary education.	25,875		1,147,629
		18.2%		23.2%
Primary School Completion Rate	Percentage of students who complete lower basic secondary education.	38,503		1,189,418
		27%		24%

Factors	Descriptions / Definitions	County		National
		Female	Male	
TVET	Number of students who complete a Technical / Vocational Education and Training (TVET) program.	208		11,871
College / University	Number of enrolled students who complete a four-year college.	2,096		215,766
		1.5%		4.3%
4. Health				
Fertility	The average number of children born to women during their reproductive years.	5.4%		4.2
% of Children who received all basic vaccination	The percentage of children who took all the vaccines needed from 0 – 1 year old.	27%		51%
% of children who received all age-appropriate vaccinations	The percentage of children who receive all the vaccines needed from 0 – 5 years old.	17%		39%
Access to Insecticide Nets	The percentage of the population who has access to treated mosquito nets.	45%		40%
% Hospital Births	The percentage of births in a medical facility.	74%		80%
% of Births assisted by a skilled health provider	The percentage of women, who give birth outside of a health center but are assisted by a health professional, nurse, or doctor.	77%		84%
Maternal Mortality	The number of maternal deaths divided by the number of live births multiplied by 100,000.	1,024		854 deaths per 100,000 births
Infant Mortality	The probability of an infant dying between birth and age one. This is expressed per 1,000 live births.	122		63 deaths per 1000 births
Under-5 Mortality	The probability of a child dying between birth and the exact age of five. The rate is expressed per 1,000 children.	144		93 deaths per every 1000 births
5. Sex and Gender Based (SGB)				
Household Heads Distribution	Percentage of households headed by either gender.	9,509	20,341	1,187,514
		31.9%	68.1	100 %
Domestic Violence Rate	Percentage of the female population that experienced physical or mental abuse.	72%		55%
Sexual-Based Violence Rate	Percentage of the female population that experienced physical and sexual abuse.	12%		9%
Female Genital Circumcision (FGC)	The percentage of women who practice FGC.	5%		38%

ANNEX IV : County Government Organogram



ANNEX V : Importance of the LGA and Relevant Provisions for Strengthening Local Governance

While upholding the constitutional affirmation that Liberia is a unitary state, the Local Government Act of 2018 establishes a framework for local governance in Liberia. The Act empowers local authorities to manage their affairs, deliver services, and engage citizens in the democratic process, ultimately aiming to foster development and improve the quality of life for all Liberians. The 2018 Act provides a framework for citizens' participation in governance and ensures more equitable decision-making regarding natural resources. More importantly, the Act promotes local ownership and accountability for decisions affecting communities. This legislation empowers citizens to tackle long-standing socio-political issues, including inequality and poverty.

Powers of Local Governments in Liberia

The 2018 Act provides for the devolution of certain administrative, fiscal and political powers from national to local governments. Among the specific powers delegated to local governments by the Act are:

Local Administration: Responsible for the overall management and development of their respective jurisdictions, including counties, cities, and districts.

Service Delivery: Manage and deliver essential services such as education, healthcare, roads, and utilities, tailored to the specific needs of their communities.

Revenue Generation: Authority to raise local revenues and manage budgets to support their operations and development initiatives.

Local Policy Implementation: Tasked with implementing national policies at the local level and formulating local policies and laws that align with national legislation.

Monitoring and Oversight: Monitor the performance of institutions providing services in their areas and oversee the implementation of central government projects.

Community Representation: Represent local interests in dealings with the central government and advocate for the needs and concerns of their communities.

Promotion of Good Governance: Expected to promote good governance practices, including transparency, accountability, and citizen participation in local administration.

Local governments accordingly play crucial roles in development, impacting various aspects of community and regional growth. Local governments serve as the primary interface between citizens and the state, facilitating access to essential services and fostering community engagement. This level of governance can bring the government closer to the governed and facilitate service provision for the people. It can facilitate inclusion and provides mechanisms for the engagement of the citizenry in the process of socio-political and economic development. Among the key roles and impacts of local governments are:

- 1. Economic Development:** Local governments can stimulate economic growth by creating favorable conditions for businesses, providing infrastructure, and offering incentives for investment. They often collaborate with private and civic sectors to boost local economies.
- 2. Community Development:** By engaging with residents and encouraging community participation, local governments can address local needs more effectively. This includes improving public services, building small-scale infrastructure, and enhancing livelihoods.
- 3. Sustainable Development:** Local governments are pivotal in implementing policies to combat climate change and promote sustainability. They develop and enforce regulations that protect the environment and promote sustainable practices.

4. **Social Welfare:** Local governments often manage social services such as healthcare, education, and housing. By tailoring these services to the specific needs of their communities, they can improve overall quality of life.
5. **Public Participation:** Encouraging citizen involvement in decision-making processes helps ensure that development projects meet the actual needs of the community. This participatory approach can lead to more effective and accepted policies.

This localized approach not only empowers communities to participate in decision-making processes but also strengthens the social contract between the state and its citizens, promoting accountability and transparency. Furthermore, local governments can become instrumental in mobilizing domestic resources, as evidenced by the revenue generated from CSCs, which can be reinvested into local development initiatives. By implementing policies such as the Revenue Sharing Act, local governments can retain a portion of generated revenues, ensuring that resources are allocated to meet the specific needs of their communities. Additionally, local governments can utilize their power to generate revenue. Ultimately, the effectiveness of local governance is vital for achieving sustainable development, as it fosters inclusive participation, enhances service delivery, and promotes local economic growth, all of which are essential for building resilient and thriving communities.

Relevant Provisions

Liberia has made significant progress on local governance and putting in place a legal foundation for decentralization over the last few years. The establishment of

County Councils (CCs) and the support for building local government capacities are aimed at enhancing the effectiveness of local governance and ensuring that local authorities can fulfill their responsibilities. The LGA established a clearer pathway for decentralization in Liberia, reinforcing the nation's commitment to local governance. Other actions include the formation of the Inter-ministerial Committee on Decentralization (IMCD) to address current and emerging challenges.

While there is progress in the implementation of Liberia's Local Government Act), several key provisions are necessary to strengthen the performance of local governments and decentralization in Liberia. These provisions are critical to ensuring a more decentralized, inclusive, and accountable system of local governance in Liberia, with increased capacity for local development planning and fiscal management. Synthesis of the significance and major contributions of these key provisions are as follows:

1. **Establishment of Local Government Structures:** The effectiveness of the decentralization and local governance agenda requires effective structures at the local level to drive policy formulation and implementation, as well as to coordinate with central government while also serving the needs of the constituents. In this regard, it is imperative that the organs of the local government act be established and empowered for delivery. The bodies to be created for each county include Constitution of County Councils, Sub-County Advisory Councils, County Administrations, District Administrations, Chiefdom Administrations, Clan Administrations, Town

Administrations, and Municipal Councils and Administrations.

2. **Fiscal Decentralization:** Another area where the local governance must be strengthened is power to tax and manage resources. Amending the Public Financial Management Law to enable fiscal decentralization is key. There has been some progress in this area as local governments are now allowed to keep 40% of the revenue collected through the County Service Centers. However, there will be a need to go beyond this to ensure true fiscal decentralization empowering local governments with the authority to levy, collect and manage their own tax revenues. To ensure success, it will be important to establish a local government fiscal and financial management framework, constitute a local government fiscal board, organize county and municipal finance offices, as well as develop a framework for mobilizing and coordinating external resources. In short, there is a need for instruments to strengthen the capacity of local government with respect to financing.
3. **Development Planning and Management:** Local governments are critical elements of the development process. It is the level of governance that is closer to the people and the first level of service delivery. As such, it is important that they have the capacity for development planning and management, including ensuring that each has a development planning and management unit

with the capacity for formulating and implementing county economic development plans, including local government development agendas at the county and municipal levels. This will require robust programs to build and strengthen the capacity of local governments in the areas of strategy formulation, policy making and implementation, as well as planning. A key element in the process of upgrading the capabilities of local governments will include proper organization of local governments with the establishment of critical departments for Planning, Revenue and Budget; Administration and Personnel; and Health and Social Welfare at the county level.

4. **Inclusiveness and Accountability:** The effectiveness of the local governments in Liberia over the long term will depend on their ability to be inclusive and to be accountable. It will be necessary to ensure that local government structures and decision-making include women, youths, and people with disabilities. This will require a policy framework to ensure inclusivity, including developing gender policies at the county level. Also, transparency and accountability are key to ensuring successful prosecution of the development agenda at the local level. There must be transparency and accountability in decision-making and in local government management and operations.

ANNEX VI : Minimum Required Funding to Execute the CDA (in Thousands of US\$)

Pillars /Programs	Total	2025	2026	2027	2028	2029
Economic Transformation	12,805	1,055	2,475	3,250	3,850	2,175
STRATEGIC POLICY 3: COMMERCE AND INDUSTRY	3,825	225	575	950	1200	875
Program 6: Economic diversification and value addition	1,750	100	300	450	600	300
Program 7: Business Enabling Environment	2,075	125	275	500	600	575
Strategic Policy 4: Agriculture and Fisheries	5,850	550	1200	1550	1750	800
Program 8: Food and Cash Crop Production	2,500	300	650	750	600	200
Program 9: Livestock and Poultry Production	1,625	100	275	400	550	300
Program 10: Fish Production	1,725	150	275	400	600	300
Strategic Policy 5: Mineral Resource Management	800	150	200	150	200	100
Program 11: Extractive Industry	800	150	200	150	200	100
Strategic Policy 6: Tourism, Culture and Creative Economy	2,330	130	500	600	700	400
Program 12: Tourism Development, Branding and Marketing	1,880	80	400	500	600	300
Program 13: Culture and Creative Economy	450	50	100	100	100	100
INFRASTRUCTURE DEVELOPMENT	10,575	1,595	2,115	2,755	2,340	1,770
STRATEGIC POLICY 7: ROADS AND BASIC INFRASTRUCTURE	5,000	800	900	1200	1200	900
Program 14: Road Networks and Safety	5,000	800	900	1,200	1,200	900
Strategic Policy 8: Transport and Logistics	575	75	110	180	130	80
Program 15: Transport Services and Safety	575	75	110	180	130	80
Strategic Policy 9: Water and Sewage	1,500	170	305	375	360	290
Program 16: Water Resource and Sewage Management	1,500	170	305	375	360	290
Strategic Policy 10: ENERGY	1,400	250	300	350	250	250
Program 17: Energy Resource Development and Management	1,400	250	300	350	250	250
Strategic Policy 11: Communication Technologies and Digital Economy	850	150	200	300	100	100
Program 20 National ICT Eco-System and Digital Societies	850	150	200	300	100	100
Strategic Policy 12: Housing Development	1,250	150	300	350	300	150
Program 21: Modern and Affordable Housing Opportunities for All	1,250	150	300	350	300	150
Rule of Law	3,050	185	930	830	780	325
STRATEGIC POLICY 13: JUSTICE AND HUMAN RIGHTS	900	85	230	230	230	125
Program22: Justice Policy Reform and Decentralization	900	85	230	230	230	125
Strategic Policy 14: Public Safety and National Defence	2,150	100	700	600	550	200
Program 24: Public Safety Readiness	2,150	100	700	600	550	200
Governance & Anti-Corruption	2,067	260	545	565	503	194
Strategic Policy 15: Transparency and Accountability	454	95	175	90	55	39
Program 27: Sustainable Democratic Governance Reform	454	95	175	90	55	39
Strategic Policy 16: Public Administration	1,613	165	370	475	448	155
Program 28: Land Governance and Management	773	50	160	225	273	65
Program 29: Public Service Decentralization	590	65	160	200	125	40
Program 30: Peace and Reconciliation	250	50	50	50	50	50
Environmental Sustainability	2,570	300	475	675	750	370
Strategic Policy 18: Climate Change	2,570	300	475	675	750	370

Program 34: Forestry, Ecosystem Conservation and Restoration	875	100	175	200	250	150
Program 35: Renewable Energy	1,120	150	200	300	350	120
Program 36: Solid Waste Management	575	50	100	175	150	100
Human Capital Development	21,443	2,075	4,200	5,620	5,695	3,853
Strategic Policy 19: Education	8,825	1,150	1,750	2,350	2,175	1,400
Program 37: Educational Institution Management	3,075	500	600	650	675	650
Program 38: Teacher Capacity	1,300	200	300	500	150	150
Program 39: School Facilities	1,950	100	400	600	700	150
Program 40: Student Learning Capacity	2,500	350	450	600	650	450
Strategic Policy 20: Health System	9,990	650	1,850	2,620	2,820	2,050
Program 43: Health Sector Reform	790	150	350	120	120	50
Program 44: Health Services	9,200	500	1500	2500	2700	2000
Strategic Policy 21: Water, Sanitation and Hygiene	700	100	150	150	200	100
Program 46: Sanitation and Hygiene	700	100	150	150	200	100
Strategic Policy 22: Inclusive Social Development	1,928	175	450	500	500	303
Program 49: Inclusive Integrated Social Protection and Welfare Services:	700	50	200	150	200	100
Program 50: Economic Empowerment of Women and Vulnerable Groups	450	50	100	100	100	100
Program 51: Inclusive Youth Empowerment	778	75	150	250	200	103
Total	52,510	5,470	10,740	13,695	13,918	8,687



SINOE COUNTY

County Development Agenda (CDA)

2025-2029