



REPUBLIC OF LIBERIA



BONG COUNTY DEVELOPMENT AGENDA



BONG COUNTY
2025-2029



BONG COUNTY

County Development Agenda (CDA)

2025-2029

MESSAGE FROM THE SUPERINTENDENT



The primary goal of the Bong County Development Agenda is to determine what key stakeholders believe are their most desirable development plan and to critically evaluate the steps necessary to attain those outcomes sustainably.

The success of the various programs and projects in our County Development Agenda generally is driven by four key principles:

Inclusive Leadership- a critical factor in governance as it ensures the input of individuals from across the spectrum of the society. This is the genesis of ownership by all citizens which greatly enhances effective governance, productivity and sustainable prosperity.

Realistic, Practical and Attainable Vision implies that, while every good plan begins with a vision, the challenge lies in transforming the vision into attainable outcomes that are meaningful, sustainable, and with a positive impact on the lives of the citizens.

Measurable and Effective Implementation Processes require that plans are broken into distinct steps that can be measured in terms of their effectiveness in achieving the desired outcomes.

Proper and Meaningful Resource Identification, Allocation and Management- these are essential elements in the successful implementation of development projects. Without adequate resources that are responsibly managed, no project can succeed.

With Liberia positioning itself for significant economic and social transformation, the Bong County Development Agenda is envisioned as a unifying plan for tackling longstanding challenges while paving the way for resilient growth. The government's inclusive approach reflects a desire to ensure every voice is heard, recognizing that broad-based support and collective ownership are essential for the plan's success.

The process of the bottom to top approach that was used for this plan is a unique one that involves the people to enable the Government to know and understand what the people want in terms of priority in the next four years with support from would be Donors and Development Partners. As a result of this effort, it is clear that the development projects in the BCDA are the people's projects, and we are optimistic with a clear vision, as we can assure that the people will fully embrace these projects, participate in the implementation, take care of the end-results, and take ownership.

We are again grateful to the Government of Liberia, the resilient people of Bong County and the General Liberian public for this significant opportunity in combining efforts to unite, coordinate and determine our destiny together as one people.

Hon. Loleyah Hawa Norris
Superintendent, Bong County

LETTER FROM THE PEOPLE OF BONG COUNTY



Citizen of Bong county
Republic of Liberia
November 16, 2025

His Excellency Joseph Nyuma Boakai, Sr.

President

Republic of Liberia

Bong County Council Open Letter to The President of Liberia

Dear Your Excellency:

We the members and leaders of the Bong County Council, the people direct local representatives write on behalf of the people of Bong County this open letter to express our sincere appreciation to you for your stand on the Local Government Act Law of 2018, the Revenue Sharing Law, as well as other policies enacted to accelerate and guard our quest of improve standard of living.

Today in Liberia, we as citizens now have the right to perform our development priorities projects to enhance actual productivity deliverable without any stoppages of outside forces. The commitment to transitioning to cleaner energy sources demonstrates a clean understanding of the urgency of this global challenge. Your continued engagements in the localization of power to the people remains unwavering dedication to serving the people to be self-reliance in the functionaries of making their own decisions to empower their livelihoods thou the journey is still seems to be additionality in some instances for advancement and improvement.

Therefore, we write to confirm our quest for more developmental support in our local communities to enhance quality and enforcement of local inhabitants' empowerment through public service delivery enhancement plans

Signed: The Bong County Council

FOREWORD FROM THE MINISTER OF INTERNAL AFFAIRS



I join other professional colleagues within the Ministry of Internal Affairs to work earnestly with colleagues in other ministries, agencies, and commissions (MACs) in addressing the numerous challenges impacting our governance structures and processes. Many days, I spent hours reflecting on how our work as policymakers translates into actions that impact on our citizens' well-being, remove them from abject poverty, and ensure transformative change that underpin individual and collective economic growth and development. What drives me to these issues and gives them great importance is a concern about how the governance systems in the past have not created the enabling environment and necessary conditions for citizens to take full charge of their development and make decisions that positively impact on their lives. Citizens feel that previous political systems have failed them – and more broadly, their lives in communities remain unchanged year after year with limited opportunities in sight.

During the last decade that I worked at the Legislature, I always envisioned having the opportunity to engage in issues of broader citizens' engagement through a well-structured and organized framework. The opportunity has now availed itself, and I must seize the moment. That moment is now here! The Local Government Act of 2018 provides perfect opportunities for Liberia's citizens, residents, and me. In addition, the Revenue Sharing Law and its attending regulations propel citizens to become champions of their development,

and they should no longer be spectators. But the key question is, are we all ready for the transformation engendered by the different intrusive frameworks for radical change? I, however, do not doubt that this regime of His Excellency Joseph Nyuma Boakai, President of the Republic of Liberia, and his ARREST Agenda for Inclusive Development (AAID), will compare us all to do what we have come to do in the best interest of the citizens.

Let me join the Minister of Finance and Development Planning and other well-meaning professional policymakers, including members of the Legislature, to make the AAID and the County Development Agenda (CDA) living documents that create a far broader set of opportunities for accurate decisions about development priorities and resource allocations and management to be made at the local level if we genuinely care about Liberia's development and its citizens. While we may have a long way to go to narrow the inequalities between the local and national level development, let's stand together in building a strong foundation under the vibrant leadership of President Joseph Nyuma Boakai because the AAID, CDA, Revenue Sharing Law, and the Decentralization frameworks offer the most significant opportunities.

I thank you.

Hon. Francis Sakila Nyumalin, Sr.
Minister of Internal Affairs

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PREFACE BY THE MINISTER OF FINANCE AND DEVELOPMENT PLANNING



Fellow Liberians and all Development Partners

On behalf of the Ministry of Finance, and Development Planning I am honored to present to you this County Development Agenda which is fully aligned with the ARREST Agenda for Inclusive Development (AAID), our National Development Plan (2025-2029). The CDA is a development instrument which provides a localized framework that aligns the county-level priorities with the broader AAID priorities while ensuring that every county contributes to and benefits from Liberia's development efforts.

Government adopted a participatory approach to planning to ensure that the citizens voices are heard during the planning process and that no one is left behind. The CDA formulation process involved extensive consultations of the citizens and their leaders such as local authorities, traditional leaders, civil society, the private sector and the development partners.

This visionary plan focuses on harnessing the opportunities in agriculture, roads, and other infrastructure development, enhancing the rule of law, restructuring the education sector, improving sanitation, and unlocking the potentials of tourism. This is in line with H.E President Joseph Nyuma Boakai Sr. inspiring vision for the ARREST Agenda, which identified as a top priority, the need for investment in critical areas to boost economic development in Liberia.

The objectives of the CDA are to: (i) improve the quality of life for all the people across counties; (ii) foster sustainable and inclusive economic growth within the county; and (iii) support Liberia's march towards achieving a lower-middle-income country status by the year 2030. It is a strategic document guiding local and national participants in making smart policies, allocating resources, and effectively implementing programs and projects. The CDA is an action-oriented document providing a list of development interventions and projects whose

implementation by all stakeholders is expected to contribute to the desired development outcomes such as lessening the multi-dimensional poverty burden, uplifting household incomes, sustaining livelihoods, and improving physical infrastructure among others.

Realizing the vital role of various stakeholders including the private sector in spurring economic development through contributions to job creation, economic growth, infrastructural development, poverty reduction, and export-led growth, various unique opportunities in each county have been identified to enable various players to make their contributions. The CDAs represent a promise to harness each county's unique strengths- its vibrant communities, rich natural resources, and the resilient spirit of Liberians- to unlock opportunities for all. From improving infrastructure and healthcare to empowering our youth and supporting local economies, this agenda charts a course toward transformative change. Over the next five years (2025-2029), this agenda will serve as a strategic transformative roadmap setting clear goals, objectives, approaches, programs, and projects and key interventions to drive the Districts and County toward sustainable growth and significantly improved livelihoods for all its citizens.

Implementation of the CDA requires strong partnerships between the national and county governments, development partners, private investors, and community stakeholders. The Ministry of Finance and Development Planning is committed to ensuring transparent resource allocation, effective monitoring, and reporting so that development efforts truly translate into improved livelihoods as we endeavor to leave no one behind.

As we move towards the implementation phase, I extend my gratitude to county authorities, community leaders, civil society, development partners, and every citizen who has contributed to the formulation of the CDAs. It is now time to turn plans into action and action into lasting impact. It is our duty to build a more prosperous, inclusive, and resilient Liberia for all. As His Excellency always say "Let our actions not be because of the next election but for the next generation.

Thank you!

Hon. Augustine Kpehe Ngafuan
Minister of Finance and Development
Planning

ACKNOWLEDGEMENT



The Ministry of Finance and Development Planning and the Ministry of Internal Affairs would like to extend their immense gratitude to His Excellency President Joseph Nyuma Boakai, Sr., for entrusting us with the enormous responsibility to coordinate the crafting of the Bong County Development Agenda (CDA) 2025-2029 and his farsighted leadership and guidance throughout the plan formulation process.

We wish to extend our sincere thanks to the Bong County Legislative Caucus for their guidance and motivation during the formulation of the CDA. We are also grateful to the County Superintendents and other county stakeholders for their leadership and support during the Districts and County Consultations.

We acknowledge the enormous contributions of all stakeholders who worked towards on the preparation of the CDA, and would like to express our heartfelt gratitude to all development partners, particularly the United Nations Country Team, the Government of Sweden, and the United Nations Economic Commission for Africa, for their invaluable technical and financial support throughout the CDA formulation process. Your commitment to the development of the county is deeply appreciated and has been instrumental in formulating this action-orientated plan.

Additionally, we owe a debt of gratitude to our consultants from the Africa Development Management Associates, Dr. Mario Caetano Joao, and Dr. Patrick Olowo, and the technical teams led by technicians from the Ministries of Finance & Development Planning and Internal Affairs for their invaluable contributions to the formulation of the CDA.

Finally, we would like to recognize the inputs made by the private sector on moving the County Development Agenda forward. Many thanks to Civil Society Organizations (CSOs), faith-based, youths and women organizations, our citizens with special needs, the media, and all other national private sector institutions for their unflinching support to the Bong County Development Agenda.

The Government of Liberia looks forward to a more successful collaboration, driven by stronger partnerships, during the implementation of the CDA to ensure Bong County citizens' aspirations are met.

Thank you.

Hon. Tanneh G. Brunson
Deputy Minister for Budget and
Development Planning

ACRONYMS

AAID	ARREST Agenda for Inclusive Development
AfT	Agenda for Transformation
AfCFTA	African Continental Free Trade Agreement
AfDB	African Development Bank
ARREST	Agriculture, Roads, Rule of Law, Education, Sanitation, Tourism
AU	African Union
CAP	County Action Plan
CBOs	Community Based Organizations
CCs	County Councils
CCS	Carbon, Capture, and Storage
CDAs	County Development Agendas
CDF	County Development Fund
CDSC	County Development Steering Committee
CEO	County Education Officer
CNDRA	Center for National Document Records and Archive
CSCs	County Service Centers
DEF	Donor Engagement Forum
ECOWAS	Economic Community of West African States
ESP	Education Sector Plan
FCRM	Feedback, Complaints, and Response Mechanism
FGM	Female Genital Mutilation
FLR	Forest Land Restoration
FMIS	Financial Management Information Systems
GBV	Gender-Based Violence
GCF	Green Climate Fund
GDP	Gross Domestic Products
GOL	Government of Liberia
GSA	General Service Agency
IBRD	International Bank for Reconstruction and Development
IDA	International Development Assistance
IFC	International Finance Cooperation

IMCD	Inter- Ministerial Committee on Decentralization
JSF	Joint Stakeholder Forum
LGA	Local Government Act
LISGIS	Liberia Institute of Statistics and Geo-Information Services
LNP	Liberia National Police
MACs	Ministries, Agencies, and Commissions
M&E	Monitoring and Evaluation
MPW	Ministry of Public Works
NDP	National Development Plan
NDSC	National Development Steering Committee
NGOs	Non- Governmental Organization
NIC	National Investment Commission
NPDLG	National Policy on Decentralization and Local Governance
NSFP	National School Feeding Program
ODA	Official Development Assistance
PM&E	Participatory Monitoring and Evaluation
PPP	Public Private Partnership
PWDs	People With Disabilities
R&D	Research and Development
RSA	Revenue Sharing Act
RSSI	Remote Sensing and Satellite Imagery
TVET	Technical and Vocational Education and Training
TWGs	Thematic Working Groups
UN	United Nations
VUCA	Volatility, Uncertainty, Complexity and Ambiguity

EXECUTIVE SUMMARY

The 2025-2029 County Development Agenda (CDA) is a powerful and results-oriented instrument for the growth and development of Bong County. The agenda aims to address the critical needs, aspirations, and priorities of the people of Bong. The primary development objective is to contribute to Liberia's progress toward becoming a lower-middle-income country by 2030, ultimately improving the lives and living conditions of the people in Bong County. There is a solid connection between the Bong Development Agenda and the national ARREST Agenda for Inclusive Development. This linkage is evident in two ways: First, it incorporates parameters, indicators, and insights that guided the development of both the ARREST Agenda and the County Development Agenda (CDA). And second, the structure, content, and strategies of the CDA align with those outlined in the ARREST Agenda.

During the consultations, the people of Bong County expressed challenges that could obstruct efforts to achieve desired economic growth and sustained development. The socio-economic outcomes of the county heavily rely on agriculture, mining, and the extractive industry, particularly iron ore mining. Most economic activities for the population involve agriculture, while youth often engage in commercial motorbike riding and petty trade. Living conditions remain substandard, and unemployment rates are high. Gender exclusion is a significant issue, with women facing fewer employment

opportunities and spending more time on domestic work compared to men. The educational sector faces challenges, including late or non-payment of public school teachers and declining academic completion rates. Additionally, healthcare and sanitation facilities desperately require improvement.

The people also articulated their development aspirations for the next five years. They focused on enhancing access to essential services, improving living conditions and welfare, and fostering community development and social cohesion. They identified and ranked five strategic priority areas for substantial public and private investment over the next five years: (i) constructing, revitalizing, and maintaining roads; (ii) improving agribusiness productivity; (iii) enhancing health and sanitation outcomes; (iv) expanding and modernizing education; and (v) reinforcing the rule of law.

These priorities address the county's fundamental challenges while promoting sustainable economic growth, improving livelihoods, and enhancing good governance. The people's desire to open up the existing potentials in the county as a development drivers, shall supplement the dividends from the priorities identified. These include: tourism, fisheries, mining, forestry, and animal husbandry.

A total of five (5) sectors, fourteen (14) programs and twenty-five (25) interventions are prioritized by the people of Bong County for implementation

between 2025 and 2029. However, given their complementarity with other programs and interventions in the AAID, a total of eighteen (18) strategic policies, twenty-nine (29) programs and ninety-two (92) interventions were selected for implementation between 2025 and 2029. These targeted efforts are clustered around the six pillars of the AAID, distributed as follows:

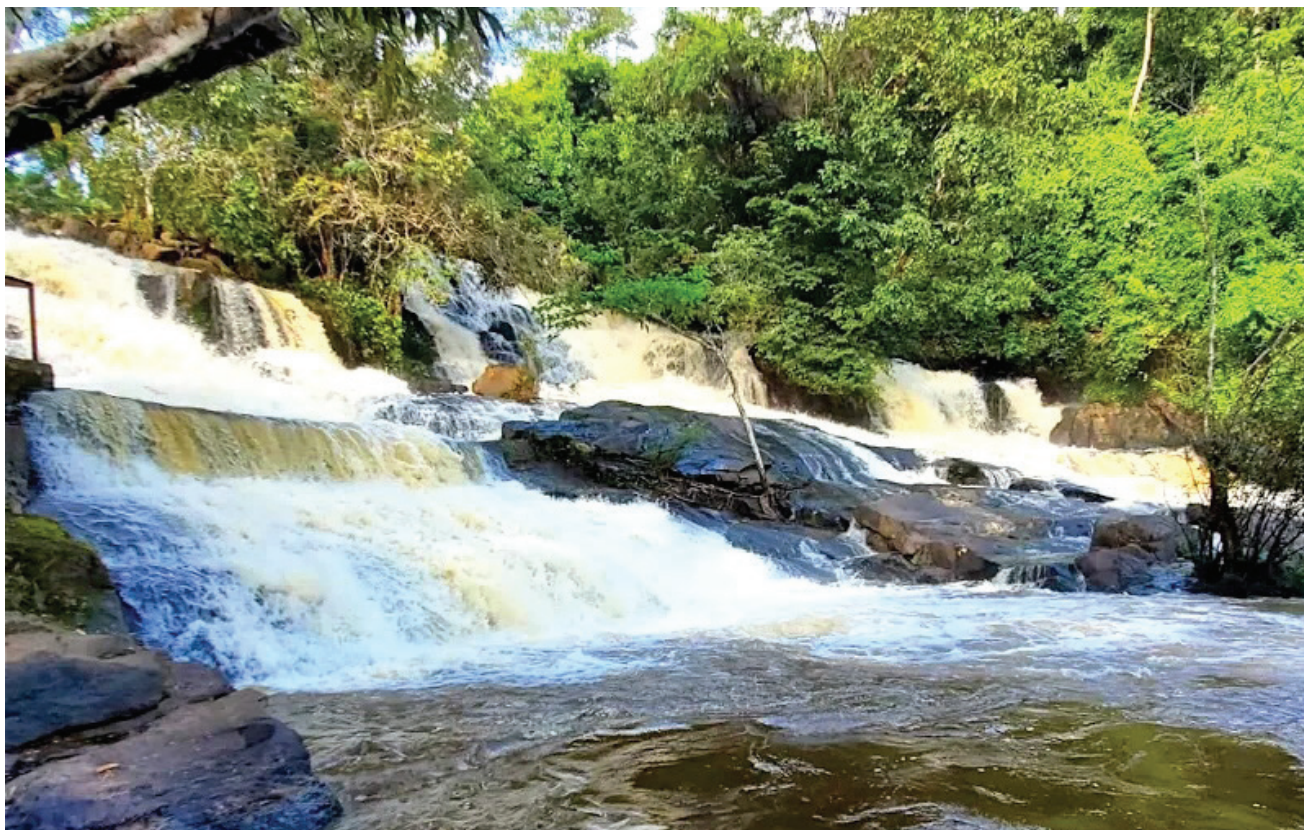
- 1. Economic Transformation:** four (4) programs and seventeen (17) interventions
- 2. Infrastructural Development:** five (5) programs and thirteen (13) interventions
- 3. Security and Rule of Law:** two (2) programs and (5) five interventions
- 4. Governance and Anti-Corruption:** four (4) programs and thirteen (13) interventions
- 5. Environmental Sustainability:** three (3) programs and (7) seven interventions
- 6. Human Capital Development:** eleven (11) programs and thirty-seven (37) interventions.

The likelihood of successfully implementing the agenda is high. The 2018 Local Government Act (LGA) provides the necessary legal framework and outlines achievable provisions to enhance effective local governance. County Council and County Administrators are expected

to collaborate in managing county affairs effectively. Under the LGA, county authorities can now collect revenues, undertake public works, allocate resources, and implement programs to benefit residents. Additionally, four constituency steering committees have been established to advise and guide program and project management teams. Regular meetings will be held monthly by district committees, quarterly by the County Steering Committee, and semi-annually by the National Steering Committee. In addition, periodic reports will be prepared and submitted to these committees to track progress, identify risks early, and manage the budget with greater transparency.

Despite the high likelihood of success, several risks and constraints could lead to financial setbacks, cost overruns, budget deviations, resource wastage, or even project failure. These risks may arise from four possible sources: (i) within the county; (ii) national and sub-national policies and institutions; (iii) the international donor community; and (iv) natural causes. If not adequately mitigated, these risks could derail the implementation of the CDA and jeopardize efforts to generate rapid, inclusive, and sustainable growth and development in Bong County.

PART 1: INTRODUCTION



1.1. Background and Objective of the CDA

President Joseph Nyuma Boakai unveiled a bold vision for Liberia's development with the ARREST (Agriculture, Roads, Rule of Law, Education, Sanitation, & Tourism) Agenda in his inaugural address. This visionary plan focuses on seizing opportunities in agriculture, roads, and other infrastructure development, enhancing the rule of law, restructuring the education sector, improving sanitation, and unlocking the potentials of tourism. The President's inspiring vision for the ARREST Agenda, identified as a top priority, the need for investment in critical areas to boost economic development in Liberia. To fulfill this commitment, the President advanced the creation of a new national development plan, dubbed the ARREST Agenda for Inclusive Development (AAID). An integral

component of the AAID is the County Development Agendas (CDAs) for each of Liberia's 15 counties.

This County Development Agenda is specifically tailored to address the unique needs, aspirations and priorities of the people of Bong, aiming to foster inclusive growth, sustainable development, and improved effective governance. It is a strategic document guiding local and national participants in making smart policies, allocating resources, and effectively implementing programs and projects. The CDA is action oriented and provides a list of development interventions and projects with associated costs to guide the resource mobilization and allocation process; and to ensure the effective realization of the

objectives of, and deliverables within, the CDA. The intended objective of this County Development Agenda is to contribute to Liberia's move toward becoming a lower-middle-income country by 2030, which would uplift the lives and living conditions of the peoples of Bong.

Specifically, the agenda:

1. Articulates the development needs, aspirations, and specific challenges in Bong, providing the associated justification as well as key interventions to address the challenges.
2. Provides a clear and robust sub-national strategic direction for the county's development in the medium term.
3. Specifies priority public and private investment programs and projects that derive value economically, socially, and environmentally within the county.
4. Specifies feasible interventions to achieve the ARREST Agenda for Inclusive Development, towards Liberia's Vision 2030, and other regional and global development priorities and goals.

At the heart of this agenda is a commitment to improve agribusiness productivity, construct, revitalize and maintain roads, reinforce the rule of law, expand and modernize education, enhance health and sanitation outcomes, and unlock the potentials of tourism as development drivers. The agenda also emphasizes the critical value of securing effective implementation of development filters such as children and youth, gender, employment, formalization of the informal economy, climate change, and vulnerable groups so that no one in the Bong development process and outcomes is left behind.

Over the next five years (2025-2029), this agenda will serve as a strategic transformative roadmap setting clear goals, objectives, approaches, programs, and projects and key interventions to drive the Districts and County toward sustainable growth and significantly improved livelihoods for all its citizens.

1.2. Approach

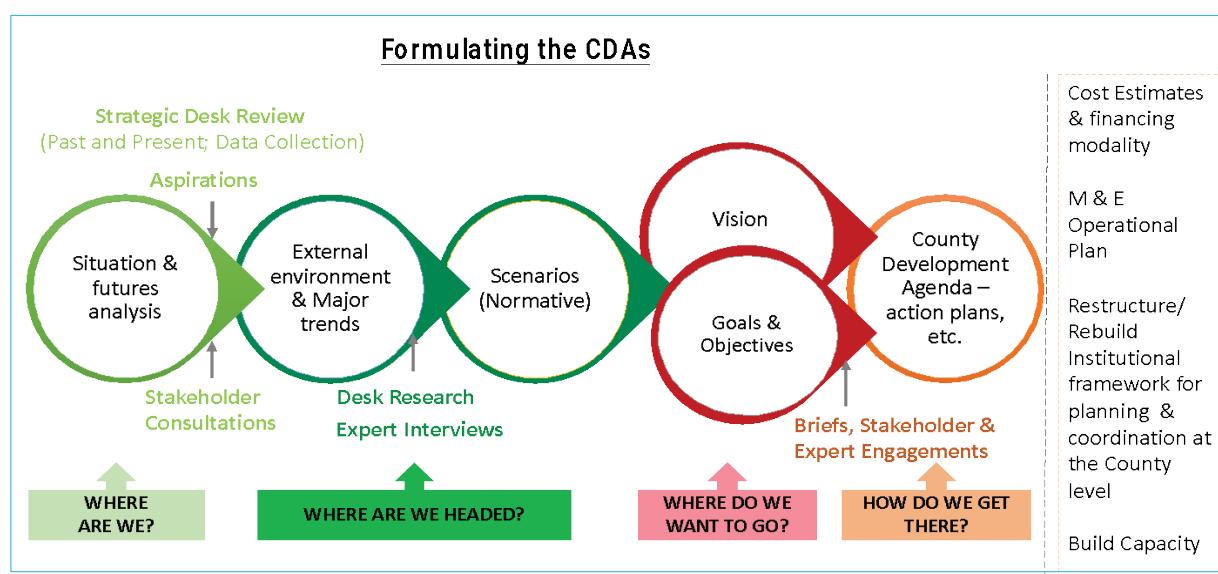
This CDA was developed through a participatory bottom-up approach involving a series of consultations at the districts and county levels. Two days were spent engaging stakeholders from each administrative district in Bong. Outcomes of the district consultations were presented, analyzed and consolidated at another two-day county consultation session, that was held in Gbarnga City, where the people of Bong identified and ranked their overall development priorities, programs and projects. At both consultations, various stakeholders,

including county administrators, students, youth leaders, business communities, women's organizations, persons with special needs, religious and traditional leaders, farmers, teachers, health workers, and local community members, were constructively engaged. These two sessions were followed by a consultative working session with the Bong Legislative Caucus, where the peoples' report was considered and strengthened. The resulting draft was submitted to, and adopted at, a two-day county validation session, with the active participation of

all county stakeholders. In compliance with the Local Government Act of 2018, the County Council convened an extraordinary session, approved the Bong County Development Agenda 2025-2029, and issued the associated resolution exhibited in Annex I. The

adopted approach, as illustrated in Figure 1, included a broad futures analysis around four basic strategic questions: Where are we? Where are we headed? Where do we want to go? How do we get there?

Figure 1: Sequential Approach in Formulating the CDA



1.3. Methodology Quantitative and qualitative methods were utilized to gain a comprehensive understanding and appreciation of current challenges and future opportunities within the county. The quantitative approach involved structured surveys to gather demographic and socioeconomic data, while qualitative data was gathered through focus group discussions, interviews, and consultative working sessions. The exercise also encompassed

a detailed desk review of relevant research and policy documents, including reports from various organizations including ECOWAS, UN, AU, the Bretton Woods Institutions, and the Government of Liberia (GOL) official documents. The methodological framework for formulating and developing this CDA was future-oriented, participatory, and strategic. It considered integrated context analysis, prioritized participation, and involved various stakeholders.

PART 2: AAID AND CDA LINKAGE, FEATURES AND LESSONS LEARNT

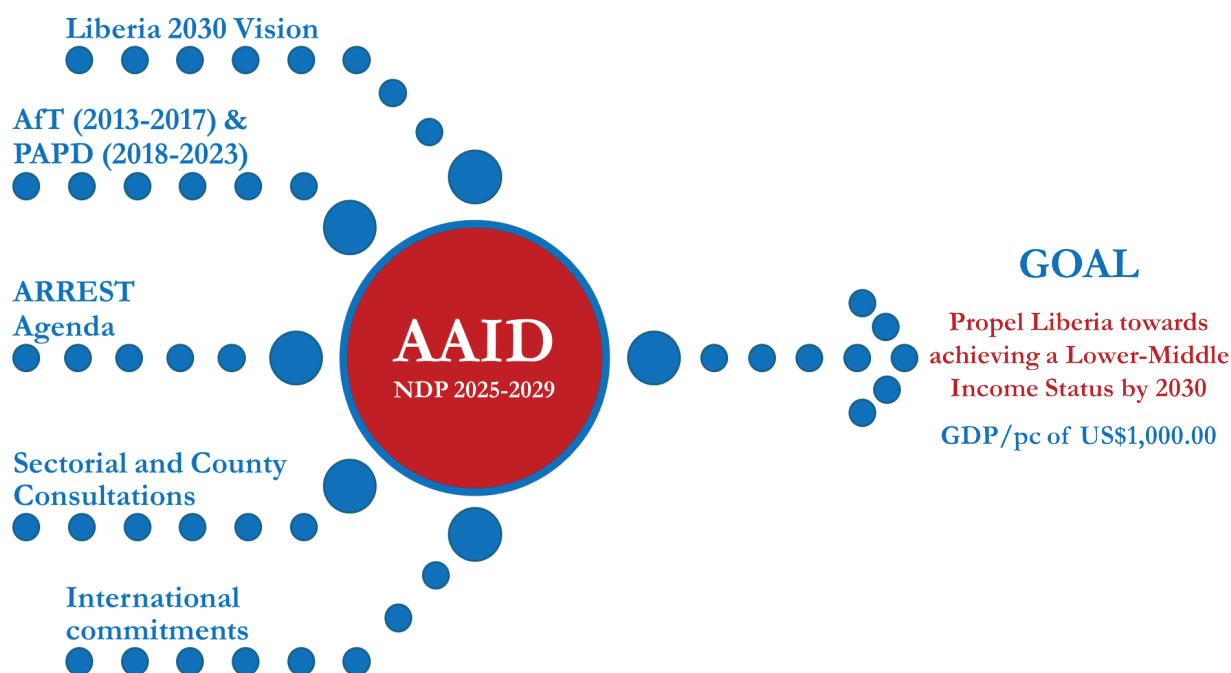


2.1. Context and Linkage

2.1.1. AAID Objectives, Structure and Contents

The primary objective of the AAID is to propel Liberia towards achieving a lower- middle-income country status by 2030. The structure of the ARREST Agenda for Inclusive Development (AAID) has been defined in accordance

with:(a) the need to achieve Liberia’s Vision 2030; (b) lessons learned from previous national development plans; and (c) the main elements from the strategic development pillars set out in the 2025-2029 political platform of the Unity Party, “the ARREST Agenda”. The AAID contents are informed by several interrelated factors, shown in Figure 2 below.

Figure 2: Factors that Influence the AAID Contents

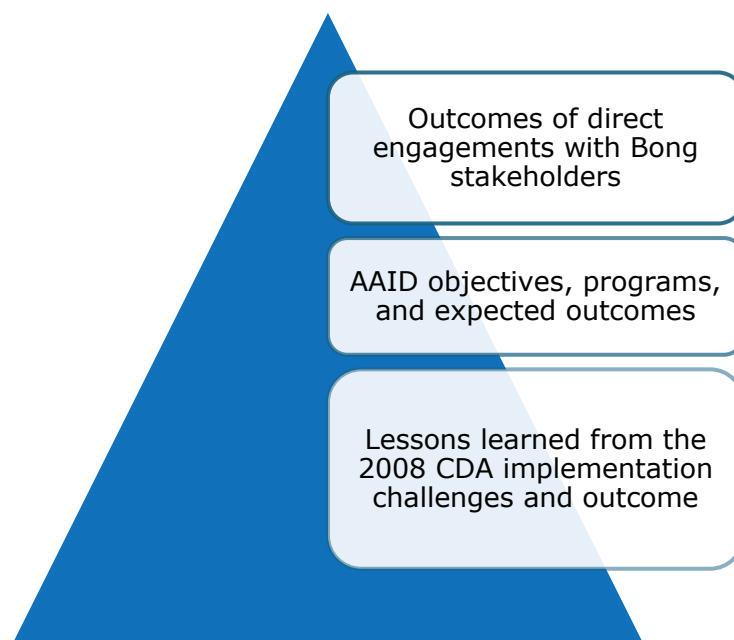
Source: AAID

The AAID contains six (6) pillars, twenty-three (23) strategic policies, fifty-two (52) programs, three hundred seventy-five (375) key interventions, six (6) development drivers and ten (10) development filters.

2.1.2. CDA Objectives, Structure and Contents

The objectives of the CDA are to: (i) improve the quality of life for all the people of Bong; (ii) foster sustainable and inclusive economic growth within the county; and (iii) support Liberia's march towards achieving a lower-middle-income country status by the year 2030. Accordingly, this CDA intends to deliver the intended results by pursuing twenty-nine (29) programs and

ninety-two (92) interventions during the planned period. The nature and scope of these programs and interventions are informed by current development challenges in the county; aspirations and priorities as expressed by the people of Bong during the consultations; and the need to them synchronized with the goals of the National Development Agenda. The structure mirrors the six pillars and expected deliverables of the AAID. The contents are largely informed by three factors indicated in Figure 3 below.

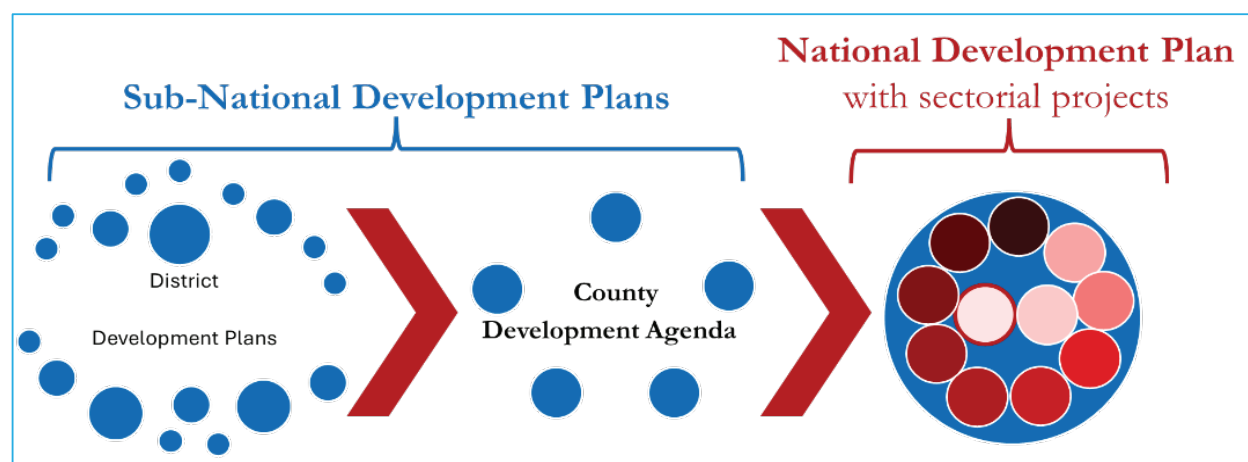
Figure 3: Factors that Influence the CDA Contents

2.1.3. Linkage Between the CDA and the AAID

A strong connection exists between the Bong County Development Agenda and the national ARREST Agenda for Inclusive Development. This linkage manifests itself in two ways. First, it incorporates parameters,

indicators, and inferences that informed and guided the construct of both the AAID and the CDA. And second, the structure, contents, and strategies of the CDAs are designed in harmony with those stipulated in the AAID. Figure 4 exemplifies the inter-linkage relationship between the CDA and the AAID.



Figure 4: CDA & AAID Linkage and Relationship

Source: AAID

2.2. Shared Features and Operational Differences Between the 2008 and 2025 CDAs

The 2008 County Development Agenda for Bong comprised part of the first CDAs ever developed in Liberia. It represented a transformative shift in how Liberia approached development planning to address the nation's longstanding challenges in national and sub-national development efforts. Similarly, the 2025 paradigm presents a viable strategic instrument to address development challenges and needs at the sub-national level. They both aimed at achieving sustained and inclusive national and sub-national economic growth and development as outlined in the

National Development Plan. Secondly, the Bong 2008 and 2025 CDAs share similarities in their bottom-up approach, and data triangulation. Both were developed through a comprehensive consultative process involving citizens from local communities, government representatives, and development partners. Finally, the stakeholders identified their pressing needs and priority action areas for sustained development that are captured in both agendas. The people's choices of priority sectors in the 2008 and 2025 CDAs are similar, as shown in the following table.

Table 1: Comparison of the 2008 CDA and the 2025 CDA

Broad Development Priority Areas	2008 CDA	2025 CDA
Agriculture	Yes	Yes
Roads	Yes	Yes
Rule of law	Yes	Yes
Education	Yes	Yes
Health	Yes	Yes
Tourism	No	Yes

Both CDAs differ in several aspects. The 2008 CDA was formulated four years after the civil war, while the current CDA is developed 20 years after the war and after the Ebola epidemic of 2014-2016 and the succeeding COVID-19 pandemic of 2019-2023. Secondly, the 2008 CDA was released prior to the 2008 Population Census, while

the current CDA follows the 2022 Population and Housing Census. There was no County Council representing the various county stakeholders to oversee the implementation of the 2008 CDA as currently present to assume such responsibility in the current CDA.

2.3. Lessons Learned

Three key lessons were learnt from the formulation and implementation stages of the 2008 CDA that informed the 2025 CDA formulation and shall impact its implementation.

First, the 2008 CDA had a limited linkage with the extant national development plans, the Poverty Reduction Strategy (PRS) of 2008, "Lift Liberia" National Development Plan, and annual national budgets. Given that Liberia is a unitary state and decision-making has always been centered in Monrovia, it would have been more effective to more strongly link the Bong CDA to the national PRS and other development frameworks. Unfortunately, having a limited linkage contributed to the ineffective implementation of the CDA. The lack of a stronger operational linkage between the national and the sub-national plans further led to inadequate political will associated with the CDA by the incumbent presidency, which was a critical necessity for implementation. To avoid the recurrence of this weakness, the current CDA has a much stronger connection to the corresponding national development plan, the AAID as an imperative strategy towards achieving a comprehensive and inclusive approach to development.

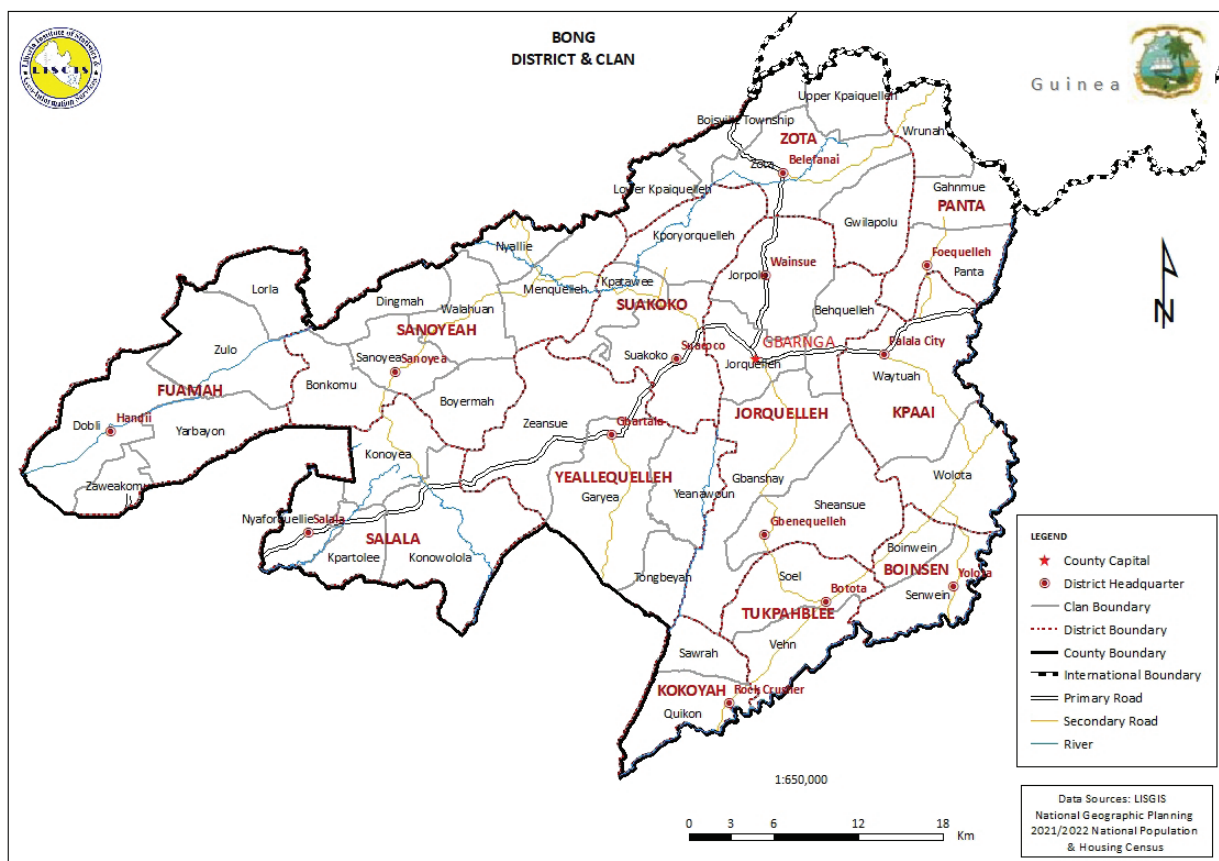
Second, the absence of a comprehensive legal framework to adequately support the operations of an effective local governance system, resulted in the apparent neglect and poor performance of the 2008 CDA.

A stronger local government policy and procedure was needed to effectively encode and execute the sub-national development plan. Delegating some of those centralized powers to local government is only possible where the necessary legal frameworks exist. Fortunately, the 2018 Local Government Act contains doable provisions that would, to a larger extent, affect local governance, and subsequently drive a successful implementation process of the current.

Third, the robust local governance system needed to adequately facilitate the bottom-up inclusive and participatory planning and execution of the sub-national plan for better results was absent. Unfortunately, political, financial, administrative, and all other important factors of the government have been concentrated in the country's capital city, Monrovia, since the founding of Liberia in 1822. While a National Policy of Decentralization and Local Governance (NPD LG) was in place by 2011, it was not a law then. Thus, the NPD LG was inadequate to devolve political and administrative powers to local governments to drive the implementation of the 2008 CDA. As a result, some pressing cross-cutting issues were not appropriately addressed or included, at the time: security, reconstruction, reconciliation, and internal displacement. The existence of the County Council couple with the LGA shall hopefully make the necessary difference, this time around, to achieve better results.

PART 3: COUNTY PROFILE & SOCIO-ECONOMIC CONDITIONS

3.1. County Characteristics and Profile



Bong County, in north-central Liberia, takes its name from Mount Bong. The political and administrative capital of the county, Gbarnga, is about 200 kilometers northeast of Monrovia. The estimated population of the county is 467,561 based on the 2022 national census. Before the Liberian Civil War, Bong County enjoyed a vibrant socio-economic life second only to Montserrado

County. Bong County once attracted more investment than any other county in the country, thus drawing economic migrants from different parts of Liberia. Given the level of investment within the county, Bong is one of Liberia's richest counties, boasting such natural resources as gold, diamonds, and iron ore. Unfortunately, the Civil War brought the economic machinery of Bong County

to a grinding halt. As in the rest of Liberia today, unemployment is a significant challenge, especially among the young people of Bong.

3.1.1. Political History

Bong County, previously known as Liberia's "Central Province," was established in 1964. The late Honorable Samuel B. Cooper served as the last Commissioner of the Central Province, and the late Honorable James Y. Gbarbea, who played a significant role in constructing the Administrative Building in Gbarnga, was the first Superintendent of Bong County.

The flag of Bong County exhibits orange and purple colors with a hammer in the background, symbolizing the traditional significance of mining to the local economy. Since its establishment, Bong County has seen several important public and private investments and development initiatives, including Cuttington University, the Center for Agriculture

Research Institute (CARI), the Phebe Hospital and School of Nursing, the Bong Mining Company (BMC), the Bong County Agriculture Development Project (BCADP), and the Rubber Corporation of Liberia (RCI).

Bong County was severely impacted by the civil conflict as it was the victim of violently contested territories with multiple military factions competing for control over a fourteen-year period. The crises resulted in significant loss of life and serious human rights abuses, mainly targeting women, young girls, and boys. Bong County briefly served as the capital of Charles Taylor's "Greater Liberia" and suffered extensive looting and destruction of public infrastructure and private property. Since the cessation of the war, Bong County, like the rest of Liberia, has been on a path of recovery, but still grapples with high unemployment and the absence of basic health, education, and infrastructure requirements that drive overall sustainable economic opportunities and activities.

3.1.2. Geography

Bong County is located near Liberia's geographic center. It shares borders with Lofa County to the northwest, Gbarpolu County to the west, Margibi County to the southwest, Grand Bassa County to the south and southeast, and Nimba County to the east and northeast. To the north, Bong County shares a border with the Republic of Guinea. Table 2 provides a detailed geographical position and boundaries of Bong with other counties and neighboring countries.

Table 2: Details on the Geographic Location of Bong County

Districts Bordering Other Counties or Countries	Geographical Position		
	Position	Neighboring Counties	Neighbouring Country
Palala	North-East	Nimba	N/A
Kokoyah	North-East	Nimba	N/A
	North -East	Grand Bassa	N/A
Tukpable	Northe-East	Nimba	N/A
	East	Grand Bassa	N/A
Boensin	Northe-East	Nimba	N/A
	East	Grand Bassa	N/A
Zota	Northe-West	Bong	N/A
	North	N/A	Guinea
Fumah	West	Gbarpolu	N/A
	South-West	Margibi	N/A
Panta	North	N/A	Guinea

LISGIS 2022, National Population and Housing Census

3.1.3. Climate

Bong County has a tropical climate with high temperatures and significant humidity. Typically, temperatures average around 24.3°C, with a peak in August, ranging between 20.7°C and 28.0°C with an average of 26.8°C, and the lowest in March, ranging from 20.9°C to 32.7°C. The county has two main seasons: rainy and dry. The county accumulates an annual average of 2,503.88 millimeters of rain, with the rainy season generally spanning from June to October and the wettest time of the year being in September, with a rainfall of 445.36 millimeters. The dry season starts in November and concludes in April, with the highest rainfall observed at 28.96 millimeters. Other than the amount of rainfall, one key difference between the dry and rainy seasons in Bong County is the prevailing wind direction. In the dry season, the wind typically comes from the Northeast, while in the rainy season, it shifts to the Southwest. This change in wind direction plays a significant role in shaping the weather conditions during these seasons.

3.1.4. Topography

The county is largely hydrated by six principal rivers and several small streams. The St. John River runs through Bong County and rises in the Republic of Guinea, where it is known as the Mano River, northwest of the Nimba Mountains. The Mano River receives much water from the Naye, Zoi, and Yja Creeks.

3.1.5. Geology

Most of the soil in Bong County is latosols, found on uneven and rolling terrains. This soil type covers around 18%

of Liberia's total land area. Due to the heavy rainfall, silica nutrients and humus are easily removed by deep washing.

3.1.6. Vegetation

Bong County, located in the high forest belt, is home to an evergreen rainforest zone and a moist semi-deciduous forest zone. The evergreen forest, which receives 80 inches of rainfall annually, is characterized by species that do not have a distinct period of leaf shedding and includes trees reaching heights of up to 200 feet. The moist semi-deciduous forest in Bong County transitions to the deciduous forest type found in the Ivory Coast. The prolonged dry season, lasting approximately 5 months, is a significant factor influencing the local vegetation, leading many plant species to shed their leaves to reduce evaporation.

3.1.7. Demography

The current population of Bong County is 467,561 based on the 2022 National Housing and Population Census. The gender distribution is estimated at 50.3% (235,208) males and 49.7% (232,353) females, with around 32% of the population living in the urban settings and 68% living in the rural settings. Males accounted for 64.5% of household heads which is slightly higher than the national average of 64.4. The average household size was 4.2 which is slightly lower than the national average of 4.4. Table 3 below gives a pictorial distribution of the population within the various administrative districts.

Table 3: Bong County Population Distribution by Administrative Districts

Districts	Total	Male	Female
Bong County	467,561	235,208	232,353
Fuamah	35,055	18,197	16,858
Jorquelleh	145,235	71,841	73,394
Yeallequelleh	43,695	21,928	21,767
Panta	19,853	10,001	9,852
Salala	52,928	26,835	26,093
Sanoyea	39,467	20,273	19,194
Suakoko	44,930	22,516	22,414
Zota	22,206	11,201	11,005
Kokoyah	4,012	1,980	2,032
Tukpahblee	13,120	6,441	6,679
Boinsen	17,254	8,818	8,436
Kpaai	29,806	15,177	14,629

LISGIS 2022, National Population and Housing Census

3.1.8. Ethic Composition

Bong County's ethnic makeup comprises all 16 ethnic groups of Liberia. The Kpelle community is the most populous in the county; and, most other ethnic groups speak the Kpelle language. Over the years, intermarriages have fostered strong connections across the different ethnic groups.

3.1.9. Religious Composition

Islam, Christianity, and Traditional Beliefs are practiced in Bong County, with Christians forming the majority. The two main religious groups, Christianity and Islam, coexist peacefully. Prevalent Christian

denominations in the county include Catholic, Methodist, Baptist, Lutheran, Episcopal, Presbyterian, Pentecostal-Related, Seventh Day Adventist, Jehovah's Witnesses, Church of Christ, Mid-Baptist Church, and The Church of the Lord also known as the "Aladura" Church. The Gbarnga Central Mosque, built in 1964, and other mosques constructed since then, signify the considerable presence of Islam, which has spread to every district of Bong County beginning in the 1960s to the present. Religious institutions have collaborated with the government to support youth training and other developmental initiatives.

3.2. Socio-Economic Conditions: An Overview

The county is home to various ethnic groups, including the Kpelle, Lorma, Mandingo, Kissi, Gbandi, and Mendi. Traditional culture is deeply rooted in Bong, with the Poro and Sande societies playing significant roles in the education and initiation of young boys and girls. The most prominent ethnic groups in this region are the Lorma and Gbandi,

who primarily practice Christianity and Islam, respectively. While they previously coexisted peacefully, land ownership, traditional customs, and power-sharing issues have strained their relationship, especially during the Liberian Civil War.

Bong County has a primarily public service-led, non-land-based, and industry-driven economy. Agriculture is a significant source of income and food security, particularly for rural residents, with petty trading activities in medium-sized towns. Businesses in the county face challenges such as limited access to credit, underdeveloped market environments, and escalating poverty rates. Most businesses are small and have a limited impact on development. Table 4 gives a synopsis of the prevailing socio-economic conditions in recent years in Bong County, with more indicators listed in Annex III.

Bong County faces infrastructural, education, health, agriculture, and health challenges. The illiteracy rate is high; and access to education is limited due to the high cost of education. There are major concerns about access to quality healthcare and sanitation, the high fertility rate, and the use of modern family planning methods. Additionally, the county's economy heavily relies on the productivity and participation of the youth, who are significant contributors to the economic landscape.

Table 4: Socioeconomic Situation in Bong County: Overview

Areas	Indicators	Descriptions / Definitions	County	National
Employment	Employment Rate	The proportion of working-age people employed in an economy	139,185 33.6%	1,307,872 27.8%
Poverty	Extreme Poverty Rate	The percentage of the population whose total food and non-food consumption falls below the minimum food requirements of 2400 kilocalories per day.	24.7%	16.5%
Education	Literacy Rate	The percentage of the population (5 years and above) who cannot read and write a simple sentence in any language	155,780 43.5%	2,447,612 59.9%
Health	% of children who receive all age-appropriate vaccination	The percentage of children who receive all the vaccines needed from 0 – 5-year-old.	28%	39%
Gender Base Violence	Domestic Violence Rate	Percentage of the female population that experience physical or mental abuse.	52%	55%

Source: Official statistics of the Government of the Republic of Liberia, particularly the Liberia Institute for Statistics and Geo-Information Services (LISGIS), the education statistic report of 2015-2016, as well as data from development partners such as the World Bank, other Brookings Institutions, and the United Nations

3.3. Driving Forces and Uncertainties

A key factor that has profound implications for Liberia's socioeconomic trajectory in shaping the future of Liberia is its demography. Libeiria's demographic landscape is characterized by a young and rapidly growing population, presenting both opportunities and challenges for the nation's future development. As of 2023, Liberia's population is estimated at approximately 5.3 million, with a median age of 19.4 years. The country exhibits a high fertility rate of 4.2 children per woman and a population growth rate of 2.4% annually, significantly above the global average. This demographic structure is further accentuated by the fact that nearly 60% of the population is under the age of 25, creating a substantial youth bulge.

Planning is about creating the desired or a better future for all. The reality is that the world has changed, and it is constantly changing. This has led commentators to suggest that we are now living in a world characterized by volatility, uncertainty, complexity and ambiguity (VUCA). In a world in which change is the only constant, one cannot expect the future to be a mere continuation of the past. It is therefore essential that as the authorities and citizens of Bong contemplate on pushing economic growth and development within the county, they should incorporate in their strategies, comprehensive exploration

of future possibilities, challenges and opportunities. This forward-looking strategic approach will enable authorities and people of Bong to develop more robust, adaptable, and innovative strategies and programs that can effectively leverage emerging opportunities, and combat challenges to drive sustainable development. Dealing with several critical emerging global factors, including those listed in Figure 5, underscores the importance of adopting a comprehensive exploration of future possibilities, challenges and opportunities.

Figure 5: Global Driving Forces and Uncertainties for Growth

The Rise of Multi-polar World: Disruptions are happening in various spheres and would drive future outcomes around the world, including in Liberia, over the next 5 years of the CDA. Whatever programs that are instituted could invariably suffer from the negative impacts on supply chain, rising prices and the subsequent inflationary trends across the world.

The Rise of Non-State Actors: Transformative evolution of the activities of trans-national firms, terrorist and narco-terrorist groups, and drugs infested youth hinders the ability of the county and national authorities to effectively guide and deliver the desired development dividends.

Rapid Technological Change and Innovations: This phenomenon is driving not just the Liberian economy but various aspects of the society, reshaping decisions in unprecedented ways. The "Internet of Things" has transitioned from concept to reality, with innovations once confined to science fiction now becoming commonplace. Key actors must strategically position themselves to harness these advancements for sustainable development and economic growth within Bong.

Rising Climate Impacts: Liberia's environmental landscape is poised to play a crucial role in shaping the socioeconomic future of Bong. Climate change poses a substantial threat, with projections indicating rising temperatures, erratic rainfall patterns, and increased frequency of extreme weather events. These changes are likely to impact agricultural productivity, water resources, and coastal areas, potentially exacerbating food insecurity and economic vulnerabilities.

Changing Economic Landscape: Among the major trends in the global economy that are relevant to Liberia are: increasing commodity price fluctuations; shift towards green economy; rising digitization and technological advancement; changing patterns of foreign investment; and increasing complexity of global value chains; and increasing regional integration. Adapting to these trends while addressing fundamental development challenges will be crucial for Liberia's economic future, and correspondingly the Bong economy, in a highly competitive global economy.

3.4. Implications and Prospects for the Future: An Overview

There are several factors that provide basic building blocks for a cautiously optimistic future for the people of Liberia. Notably, reforms instituted in various spheres such as decentralization of governance and social facilities, digital economy, and a vibrant productive private sector. If properly instituted, these building blocks shall provide the people of Bong with a real chance at potentially seizing the emerging global opportunities to promote growth and development within the county. The challenge is that the world is at the cusp

of radical shifts, which could lead to two plausible mid-of-the-way scenarios of the future. Either a new collaborative and green economy emerges, or the people of Bong and Liberia could end up in an uncertain and fragmented future.

The broader question is how does Liberia respond, given the many opportunities at hand to foster national and county growth and development? There is an opportunity to move away from traditional resource extraction economies. For Liberia, this could mean opportunities to diversify its economy beyond raw material exports, potentially developing value-added industries and services. This will require political will, smart policies, investing, partnerships and capability upgrading. It will also require strengthening the country's institutions, reducing corruption, reinforcing the judiciary and reforming security services, and improving public services through technologies like e-governance.

It's important to note that realizing the opportunities presented in a changing world for a brighter future, would require significant investments in infrastructure, education, institutional capacity as well as in building the ecosystem for innovation. It would also depend on the people of Liberia ability to effectively navigate and maximize their benefits from the growing and shifting global economic and political trends.

3.5. Bong County Private Sector Investment Potential

Realizing the vital role the private sector plays in spurring economic development through contributions to job creation, economic growth, infrastructural development, poverty reduction, and export-led growth, the citizens of Bong County aspire to work with the

national government to attract private sector investment in their County. To this end, the people of Bong identified their county's potential for private-sector investment, which are contained in the table below.

Table 5: Bong County Private Sector Investment Potential

Area	Opportunities	Required Actions
Agriculture	Bong County is endowed with vast fertile land including up and lowland suitable for agriculture.	Create an enabling environment to attract private investments in mechanized agriculture (with value addition) to produce crops and non-crops products
Tourism	Bong County has beautiful geographical features including breathtaking Kpatawe Falls, and landscape carved out by the extractive industry, as well as many historical and traditional sites ideal for tourism development.	Conduct surveys to identify and market other tourist attractions and extend attraction events and sites around the Kpatawe Falls. Encourage Private-Public Partnerships to invest in tourism.
Mining	Bong County has deposits of significant mineral resources including Iron Ore, Diamond, Gold, Bauxite, etc. Despite the history of iron ore extraction, Bong County still has considerable deposits of iron ore that are currently being extracted.	Conduct geographical surveys to determine location, quantity, and value of mineral deposits. Explore investment opportunities for more mining operations and the existing rail infrastructure linking Bong Mines with Monrovia. Encourage more formalized mining concessions, incentivize individual and small-scale miners to acquire legal status, and support them to organize into cooperatives.
Commerce & Industry	Bong is strategically located in central Liberia, and its capital, Gbarnga is close to Ganta, the commercial capital of Nimba County which is close to the borders with Guinea and La Cote d'Ivoire. The county has good road connections to the neighboring counties and Monrovia.	Provide incentives for investments in manufacturing, Agri processing, and other large scale commercial ventures.

PART 4: COUNTY CHALLENGES, ASPIRATIONS AND PRIORITIES



4.1. Nature of the Challenge

During the consultations, the people of Bong County highlighted several significant challenges hindering progress in the prioritized sectors within the Government's ARREST Agenda for Inclusive Development. The identified challenges are not unique to Bong County but were similarly expressed across the country. Table 6 below synthesizes the nature of the identified challenges that are associated with each prioritized sector.

Table 6: Nature of the Challenges

Sectors	Nature of the Challenge
Agriculture	Farmers have limited access to finance, farmland, knowledge on climate change, basic farming tools and equipment, and are faced with low prices for their produce; and the people of Bong are vulnerable to persistent food insecurity due to poor agricultural practices, difficult access to markets, and inadequate storage facilities.
Roads	Inadequate basic roads network within the county and road connectivity with other counties; and poor or non-existing farm to markets roads.
Rule of Law	Limited security presence within the county, compounded with the lack of logistics for security personnel to perform their jobs; poor access to justice in many parts because of fewer courts, limited prison and correction facilities; and growing drug addiction, and illicit mining.
Education	Limited access to basic formal and vocational education in rural areas; and shortage of adequate resources, qualified teachers, and good facilities in most schools within the system.
Sanitation	Poor waste management system; lack of an organized structure for sanitation purpose; limited hand pumps, toilet facilities, and insufficient waste sites.
Tourism	Several historical sites are not developed appropriately to attract tourists and investments.
Gender	Persistent gender-based violence against women compounded with rising cases of murder of women; limited access to farming due to laws which prevent women from owning land; rising teenage pregnancy; and limited women gaining access to education and economic opportunities.
Climate & Environment	Uncontrolled environmental degradation, with deforestation and pollution threatening the county's natural resources.
Governance	Weak governance and accountability mechanisms; and lack of needed capacity, technical expertise, or administrative ability of local governments to effectively plan and manage projects.
Power & Communication	Limited electricity supplies.
Jobs and Employment	Limited income generating opportunities for youth in rural areas.
Health	Limited access to quality healthcare services due to poor state of health facilities, shortage of health workers, too many volunteers in the health system, shortages of drugs; inadequate ambulance services in rural areas; and shortage of affordable medical supplies.

4.2. The Peoples Aspirations

During the consultations, the people articulated their aspirations for achieving the desired economic growth and sustained development. These aspirations, like those expressed in other counties, focus on enhancing access to essential basic services, improving the people's living

conditions and welfare, and fostering community development and social cohesion. Targeted interventions that would ably address the county's aspirations were also specified and recommended for action. The expressed aspirations and suggested actions are listed in Table 7 below.

Table 7: The Peoples' Aspirations

Aspirations	Proposed Actions
Sustained economic growth and development	Target investments in agriculture and small businesses development including capacity building in the sectors.
Availability of appreciable infrastructure services to support development efforts	Target investments in prioritized roads, energy and communication projects with public-private partnership arrangements.
Availability of adequate and affordable basic social services	Increase investments in healthcare and educational facilities aimed at building the necessary capacities to improve the quality of social services.
Smart environmental sustainability policies and programs ongoing	Design and implement policies and programs aimed at promoting effective practices in climate change mitigation, reforestation, sustainable land usage, and waste management.
Gender equality in the economic and political arena	Invest in girls' education, intensify awareness on gender issues, and provide economic empowerment opportunities for women and girls.
Youth empowered and positively participating in the development process	Provide skills training and entrepreneurship programs and engage young people in development initiatives.
Good governance regime with accountability and transparency	Develop and execute appropriate instruments for promoting and ensuring transparency and accountability in decision-making processes.

4.3. The Identified Priorities

The people of Bong identified and ranked five strategic priority areas against which the government will endeavor to allocate substantial public and private investments over the next five years. Table 8 below lists the identified Districts' and the county's critical strategic priorities by sectors. These priorities focus on addressing the fundamental

challenges the county faces, while at the same time promoting sustainable economic growth, improving livelihoods, and enhancing good governance. At the county consultation, the citizens of the districts and other key stakeholders from the county reviewed and agreed on the priorities listed under the county column in Table 8.

Table 8: Districts and County Strategic Priorities

Rank	Clustered Districts				County
	Salala	Palala	Gbarnga	Swakoko	
1st	Roads	Roads	Roads	Roads	Roads
2nd	Health	Agriculture	Agriculture	Health	Agriculture
3rd	Agriculture	Health	Health	Agriculture	Health
4th	Education	Education	Education	Education	Education
5th	Rule of Law	Sanitation	Rule of Law	Energy	Rule of Law

PART 5: PROGRAMS AND INTERVENTIONS FOR IMPLEMENTATION



5.1. PRIORITIZED PROGRAMS AND INTERVENTIONS

The county prioritized five (5) sectors, fourteen (14) programs, and twenty-five (25) interventions. However, given their complementarity with other programs and interventions in the AAID, a total of eighteen (18) strategic policies, twenty-nine (29) programs and ninety-

two (92) interventions were selected for implementation between 2025 and 2029. The respective numbers of programs and projects as distributed among the six pillars of the AAID are shown in Figure 6 below.

Figure 6: Strategic Policies, Programs and Interventions Distribution per Pillar

Pillar 1	Pillar 2	Pillar 3	Pillar 4	Pillar 5	Pillar 6
3 Strategic Policies	5 Strategic Policies	2 Strategic Policies	2 Strategic Policies	1 Strategic Policy	5 Strategic Policies
4 Programs	5 Programs	2 Programs	4 Programs	3 Programs	11 Programs
17 Interventions	13 Interventions	5 Interventions	13 Interventions	7 Interventions	37 Interventions

5.2. **PILLAR 1:
ECONOMIC
TRANSFORMATION**

The Strategic Goal of the Economic Transformation Pillar is to build a competitive, diversified, inclusive and resilient economy that is private sector driven for sustainable economic growth. To drive the economic transformation process in achieving this goal, the citizens of Bong

prioritized three (3) strategic policies from the AAID (strategic policies 3, 4 and 6), four (4) programs (programs 6, 8, 9, and 13), and seventeen (17) interventions under the Economic Transformation pillar from the AAID for the next five years.



5.2.1. Strategic Policy 3: Commerce and Industry

Strategic Objective: Foster industrial development and domestic production and trade through diversification, modernization and competitiveness, and promoting entrepreneurship in Bong County.

Program 6: Economic Diversification and Value Addition

Objective: Enhance the growth of diverse sectors, such as agriculture, low-emissions manufacturing, and technology, to promote local value-added for the domestic and regional markets using the economic zones model, thereby driving sustainable growth and generating productive jobs and wealth for the people of Bong County.

Key targets by 2029:

1. Increase capacity building of 10 farmers cooperatives
2. Support investment in 2 shared processing facilities
3. Develop 1 industrial park and 1 major marketing hub.

Key interventions:

- Provision of training for local cooperatives/producers
- Supporting investment in shared processing facilities and infrastructure such as logistics centers with cold storage and packaging units.

5.2.2. Strategic Policy 4: Agriculture and Fisheries

Strategic Objective: Leverage the sector to drive growth through private sector resilience and determination, enhance livelihoods, and promote sustainable development. Ensuring food security, employment creation, and value addition, agriculture are prioritized and a pivotal role in transforming the county and improving the well-being of citizens.

Program 8: Food and Cash Crop Production

Objective: Enhancing food security, promoting agricultural productivity, creating jobs, and ensuring sustainable agricultural practices in the county.

Key targets by 2029:

1. Increase rice, cassava, vegetables and maize production by 20%
2. Increase cocoa, oil palm, rubber and coffee production by 20%
3. Formalize 10 farmers cooperatives
4. Support the creation of 5 mechanized hubs in production clusters for both production and post-harvest

Key interventions:

- Supporting the increase in food crop production (Rice, Cassava, Vegetables and Maize)
- Supporting the increase in cash crop production (Cocoa, Oil Palm, Rubber and Coffee)
- Promotion of climate-smart agriculture
- Promotion of efficient irrigation techniques and rainwater harvesting
- Supporting inclusive agricultural food and nonfood value chain
- Supporting existing and new community-driven agricultural cooperative societies and outsourcing schemes
- Supporting the construction of warehouses, storage and preservation facilities and providing agriculture processing equipment for produce.
- Supporting agriculture extension services
- Supporting the creation of mechanization hubs in (Sanoyea, Kpail, Zota, Kokoyah and Konawolala) in production clusters for both production and post-harvest
- Facilitating access to finance for farmers, most particularly women.

Program 9: Livestock and Poultry Production

Objective: Increase the production and productivity of livestock and poultry, thereby boosting local economies, providing employment opportunities, and ensuring a stable supply of protein-rich foods.

Key targets by 2029:

1. Support the increase in livestock production by 20%
2. Support the Increase in poultry meat production by 15%
3. Support the increase in animal feed production by 15%.

Key interventions:

- Supporting the increase of livestock production
- Support the increase in poultry meat production
- Supporting animal feed production.

5.2.3. Strategic Policy 6: Tourism, Culture and Creative Economy

Strategic Objective: Leverage the county's rich cultural, ecological, and natural resources heritage to promote sustainable economic growth.

Program 13: Culture and Creative Economy

Objective: Harness the potential of arts, culture, and creativity as drivers of economic growth and social development.

Key targets by 2029:

1. Promote Bong Cultural Heritage
2. Develop the county's creative economy.

Key interventions:

- Promotion of cultural heritage
- Development of the creative economy.

5.3.

PILLAR 2: INFRASTRUCTURAL DEVELOPMENT

The strategic goal is to develop modern, reliable, and climate-resilient infrastructure to support sustainable socio-economic development. To expand and improve infrastructural services, the citizens of Bong prioritized five (5) strategic policies (strategic

policies 7, 8, 9, 10, and 12), five (5) programs (programs 14, 15, 16, 17, and 21), and thirteen (13) interventions under the Economic Transformation pillar from the AAID for the next five years.

5.3.1. Strategic Policy 7: Roads and Basic Infrastructure

Strategic Objective: Develop and modernize essential roads to enhance connectivity, promote economic growth, and improve access to essential services to improve the county's overall productivity and competitiveness.

Program 14: Road Network and Safety

Objective: Expand and modernize road infrastructure by undertaking construction of climate-resilient roads, upgrading of roads and bridges, and maintaining the existing stock to enhance accessibility and connectivity of rural and urban areas, while strengthening social inclusion.

Key targets by 2029:

1. Construct, rehabilitate, and maintain primary roads in Bong County, especially roads from Totota Sanoyea-Gbonota-Phebe; and Totota-Grand Bassa-Togkpaipolu-Port Road
2. Expand, rehabilitate, and maintain secondary road network
3. Develop, expand, rehabilitate and maintain at least 150km of feeder roads network
4. Expand, upgrade, and maintain at least 35 km of urban and community roads.

Key interventions:

- Expansion, rehabilitation and maintenance of primary roads .
- Expansion, rehabilitation and maintenance of secondary and feeder roads connecting major towns & communities in the county
- Conduction of road from Gbarnga to Grand Bassa
- Expansion, rehabilitation, and maintenance of urban and community roads.

5.3.2. Strategic Policy 8: Transport and Logistics

Strategic Objective: Enhance the efficiency and reliability of the transportation network in Bong County to facilitate the movement of goods and people.

Program 15: Transport Services and Safety

Objective: Create an efficient, reliable, and sustainable transportation system that supports trade, and development by facilitating the movement of goods, services, and people.

Key target by 2029:

1. Availability of mass transport services in Bong County.

Key interventions:

- Improvement of road safety in the county
- Expansion and modernization of inclusive mass public transport services.

5.3.3. Strategic Policy 9: Water & Sewage

Strategic Objective: Provide access to water for the people and businesses and effective sewage management systems, while improving health in the county.

Program 16: Water Resource and Sewage Management

Objective: Ensure access to clean, safe, and reliable water supply and adequate sewage facilities.

Key targets by 2029:

1. Expand water supply to selected communities in Gbarnga City
2. Expand, rehabilitate, and modernize water & sewer services to major cities in the county.
3. Improve fecal sludge management in Gbarnga.

Key interventions:

- Expansion of water supply to communities in Gbarnga City
- Expansion and modernization of sustainable water supply to major cities in Bong County
- Expanding, rehabilitating, and modernizing water & sewer services to major cities in the county
- Improvement of fecal sludge management in Bong County.

5.3.4. Strategic Policy 10: Energy

Strategic Objective: Ensure sustainable energy access for the population and businesses, while guaranteeing energy security.

Program 17: *Energy Resource Development and Management*

Objective: Ensure that reliable, affordable, efficient, and sustainable electricity is accessible to all sectors of the economy, to facilitate economic growth, and improve quality of life, and social equity.

Key targets by 2029:

1. Expand electricity distribution to households in Gbarnga and other cities in Bong County
1. Support the provision of reliable cost-effective and sustainable electricity in the county.

Key interventions:

- Expansion of electricity distribution to households
- Supporting the provision of reliable cost-effective and sustainable electricity in the county.

5.3.5. Strategic Policy 12: Housing Development

Strategic Objective: Provide affordable, safe, and adequate housing for citizens, thereby improving living conditions and promoting social stability.

Program 21: *Modern and Affordable Housing Opportunities for All*

Objective: Offer affordable housing, promote home ownership, and empower citizens to build their own homes.

Key target by 2029:

1. Construct at least 150 inclusive housing units.

Key intervention:

- Provision of housing for public servants, especially security, health and education officers.

5.4. PILLAR 3: RULE OF LAW

The strategic goal is to establish a just, equitable, and accountable legal framework that ensures the protection of rights, promotes good governance, and fosters a stable environment conducive to development. To dispense non-discriminatory laws and protection for the people of Bong

County, the county prioritized two (2) strategic policies (strategic policies 13 and 14), two (2) programs (programs 22 and 23), and five (5) interventions under the Rule of Law Pillar from the AAID for the next five years.

5.4.1. Strategic Policy 13: Justice and Human Rights

Strategic Objective: strengthening legal institutions, promoting human rights awareness, ensuring access to justice, holding violators accountable, fostering reconciliation, and supporting civil society to build a just and equitable society.

Program 22: Justice Policy Reform and Decentralization

Objective: Enhance the effectiveness, accessibility, and fairness of the justice system across the county.

Key targets by 2029:

1. Alternative dispute resolution mechanism available in the county
2. PWDs and other vulnerable groups have access to justice services.

Key interventions:

- Expansion, modernization, and decentralization of justice services with a focus on GBV, juvenile, and family courts
- Strengthening traditional/community justice mechanisms
- Strengthening access to justice services for PWDs and other vulnerable persons.

5.4.2. Strategic Policy 14: Public Safety Readiness and National Defense

Strategic Objective: Strengthen law enforcement, enhance emergency response, combat gender-based violence, improve judicial access, promote youth engagement, combat trafficking, and foster interagency collaboration for comprehensive security and stability.

Program 23: Public Safety Readiness

Objective: Establish a comprehensive framework to prepare for and respond to emergencies effectively.

Key target by 2029:

1. Construct, renovate, equip, capacitate and upgrade at least four existing facilities for security and public safety agencies.

Key interventions:

- Construction, renovating, equipping and upgrading existing facilities for security and public safety agencies (LNP, LIS, LNFS, BCR, LDEA, NSA)
- Build capacity of county judges and joint security personnel (LNP, LNFS, LIS, LDEA, BCR and NSA) and provide logistical support to facilitate effective operations.

5.5. PILLAR 4: GOVERNANCE AND ANTI-CORRUPTION

The strategic goal of the pillar is to build accountable and effective institutions that can promote value-for-money service delivery, prevent and combat corruption, and deepen decentralized governance. To achieve this goal, Bong County

prioritized two (2) strategic policies (strategy policies 15 and 16), four (4) programs (programs 27, 28, 29 and 30), and thirteen (13) interventions under the Governance and Anti-Corruption pillar from the AAID for the next five years.

5.5.1. Strategic Policy 15: Transparency and Accountability

Strategic Objective: Foster a governance environment where public officials in the county are held accountable for their actions and decisions.

Program 27: Sustainable Democratic Governance Reform

Objective: Strengthen democratic institutions and practices to ensure long-term stability and inclusivity in the county.

Key targets by 2029:

1. Improve civic and voter education through public engagements
2. Enhance local government technicians' capacities
3. Extend coverage of LACC services in the county
4. Strengthen transparency institutions capacity.

Key interventions:

- Enhancing civic and voter education and public engagement
- Enhancement of internal, sectoral, and local government technical capacity
- Decentralizing anti-corruption services
- Strengthening and decentralization of freedom of information services.

5.5.2. Strategic Policy 16: Public Administration

Strategic Objective: Promote equitable regional growth and strengthen local governance.

Program 28: *Land Governance and Management*

Objective: Sustain peace and enhance community social cohesion through effective and efficient land governance and management services.

Key targets by 2029:

1. Demarcate and harmonize local government boundaries
2. Support capacity building of local government administrative structures.

Key interventions:

- Creation of physical boundary delimitation and urban toponym
- Supporting capacity building of local government administrative structures.

Program 29: *Public Service Decentralization*

Objective: Foster social cohesion and healing in Bong County.

Key targets by 2029:

1. Provide capacity-building support to all local government administrative structures in the county
2. Establish and empower the County Treasury and County Development Planning Units
3. Rehabilitate and digitize the County Service Center
4. Rehabilitate and expand local government facilities.

Key interventions:

- Capacity building of Local Government Administrative Structures
- Establishment and empowerment of the County Treasury and the County Development Planning Units
- Rehabilitation and modernization of local government facilities in the county.

Program 30: *Peace and Reconciliation*

Objective: Foster social cohesion and healing in Bong County.

Key targets by 2029:

1. Improve civic education and awareness
2. Improve social cohesion and reconciliation in the county.

Key interventions:

- Improvement of civic education and awareness
- Enhancement of social cohesion and peaceful coexistence
- Strengthening community engagement on non-violence.

5.6. PILLAR 5:
ENVIRONMENTAL
SUSTAINABILITY

The Strategic Goal of the Environmental Sustainability Pillar is to promote responsible management of natural resources, protect biodiversity, and enhance resilience to environmental and climate change, while fulfilling the Country’s Nationally Determined Contributions, supporting economic growth and improving the quality

of life for citizens. To achieve this goal, Bong County prioritized One (1) strategic policy (strategy policy 18), three (3) programs (programs 34, 35, and 36), and seven (7) interventions under the Environment Sustainability pillar from the AAID for the next five years.

5.6.1. Strategic Policy 18: Climate Change

Strategic Objective: Develop strategies that enhance climate resilience while reducing GHG emissions from all sources, increasing carbon sinks, and promoting sustainable development.

Program 34: Forestry Ecosystem Conservation and Restoration

Objective: Ensure sustainable management of forests including their productive utilization for economic gains, the effective conservation, and restoration of Bong County’s ecosystems prioritizing those most vulnerable to climate change impacts and recognizing their role in providing crucial ecosystem services for the county, supporting livelihoods, promoting biodiversity, mitigating and adapting to climate change, and contributing to the county’s economic development.

Key target by 2029:

- 1. Plant 15,000 trees along major roads in Bong County.

Key interventions:

- Restoration of degraded forest-lands and increasing urban canopy and the planting of additional trees in green corridors
- Development of environmentally sustainable wood value chain
- Improvement of land use planning for agriculture, logging, and mining.

Program 35: Renewable Energy

Objective: Create a sustainable energy future for Liberia by increasing access to safe and affordable energy and fuel sources, while reducing GHG emissions and reducing the risk and vulnerability of climate change impacts on the energy sector.

Key targets by 2029:

1. Increase renewable energy supply by 20 percent
2. Support with renewable energy to public social infrastructures.

Key interventions:

- Increasing rural renewable energy supply
- Promoting private sector off-grid and community-based renewable energy solutions.

Program 36: Solid Waste Management

Objective: Improve the sustainability and efficiency of the solid waste management system to minimize environmental impacts and promote alternative uses for waste, including recycling and reuse.

Key target by 2029:

1. Identify and prepare sites for waste disposal

Key interventions:

- Identification and preparation of sites for waste disposal
- Improvement of healthcare waste management practices and reducing waste incineration.

5.7. PILLAR 6: HUMAN CAPITAL DEVELOPMENT

The strategic goal of the Human Capital Development pillar is to develop a skilled, knowledgeable, healthy and empowered population, to drive sustainable and inclusive socioeconomic development. To assist in ensuring the effective development of the requisite human capital in Bong

County, the citizens prioritized five (5) strategic policies (strategic policies 19, 20, 21, 22 and 23), eleven (11) programs (programs 37, 38, 39, 40, 43, 44, 46, 48, 49, 50 and 51), and thirty-seven (37) interventions under the Human Capital Development pillar from the AAID for the next five years.

5.7.1. Strategic Policy 19: Education

Strategic Objective: Ensure access to equitable, gender-responsive, and disability-inclusive education, improved quality and relevant teaching and learning, and enhanced efficiency and management capacity of all education stakeholders in the county.

Program 37: Educational Institution Management

Objective: Ensure that educational institutions operate effectively and efficiently, provide high-quality education including technical and vocational training, and foster a conducive learning environment.

Key targets by 2029:

1. Enhance all managerial staff capacity
2. Train at least 30 school principals and administrative staff in leadership, management, and accountability.

Key interventions:

- Enhancement of school management capacity
- Equipping TVET centers and HELs with IT infrastructure, including internet connectivity and computers.

Program 38: Teacher Capacity

Objective: Ensure the deployment of a functional, qualified, and motivated teaching workforce. This entails the enhancement of teachers' professional knowledge, skills, and dispositions that enable them to plan, deliver, and reflect on effective instruction.

Key targets by 2029:

1. Provide in-service training to 150 teachers (continuous professional development –CPD)
2. Provide incentive payment to 60 teachers in rural hard-to-reach and hard-to stay areas
3. Enhance 20% of teachers' capacity to deliver gender and disability transformative education.

Key interventions:

- Undertaking teachers' continuous professional development
- Provision of incentives to attract and support the deployment of qualified teachers in under-served areas
- Strengthening enforcement of the code of conduct to tackle school-related GBV in education institutions at all levels.

Program 39: School Facilities

Objective: Create a safe, inclusive, and conducive learning environment to enhance access and equity in education service delivery. This is also intended to improve teacher productivity and effectiveness when imparting skills and knowledge to the learners.

Key targets by 2029:

1. Build, renovate or expand 10 inclusive and climate-resilient school infrastructures including Science, computer labs, and auditorium
2. Support WASH and menstrual hygiene interventions in 30% of schools in Bong County
3. Increase the rate of enrollment of learners with disabilities by 10%
4. Support 25 children with learning disabilities
5. Exempt 50 PWD learners from school fees and provide school uniforms and bags.

Key interventions:

- Building, renovating, or expanding inclusive and climate-resilient school infrastructure including science, computer labs, and auditorium
- Establishing and modernizing TVET institutions to cater to nontraditional learners and vulnerable population
- Supporting WASH and menstrual hygiene interventions in Schools
- Expansion and acquisition of instructional materials for PWDs
- Supporting children with learning disabilities.

Program 40: Student Learning Capacity

Objective: Enhance the ability of students to acquire, retain, and apply knowledge and skills effectively at the foundational level through the provision of gender-responsive teaching and learning materials that are aligned with the reformed national curriculum and inclusive of quality STEM, TVET, and digital programs that assess students on new curricula contents.

Key targets by 2029:

1. Achieve 1:1 textbook ratio for students in the county
2. Provide at least 20 schools with homegrown school feeding
3. Place 30 volunteer teachers on GoL payroll.

Key interventions:

- Provision of open-access, non-copyright textbooks for every child
- Expansion of the school feeding using locally produced food items and school health initiatives at foundational levels
- Increasing the number of qualified teachers and placing qualified volunteer teachers on GoL payroll
- Providing teachers' quarters for schools in remote locations.

5.7.2. Strategic Policy 20: Health System

Strategic Objective: Create a robust health system that addresses immediate health needs and promotes preventive health service delivery.

Program 43: Health Sector Reforms

Objective: Promote equity, efficiency, quality, financing, and sustainability in the delivery of healthcare services through an enhanced policy environment.

Key targets by 2029:

1. Increase the coverage of community pharmacy to 65 % in all public health facilities in the county
2. Increase the number and capacity of healthcare professionals, and place qualified volunteer health workers on GoL payroll
3. Construct staff quarters for 4 remotely located health facilities.

Key interventions:

- Development and implementation of community pharmacy and cost-sharing schemes in public health facilities
- Increasing the number and capacity of health care professionals, placing qualified volunteer health workers on Government of Liberia (GoL) payroll
- Constructing staff quarters for remotely located health facilities.

Program 44: Health Services

Objective: Ensure that health services are accessible, equitable, safe, and responsive to the needs of the users. This is aimed at sustainably expanding access to essential health services and facilities across the county, especially the underserved.

Key targets by 2029:

1. Upgrade and modernize 5 public health facilities in Bong County
2. Provide essential drugs, medical equipment and supplies to all health facilities in the county
3. Provide at least 3 new ambulances to enhance emergency medical care.

Key interventions:

- Upgrading and modernizing public healthcare facilities (upgrade clinics in Botota and Jarwah to health centers, health centers in Totota and Gbonota to hospital, and CB Dumba Hospital to a referral hospital)
- Providing essential drugs, medical equipment and supplies to health facilities in the county
- Providing ambulances to enhance emergency medical care
- Delivering quality Reproductive Maternal Newborn, Child and Adolescent (RMNCAH+N) and SGBV services.

5.7.3. Strategic Policy 21: Water, Sanitation and Hygiene

Strategic Objective: Ensure the availability of safe, clean, and adequate sanitation facilities and promote good hygiene practices to improve public health, environmental sustainability, and overall quality of life.

Program 46: Sanitation and Hygiene

Objective: Improve access to safe and adequate sanitation facilities and promote good hygiene practices among the population.

Key targets by 2029:

1. Increase safely managed water access to 40% and basic access to 70%.
2. End open defecation practices
3. Increase safely managed access to sanitation to 50% and basic access to sanitation to 65%
4. Increase coverage of basic water service in health facilities to 90%.

Key interventions:

- Provide safely managed water access in Bong County
- Eradication of Open Defecation practices
- Implementation of the national WASH in health care facilities roadmap 2024 to 2029.

5.7.4. Strategic Policy 22: Inclusive Social Development

Strategic Objective: Promote gender equality and empowerment of women, girls, and vulnerable groups, enhance social protection systems, and ensure that all individuals, especially the most vulnerable, have access to opportunities, resources, and protection.

Program 48: Sexual and Gender-Based Violence

Objective: Strengthen preventive measures and coordination mechanisms to foster accountability, shift social norms, and enhance support services in addressing SGBV.

Key targets by 2029:

1. Reduce the incidence of SGBV by 50%
2. Increase access to SGBV services by 30%.

Key interventions:

- Strengthening community engagement and social behavior change
- Expansion of SGBV prevention and survivor support services

Program 49: Inclusive Integrated Social Protection and Welfare Services

Objective: Increase access of women and vulnerable groups (PWDs, children, girls, youth) to quality regular and special education, ensure their basic human rights and access to a dignified quality of life, and to improve the safety and welfare of children and the elderly.

Key target by 2029:

1. Construct, equip, and operationalize at least one (1) safe home with the capacity to host at least 50 SGBV survivors, victims, and children as well as drug-affected youth.

Key intervention:

- Construction, equipment, and operationalization of safe home with the capacity to host SGBV survivors, victims, and children as well as drug-affected youth.

Program 50: Economic Empowerment of Women and Vulnerable Groups

Objective: Increase women and vulnerable groups access to productive resources and business services, and opportunities to improve their economic status and well-being.

Key targets by 2029:

1. Establish 5 women agribusiness and entrepreneurship cooperatives
2. Support 10 agribusiness and entrepreneurship enterprises for women and vulnerable groups
3. Capacitate 50 PWDs in agri-business and entrepreneurship
4. Increase capacity and leadership of women in climate-resilient eco-tourism services
5. Support the increase of financial inclusion coverage by 20% of women, PWDs, and vulnerable groups.

Key interventions:

- Integration of climate-resilient and ecological practices in agriculture and alternative livelihood
- Development of PWDs' productive capacity for agribusiness
- Strengthening support for children with special needs
- Development of financial inclusion services for women, PWDs, and young people.

5.7.5. Strategic Policy 23: Youth Development

Strategic Objective: Empower young people, increase their economic opportunities and enhance their contribution to sustainable development.

Program 51: *Inclusive Youth Empowerment*

Objective: Expand opportunities for youth by providing an enabling environment and appropriate incentives that provide access to leadership, training, entrepreneurship and employment opportunities.

Key targets by 2029:

1. Capacitate at least 500 youth in agri-business and entrepreneurship
2. Secure at least 500 internship, apprenticeship and volunteerism placements for youth and PWDs
3. Increase capacity and leadership of 100 youth in climate resilient eco-tourism services
4. Ensure about 2,000 youth benefit from TVET.

Key interventions:

- Provision of internships, apprenticeships, and volunteer work opportunities for social development of young people and PWDs
- Improvement of TVET for Youth
- Strengthening volunteerism through the Youth Service
- Development of skills for the future through youth mentorship
- Supporting the reintegration of rehabilitated youth and preventive nationwide awareness campaigns against substance use among adolescents and youth.

PART 6: CDA IMPLEMENTATION AND THEORY OF CHANGE



6.1. CDA Implementation Governance

6.1.1. Three Branches of Government County Authorities

The holistic governance framework for taking full responsibility in the implementation of the CDA calls for effective collaboration between the three branches of the Liberian government operating in Bong County. Functionaries within the executive,

judiciary, and legislature, are all cloth with portfolios of authorities and governing powers that have direct responsibilities in the implementation of the CDA. Those with the responsible portfolios are listed in Table 9. The quality and speed at which the Bong CDA is executed depends on the level of commitment devoted to the process by those serving in these county governing positions, as well as the citizens of Bong.

Table 9: County Statutory Portfolios to Manage the CDA

Executive			Judicial	Legislature
Superintendent	District Commissioner	County Education Officer	County Judge	Senators
County Council	Commerce Inspector			
County Development Officer	Youth Coordinator	Labor Commissioner	County Attorney	Representatives
County Administrative Officer	Resident Engineer, MPW	County Health Officer	Public Defenders	
County Finance Officer	County Joint Security Commanders	Registrar, CNDRA		
Project Planner	Mining Agent	Coordinator, GSA		
Sta. District Superintendents	Agriculture Coordinator	CSIO, LISGIS		
Gender Coordinator		RDO/CMO, MFD		

6.1.2. County Authorities Mandates

In accordance with the Local Government Act of 2018, County Council and County Administrators are expected to carry out stipulated mandates in managing the county affairs to enhance the general

living conditions and welfare of citizens and non-citizens residing within the county. For effectiveness, both the council and the administrators are expected to work in unity in the collective interests. Their respective mandates are listed in Table 10, and the county administrative structure shown in Annex IV.

Table 10: Mandates of County Authorities

County Council	County Administrators
Fiscal Responsibilities: to impose local taxes, rates, duties, fees, and fines within limits prescribed by the Legislature.	Service Delivery: to deliver basic public goods and services consistent with the law.
Budget & Development Plans Approval: approving annual county budgets and development plans.	Development Planning: to play a crucial role in the implementation of county development plans.
Certificates and Permits: to issue appropriate certificates and operating permits as designated by the Legislature.	Coordination: to work with various county-based institutions to ensure effective governance and development.

As designed, these mandates enhance the roadmap towards the implementation of the Government's decentralization policy, giving local authorities more control over their administrative, fiscal, and political affairs. Given the autonomy devolved to the county and the resources allocated, the Government and people of Bong County are expected to take direct ownership of their own development process and outcomes. The CDA is thus a powerful and results-oriented instrument for the growth and development of the county. The 2018 Local Government Act (LGA) provides the requisite legal operational framework and contains achievable provisions needed to enhance effective local governance. Under the LGA, county authorities now have the authority to collect revenues, determine and undertake public works, allocate resources, and implement programs for the benefit of their residents. As such, adequate attention must now be paid to development planning structures and processes within the county. The importance and relevant provisions of the Act are highlighted in Annex V.

6.1.3. County Development Agenda Coordination Framework

Chapter 5 of The Local Government Act 2018 suggests a coordination framework / mechanism for implementing the County Development Agenda (CDA). Like the CDA of 2008, which had a County Development Office (CDO), the LGA proposes setting up a County Development Planning Unit. According to 5.1 of the LGA, the County Development Planning Unit shall be responsible for development planning, which shall be linked with the central government development planning and aid coordination entities and shall coordinate development planning units to be established in Administrative Districts. Given this summary, coordination within the County Development Planning Unit at the county level will comprise the following:

1. Functions of the unit
2. Key actors/stakeholders within the unit
3. Layers of coordination
4. Institutional representation

Functions of the Unit

The following shall comprise the function of the County Development Planning Unit

1. Plan Development and Coordination
2. Project Development
3. Monitoring and Evaluation
4. Reporting
5. Data/statistics, information management
6. Research

Key Actors/Staff within the County Development Planning Unit

The Ministry of Internal Affairs (MIA) is represented by the County Development Officer who is the head of the County Development Planning Unit. The CDO is responsible for the following:

1. Leading on the development of the County Development Plan
2. Coordinating all development planning functions in the county
3. Carry out monitoring and evaluation in line with MFDP and other stakeholders
4. Lead on project development in collaboration with other stakeholders, on behalf of the county
5. Co-chairs the County Development Steering Committee Meetings

Ministry of Finance and Development Planning (MFDP) represented by the Regional Development Officer. The RDO and staff are responsible for the following:

1. Facilitate the crafting of the County Development Agenda (CDA) and the National Development Plan (NDP) at the county level.

2. In collaboration with the office of the County Development Officer (CDO) carry out M&E functions of programs and projects at the sub-national levels.
3. Report on the implementation of the national development plan at the county level as well as furnish the county with reports on implementation of the County Development Agenda.
4. Conduct research on development at the county level
5. Serve as Secretary to the County Development Steering Committee

Liberia Institute of Statistics and Geo-Information Services (LISGIS) represented by the County Statistics and Information Officer (CSIO). The CSIO is responsible for the following within the County Development Planning Unit:

1. Compilation and organization of relevant information required to report in the implementation progress of the CDA and the national development plan
2. Manage all statistical information and data at the county level

District Development Officer (DDO). The DDO shall for a part of the County Development Planning Unit. However, the DDO will work at the district level to organize and coordinate development planning activities. The DDO shall furnish the County Development Planning Unit through the County Development Officer, with information regarding development planning implementation at the district level.

Ministry of Gender Children and Social Protection represented by the County Gender Coordinator. The Gender Coordinator is responsible for ensuring that issues of gender are mainstreamed

into the development planning processes at the county level.

6.1.4. Requirements and Benefits of a Coordinating Mechanism

Coordination between local actors of Bong, including authorities and central government institutions and actors, is crucial for ensuring the successful implementation of the agenda. This call demands a well-structured, yet flexible and adaptable, coordinating mechanism to ensure that the agenda is implemented effectively, resources are used efficiently, strategies are adaptable, and all stakeholders are aligned and engaged. Ensuring such an appropriate mechanism requires (i) an adaptable management structure capable to effectively monitor progress, identify emerging issues, and promptly address them to keep the implementation on track; (ii) targeted strategies that would ensure efficient resource mobilization, allocation and management; and (iii) forging meaningful partnerships with private sector actors, county stakeholders and development partners for maximum results. There are several benefits that could be realized from establishing and operating a well-functioning agenda coordinating mechanism including the following:

1. **Enhanced Efficiency:** Helps streamline activities, ensuring that tasks are logically sequenced, and dependencies are managed effectively. This reduces delays and bottlenecks, leading to improved overall efficiency.
2. **Resource Optimization:** Through coordination efforts, resources such as time, money, and personnel are used more effectively. This prevents duplication of efforts and ensures that resources are allocated where they are most needed.
3. **Stakeholder Engagement:** A coordinating mechanism facilitates better communication and collaboration among stakeholders, including government agencies, NGOs, and the private sector. This consolidates ownership and commitment.
4. **Monitoring and Evaluation:** Provides a structured approach to monitoring progress and evaluating outcomes. This helps in identifying issues and making timely and necessary adjustments to stay on track.
5. **Accountability and Transparency:** Coordination mechanisms promote transparency and accountability by clearly defining roles and responsibilities. This helps with tracking progress and ensuring that all parties are held accountable for their contributions.
6. **Adaptability:** It allows for flexibility and compliance in the implementation of the CDA. This enables quick responses to changing circumstances or unexpected challenges.

Layers of Coordination

There shall be established the following layers of coordination at the county level

1. County Development Steering Committee (CDSC):

The CDSC shall be the highest decision-making body at the county level, particularly regarding development planning. The CDSC shall be chaired by the county superintendent with the County Development Officer (CDO) serving as the Co-Chair. The head of the County Council shall serve as an ex-official on the CDSC. The CDSC shall meet quarterly to discuss issues regarding the implementation of the CDA and the AAID and take action to resolve

any development-related challenges. Reports from the CDSC meetings shall be forwarded to the national coordination unit at the national level to inform the implementation of the NDP at the sub-national levels. Members of the CDSC shall include the following:

- A.** Heads of Spending Entities (SE)/MACs within the county
- B.** Development Partners
- C.** Heads of NGOs in the county
- D.** Heads of CSOs
- E.** Head of the traditional council
- F.** Head of County Council
- G.** Youth Representative on the County Council
- H.** Representative of PWDs
- I.** Women representative on the County Council
- J.** Two representatives from the religious community
- K.** Private Sector

2. Working Group Forum

The Working Group Forum mimics that of the Pillar or the CDSC Working Committee in the 2008 CDA coordination framework. The working committee shall meet once a month to discuss progress and challenges at the pillar level

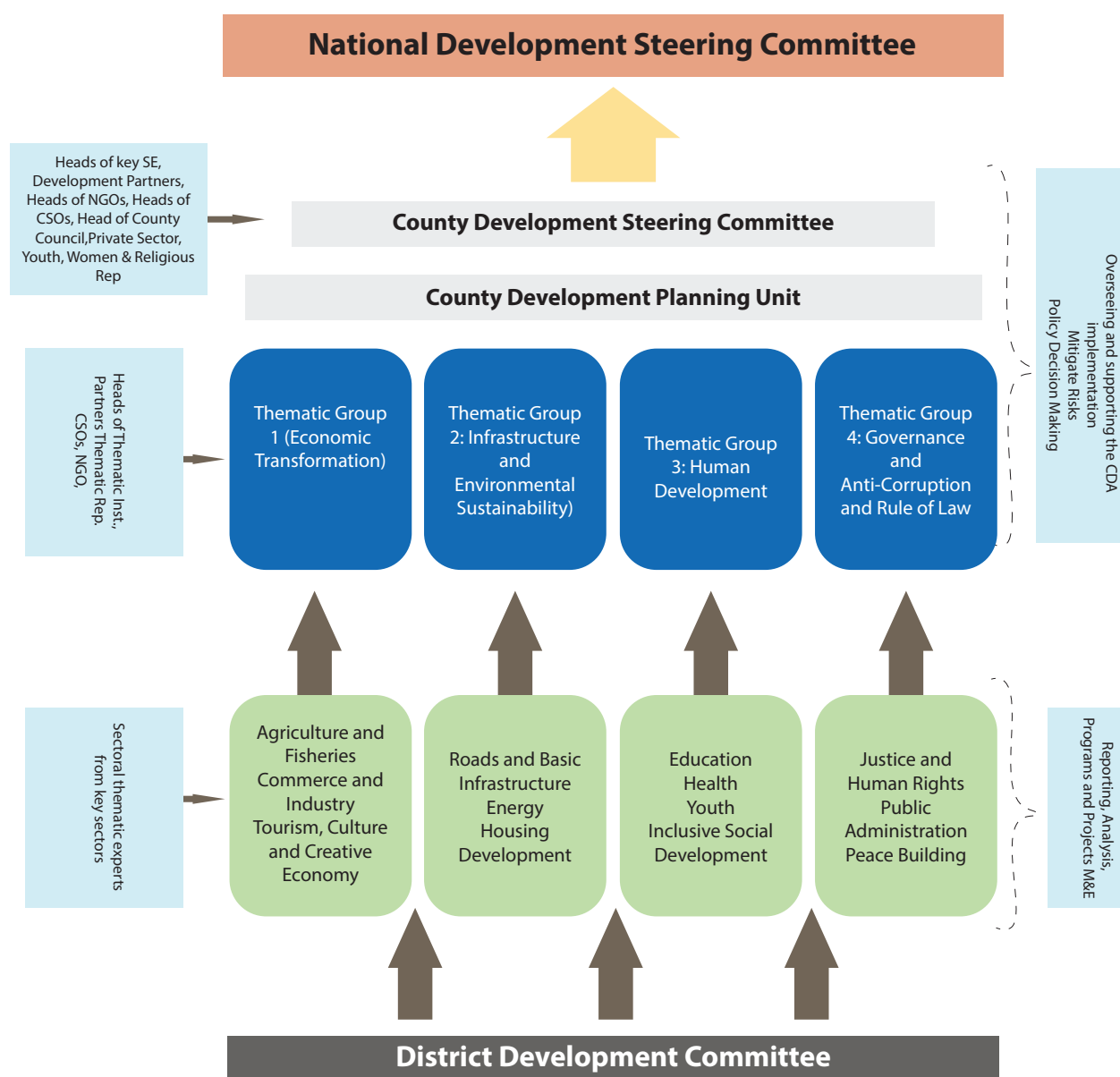
of the CDA. There shall be four working Group forum Meeting comprised of

- A.** Human Development Working Group Forum
- B.** Economic Transformation Working Group forum
- C.** Infrastructure and Environmental Sustainability Working Group Forum
- D.** Governance and Anti-Corruption and Rule of Law Working Group Forum

District \Development Committees:

The DDC shall be the coordination body of the CDA at the district level and shall mirror the function of the CDSC. The District Superintendent/Commissioner shall chair the DDC.

Figure 7 presents the Coordination Structure for the County Development Agenda.

Figure 7: Coordination Structure for the County Development Agenda

6.2. The Theory of Change

The AAID's Theory of Change (ToC) prescribes changes on the road towards Liberia becoming a middle-income country in by 2030, where more than half of the working population will be employed in the formal sector, with a per capita income of more than US\$1,000. Attention is therefore paid to the unbending linkages of the AAID pillars and priority sectors, along with their various goals, objectives, and interventions. The Theory of Change provides an understanding of the vision and shows the upward cascading elements

that contribute to its achievement, within a strategic framework, holding public actors' accountability for results. It allows for adjustments based on changing circumstances, especially in a world that is rapidly challenged by climate change, weak global growth, falling commodity prices, wars, and supply-chain disruptions. Key components of the Theory of Change, that signify its importance, are highlighted below.

KEY COMPONENTS OF THE THEORY OF CHANGE

Inputs: Prioritized human capital development programs; good national governance policies and regulations from competent and motivated public servants; sound policies and regulations from competent and motivated public servants; sound infrastructural development and maintenance programs; sound environmental policies and practices; growing revenues; public-private partnerships; international financial and technical assistance. All of these will produce desired outputs.

Outputs: An educated and healthy population; capable public sector institutions; well-built and maintained public infrastructures; a sustainable environment adept in attending the hazards of climate change; and macroeconomic growth with a strong private sector creating jobs. These outputs will lead to planned outcomes.

Outcomes: These will lead to a prosperous and inclusive development outcome towards achieving Vision 2030.

Impact: Vision 2030 - Liberia becomes a lower middle-income country. Socioeconomic development is achieved as reflected in a better quality of life of the people confirmed by better human development performance indices.

The effective implementation of the Bong County Development Agenda shall make the necessary contribution to Liberia becoming a lower middle-income country by 2030. Three (3) drivers and (2) enablers of change shall be prioritized and pursued to add value to the county's contribution

to the overall AAID. The first driver, Human Capital, is the preeminent determinant, and its development shall be high on the county agenda to drive the needed positive and progressive change. A strong and successful human development program will drive the other two key

drivers: (i) macroeconomic stability and growth; and (ii) environmental sustainability. A competent and healthy population will create an enabling environment that attracts private sector investments. This will lead to the expansion of both public and the private sectors enterprises, the creation of jobs for a largely youthful population, and an increment in the Liberia's gross domestic product and income. Additionally, a learned and productive population will be environmentally conscious and will ensure that socioeconomic

developments are environmentally friendly and sustained, especially as it relates to climate change adaptation. For effectiveness and greater impact, the three drivers should be enhanced through the practice of good governance. This calls for strong public sector institutions capable of prudent policy-making and regulations development and well-built and maintained national infrastructures. The realization of this noble change vision and aspiration depends greatly on much of what happens at the county level.

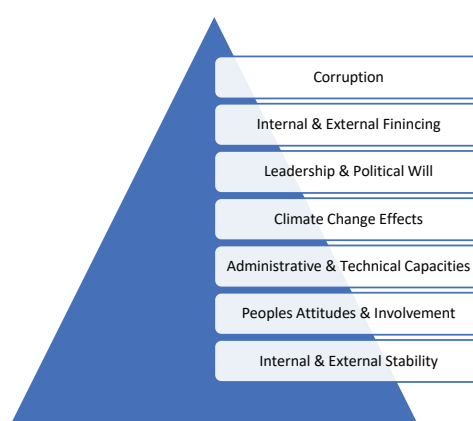
6.3. Risks Mitigation and Management

6.3.1. Origin of Possible Risks and Risk Factors

Several risks and constraints could possibly derail the implementation of the CDA and frustrate efforts toward generating rapid, inclusive, and sustainable growth and development. These risks usually come from four

possible sources: (i) within the county; (ii) national and sub-national policies and institutions; (iii) the international donor community; and (iv) natural causes. The major risk factors, which must be guided against and managed effectively to ensure the successful implementation of the CDA, are shown in Figure 8.

Figure 8: Potential Risks Factors



6.3.2. Managing Potential Risks

Effective risk management is an ongoing process that requires

proactive identification, assessment, and mitigation strategies. Risks management is essential to balance risks, constraints, and opportunities to ensure successful implementation

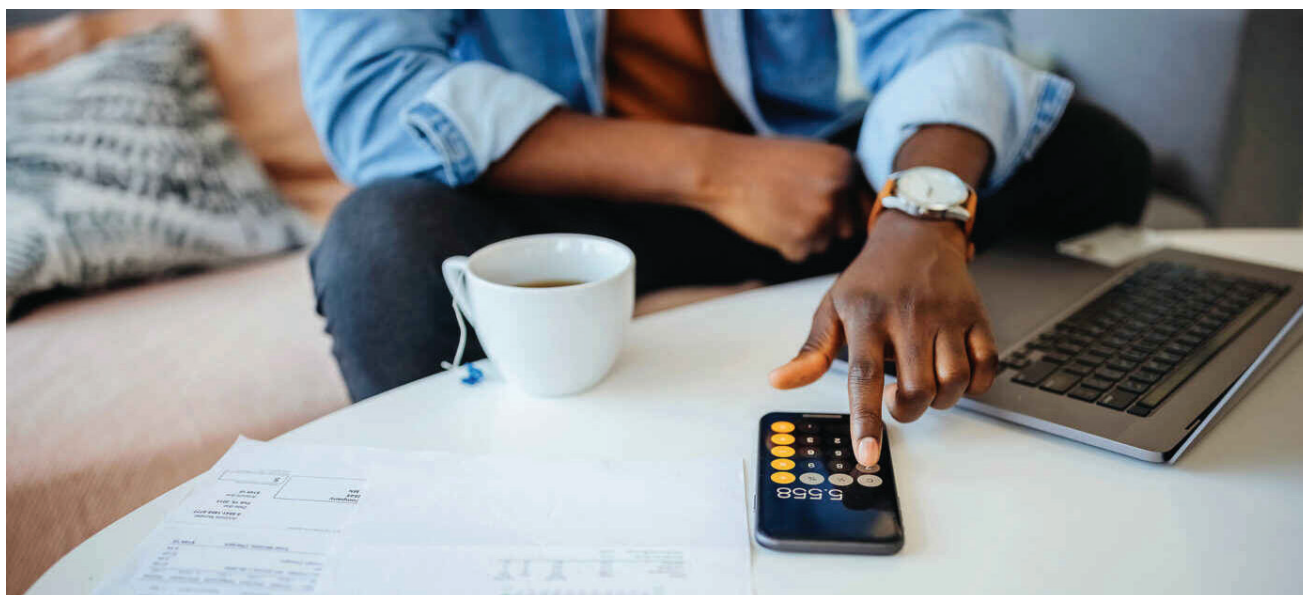
of the CDA. It is important to regularly revisit and refine the adopted strategy and approach as circumstances evolve. The consequences could be significant if risks are not responsibly managed during the CDA implementation stage. Poor risk management can lead to financial setbacks, cost overruns, budget deviations, or resource wastage and eventual project

failure. Failing to adequately address potential risks could harm Bong County officials' reputation, leading to negative publicity, people dissatisfaction, disrupted program timelines, or program/project failures. The required actions to mitigate the identified risks are listed in Table 11 below.

Table 11: Risk Mitigation Actions

Corruption
• Ensure swift investigation and prosecution of alleged corruption cases. • Implement the CDA with a high level of transparency and accountability. • Establish a whistle-blower and other reward and deterrence program for the CDA implementation.
Internal and External Financing
• Take a strategic approach to donors' fundraising, such as organizing a donor conference for the CDAs. • Ensure all development activities (governmental and non-governmental) in the county are channeled through the CDA and apply their funding against the CDA budget. • Ensure effective implementation of the CDAs and share positive monitoring and evaluation reports with development partners and donors. • Explore creative and sustainable revenue generation in the county.
Leadership or Political Will
• The national development plan implementation unit should leverage the co-ordination mechanisms for the development plan formulation to support in-creasing and maintaining stronger political will and leadership
Climate Change
• Construct infrastructure that can withstand climate shocks (e.g., floods, rising sea levels) and develop an early warning system and community-based disaster preparedness mechanisms. • Provide Farmers with awareness training on the effect of climate change on agriculture to enable climate-change-resistant and environmentally friendly farming
Technical and Administrative Capacities
• Based on the results of an adequate countywide capacity needs assessment of administrative and technical staff, plan and execute appropriate capacity-building interventions
People's Involvement and Ownership
• Continue to create awareness for the CDA implementation. • Ensure cross-representation of stakeholders in the CDA implementation unit and open CDA periodic monitoring and evaluation meetings to the public
Internal and External Stability
• The GoL should ensure good governance and other positive governance programs to reduce the risk of internal instability. • The local government should strictly adhere to the public financial management laws to effectively utilize the available resources for the implementation of CDA. • Increase security and strengthen the rule of law to protect investors, businesses, and the people of Bong.

PART 7: FINANCING THE CDA AND RESOURCE MOBILIZATION



7.1. Financial Requirements for Implementing the CDA

The minimum amount needed to finance the Bong Development Agenda is approximately US\$ 56,700,000 (Fifty-Six Million Seven Hundred Thousand United States Dollars) over the planned period. Mobilizing funds effectively from the possible sources, and efficiently managing the required funding

envelope, presents major challenges to both public sector and private sector actors in implementing the CDA. The mobilized funds shall be allocated against the six pillars as shown in Table 12, with the detailed annual breakdown shown in Annex VI.

Table 12: Minimum Financial Requirements to Finance the CDA Per Pillar (in Thousands of US\$)

Pillars	Total	2025	2026	2027	2028	2029
Economic Transformation	14,600	1,900	3,500	3,500	2,750	2,950
Infrastructure Development	22,900	5,850	6,000	5,675	3,875	1,500
Rule of Law	1,375	175	300	375	300	225
Governance and Anti-corruption	2,250	350	600	500	400	400
Environmental Sustainability	2,225	350	650	425	500	300
Human Capital Development	13,350	1,625	3,825	3,725	2,825	1,350
TOTAL	56,700	10,250	14,875	14,200	10,650	6,725

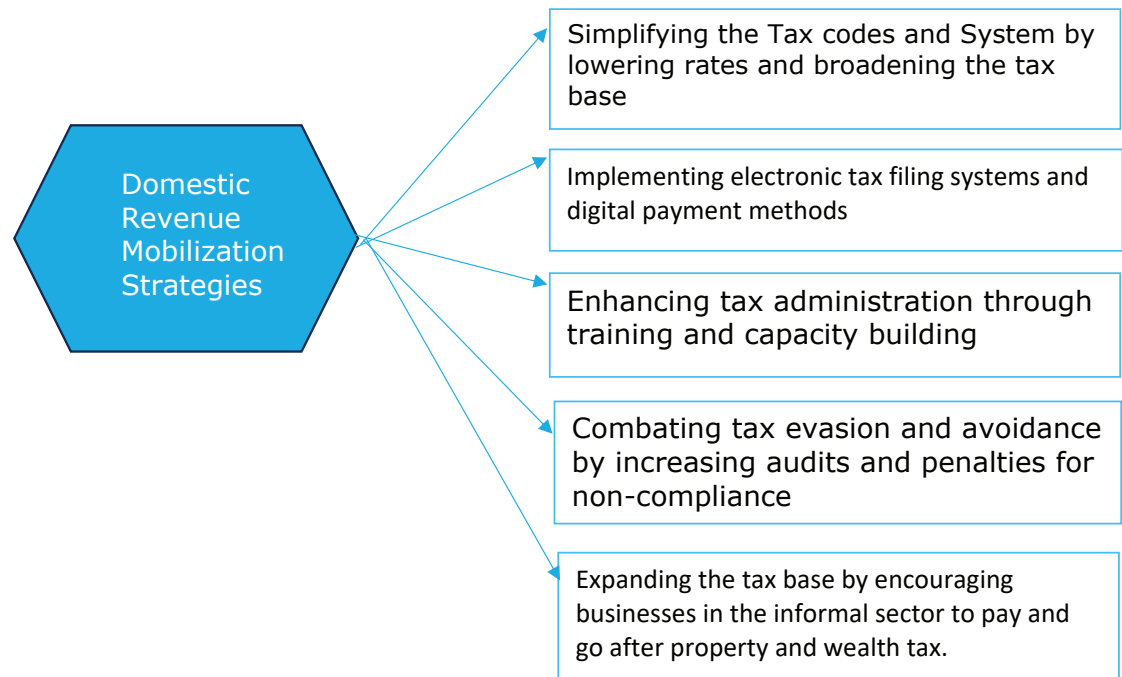
7.2. Sources of Funds to Support the CDA Implementation

7.2.1. The Liberian Government

Central Government shall allocate to counties each year, between 3-5 million United States Dollars, in the national budget during the planned period, based on population size and the comparative advantage in a particular strategic sector within the county. The Central Government’s allocation includes but not limited to the “County Development Fund” and the “Social Development Fund” which have been the sources of

funding for county development prior to the 2025 - 2029 CDAs. Both central and local governments shall enhance their respective domestic public resources mobilization strategies and approaches to meet the annual budgetary requirements for the county. Figure 9 illustrates effective strategies available to increase domestic revenue. If it becomes necessary, a well-managed domestic borrowing program shall be instituted and executed through loans from domestic banks, and/or the issuance of bonds to supplement domestic revenue.

Figure 9: Effective Strategies for Mobilizing Domestic Revenue



7.2.2. Other Major Sources

Additional funds are certainly needed to supplement the domestic revenue mobilized, in support to the national budget, if the county programs and projects contained in this agenda, are to be adequately funded. The additional funds needed shall be mobilized tapping into various other sources, including the following:

1. **International Development Cooperation:** Grants, low-cost interest loans, technical assistance, and concessionary interest loans shall be negotiated and secured by Official Development Assistance (ODA) through several regional and global sources. Notably, from Multilateral Development Institutions (MDIs) like the European Union (EU); International Bank for Reconstruction and Development (IBRD/World Bank); International Monetary Fund (IMF); African Development Bank (AfDB); and the Ecowas Bank for Investment and Development (EBID), etc. Financing shall also be sought from Liberia's international development partners. The last, but not insignificant, source to support the overall national budgetary requirements to finance the CDA in the county, are national and international Non-Governmental Organizations (NGOs), and philanthropic organizations mainly through grants and donations.
2. **Private Sector Investment:** Effective Public-Private Partnerships (PPPs) arrangement shall be pursued, nurtured and facilitated, building business collaboration and partnership between central or county governments on one side, and private sector actors, particularly Liberian actors, on the other side. The National Investment Commission (NIC) shall put in place appropriate policies to attract private sector funds aimed at funding approved projects in the CDA. The GOL shall take the necessary steps to ensure the availability of a skilled and productive workforce to man private sector enterprises.
3. **Innovative Financing:** Concerted efforts shall be made to explore new innovative financial instruments to finance the CDA. Sources such as green bonds, social impact bonds, and Diaspora bonds can attract investment funds for specific projects, which should be explored as best as possible. Climate financing specifically aimed at addressing climate change, from the Green Climate Fund (GCF); and remittances sent back home by citizens of Bong working outside of the county and/or out of Liberia, shall be explored equally.

7.3. Resource Mobilization Framework and Strategy

The overarching goal of the Resource Mobilization Strategy is to mobilize adequate and quality resources to carry out the programs and projects outlined in Bong County Development Agenda, and to situate the process on a pathway to sustainable financing and enhanced impact. To get maximum results from the adopted resource mobilization efforts, a mixture of smart policies and strategies shall be used, including the revenue-sharing formula in the LGA. Various avenues such as grants, donations, corporate sponsorship, and government subsidies shall also be explored. GOL shall establish and maintain strong relations with donors, partners, and stakeholders, keeping regular communication and engagements to build trust and long-term support, as an integral part of the strategy.

For greater impact, the framework shall contain several effective approaches including the following:

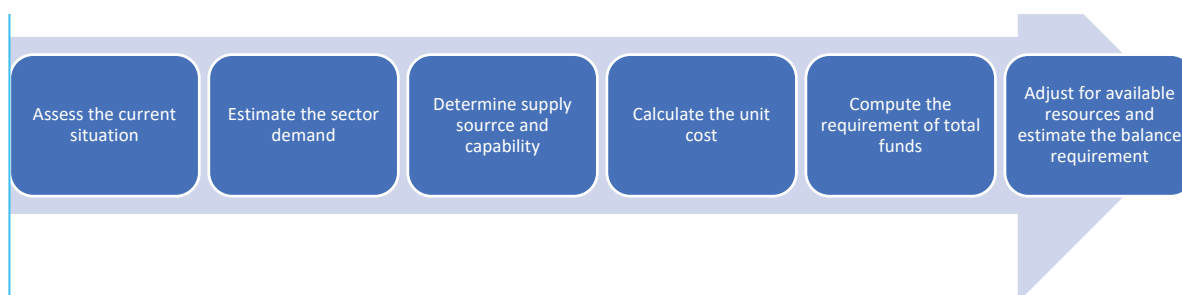
1. Strengthening partnerships
2. Capacity building in fundraising, project

management, and financial management

3. Robust monitoring and evaluation systems to track the use of funds and demonstrate impact
4. Innovative fundraising
5. Enhance transparency and accountability.

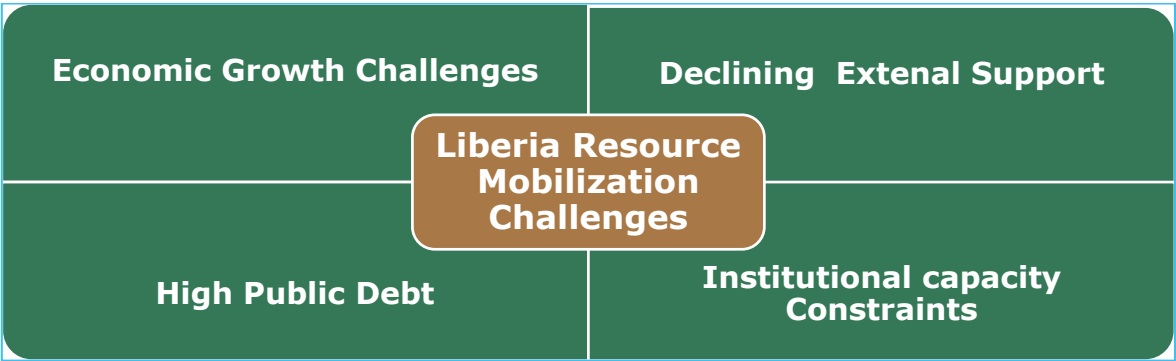
One of the critical required actions in formulating a resource mobilization strategy is estimating the resource needs for a particular sector. The main steps involved in resource mobilization are identification of resources and providers, mechanisms to receive resources, expanding relations with providers, proper use of resources, developing knowledge and skills, seeking new resources and ensuring institutional sustainability. A workable resource mobilization framework shall be put in place to guide the process of computing resources involving six successive steps as shown in Figure 10 below.

Figure 10: Steps in Computing Needed Resources for the CDA



The Government of Liberia's resource mobilization efforts have been faced with different challenges at home and abroad, which if not minimized, could derail the successful implementation of the Bong County Development Agenda. The key challenges are presented in Figure 11 below.

Figure 11: Liberia’s Resource Mobilization Challenges



7.4. Managing Allocated Public Funds

Authorities and program managers shall ensure that the mobilized and allocated funds are managed responsibly, ensuring that allocated resources are used efficiently, effectively, and transparently. Capacities of relevant officers shall be built in the use of modern systems such as Financial Management Information Systems (FMIS) to track and manage expenditures. A simplified auditing and reporting system shall be put in

place and a summary report on how the funds were spent, prepared at the end of each year. Managing public funds comes with several challenges that can impact the efficiency and effectiveness of public financial management. These include corruption and misuse of Funds, transparency and accountability, inadequate financial controls, limited expertise and capacity, and political pressure.

PART 8: MONITORING AND EVALUATION



8.1. Rationale for Monitoring and Evaluation

The Local Government Act (LGA) 2018 of the Republic of Liberia outlines the legal framework that requires the County Government to develop and operationalize appropriate monitoring and evaluation systems. An effective M&E system is instrumental in tracking progress and in taking corrective actions if performance should fall below expected targets. The rationale is to ensure that the policies, projects, and programs outlined in the CDA are successful and impactful. In addition, the M&E system serves as a vital tool in providing stakeholders with a regular flow of information throughout the implementation of the CDA. This ensures continuity, transparency and the detection of changes in the status and utilization of resources allocated to CDA priority areas. The exercise will

indicate whether the resources spent on implementing CDA investment programs and projects lead to the intended outcomes, impacts, and benefits for the county's citizens.

Beneficiaries play a crucial role in monitoring and evaluation (M&E) as they are the individuals or communities directly affected by the project or program being assessed. The involvement of beneficiaries in the monitoring and evaluation process is essential for several reasons: accountability, validation, empowerment, learning, resistance and disengagement. They are the ultimate recipients of the services or interventions the project or program provides. Their experiences and feedback offer valuable insights into the success or challenges of the initiative. Involving beneficiaries in

M&E activities help ensure that programs and projects meet their needs and address their concerns. This allows program managers and evaluators to gain insights into the impact of the program or project on their lives and livelihoods, identify areas for improvement, and ensure that programs are responsive to the needs of the people they aim to serve.

A major output of the M&E exercise shall be the county's quarterly and annual progress reports, indicating progress made in achieving stipulated development goals

and targets, and challenges encountered. To ensure that monitoring of the CDA is effective, the process should focus on results that will identify progress and areas needing improvement in achieving the intended results of the CDA. A clear framework including clear and appropriate indicators, baseline data, and realistic targets should be used. A second major output is the evaluation report on CDA deliverables, outcomes, and impact.

8.2. Responsibility for Monitoring and Evaluation

As per the Local Government Act, Bong County is responsible for implementing its County Development Agenda and Action Plan. Therefore, with the support of the National M&E System based at the MFDP, Bong County authorities will oversee the monitoring and evaluation of the CDA on the ground. The county Development Office will lead countywide monitoring and evaluation of CDA projects, coordinating with M&E offices at sector MACs and County levels to collect periodic data for routine monitoring. The Ministry of Finance and Development Planning (MFDP) is the leading agency responsible for coordinating monitoring and evaluation (M&E) activities across all sectors. MFDP shall use the established M&E methodologies, ensuring consistent

data collection and reporting, and synthesizing information to inform policy decisions.

Monitoring and Evaluation at sector MACs, including those at the Ministries of Agriculture, Health, and Education, carry out M&E activities tailored to their respective sectors. Each MAC collects data, analyzes results, and reports findings to the MFDP. Local governments will lead M&E at the county level, supported by the national M&E system. Development partners and NGOs provide essential financial and technical support to ensure the effective implementation of M&E efforts.

8.3. Monitoring and Evaluation Dynamics

Monitoring involves plotting progress in meeting implementation goals or measuring outputs and process. Monitoring programs and projects of this CDA will therefore involve tracking resource allocation, utilization, and the delivery of goods and services. Evaluation, on the other hand, takes a broader perspective, determining if the course is the best one, or assessing overall outcome or impact. This process shall consist of making

judgments about the CDA development programs and projects before, during, and after their implementation. The assessment will include a systematic and objective collection and analysis of data and information related to effectiveness, efficiency, relevance, sustainability, and impact on the target population in Bong. The respective M&E dividends are shown in the following table.

Table 13: Dividends of Monitoring and Evaluating the CDA

Monitoring the agenda shall	Evaluating the agenda shall
Provide justifications for resource allocation, improve service delivery, and demonstrate results for accountability. Assess progress towards achieving desired results and support management decisions by providing data for comparison of actual performance with the original intentions of policies, plans, programs, and projects. Provide program or project managers and other stakeholders with information on progress towards achieving the stated objectives. Provide regular feedback to enhance learning and improvements to the planning process and the effectiveness of interventions. Increase program or project accountability to funders, target population, and other stakeholders. Enable managers and staff to identify and reinforce initial positive results, strengths, and successes. Enable managers to make timely adjustments and take corrective actions to improve the program or project design, work plan, and implementation strategies to ensure successful implementation and sustainability. Evaluate conditions or situations affecting target groups among the citizens of Bong as well as changes brought about by program or project activities guaranteeing the continued relevance of the project.	Provide decision-makers with vital information on the performance of development programs and projects. Identify strengths and weaknesses of development interventions thus enabling managers to improve future planning, service delivery, and decision-making. Assist program and project managers, staff, and other stakeholders in objectively and systematically assessing the relevance, effectiveness, and efficiency of activities considering specified objectives. Validate the results of initial assessments obtained from project monitoring activities. Determine the success of program interventions in terms of impact and sustainability of results. Help managers to thoroughly review and consider their programs and projects in relation to their goals and objectives and the means to achieve them. Generate detailed information about the program or project implementation process and results which could be used for public relations, fundraising, improving service delivery, and identifying ways to replicate interventions. Improve the learning process by documenting and explaining the causes of success or failure thus making future activities more relevant and effective.

8.4. Targeted Indicators to Measure Success

Critical elements of monitoring and evaluation are the targeted indicators that are measurable and achievable in terms of input, output, outcome, and impact. Input indicators are specific and time-bound statements that quantify the employed financial, human, and material resources in the implementation of programs and projects within the CDA. Output indicators determine the extent to which the allocated inputs have led to the desired outputs. During the planned

period, the level and magnitude of the changes that have occurred resulting from the execution of the CDA, shall be measured and the nature, form and substance of the outcome determined. The appropriate logical framework against which the CDA success would be measured and evaluated, and its impact on the lives of the people of Bong would be assessed, shall be incorporated in the CDA M&E Framework to be developed at a later date.

8.5. Data Collection and Analysis

Data shall be gathered through surveys, case studies, interviews, observations, group assessments, questionnaires, expert and peer reviews, testimonials, photographs, videos, journal logs, document reviews, and analysis. The collected data shall be analyzed using

simple statistical methods and tools. A robust feedback system will be established to provide the county with high-quality and timely monitoring and evaluation information on the progress of development projects and programs.

8.6. CDA Periodic Review Meetings

Several review meetings shall be held and be guided by a well-crafted agenda to ensure productive committee meetings. Specifically, monthly meetings shall be held by district committees, quarterly meetings by the County Steering Committee, semi-annual meetings to be held by the National Steering Committee. The agenda will not only provide directions but will also keep the meeting within the allocated time. All efforts shall be exerted for productivity of the project management meetings, by ensuring clarity, prioritizing the topics, and promoting active participation. The

aim is to help participants stay focused and ensure practical discussions. Using a project management meeting agenda not only promotes efficiency but also fosters a sense of clarity and direction. It aids in keeping team members aligned, informed, and accountable for their respective roles, ultimately driving the project toward successful completion. Project committee review meetings serve as crucial checkpoints for project progress and decision-making.

8.7. CDA Reporting Frequency

In addition to the holding of review meetings, periodic reports will be prepared and submitted to the various steering committees. These reports shall allow all those involved to track the project's progress, identify risks early on, and manage the budget with greater visibility. Reporting increases visibility in all aspects of the project, including team performance, providing greater control for

the project manager to act on progress, stagnation, regression, team performance, or quality of work. Project reports also serve as sources of learning. Reporting is a process that requires completeness and accuracy, promoting thoroughness and ensuring all aspects of the project are covered. This includes a discussion of progress against the work plan and the development of a revised work plan.

For the purpose of this CDA, periodic M&E reports shall be generated along with annual progress reports. Generally, the reports will summarize efforts made that are related to mobilization, staffing, and progress on technical activities and results derived during the reporting period. The following reports shall be prepared:

1. **Monthly Report:** Summary of activities, tracking progress towards implementing the CDA and any immediate and rising issues.
2. **Quarterly Report:** Preliminary review and updates on the CDA's progress, outcomes, and emerging lessons and constraints. These reports indicate the status of implementation of the CDA delivery performance. Based on feedback obtained, priority will be given to the County Monitoring and Evaluation Units to ensure sufficient budget allocation for the effective and efficient delivery of M&E reports.
3. **Annual Report:** Comprehensive updates on the CDA's progress, outcomes, and emerging lessons and constraints. These reports indicate the status of implementation of the CDA delivery performance. Based on feedback

obtained, priority will be given to the County Monitoring and Evaluation Units to ensure sufficient budget allocation for the effective and efficient delivery of M&E reports.

4. **Mid-term Evaluation Report:** Detailed review assessment of the CDA delivery status mid-way into its implementation stage with focus on assessing the progress of program implementation against planned activities. The mid-term report also covers an assessment of the progress made toward the achievement of program objectives and emerging lessons and constraints.
5. **End-Term Evaluation Report:** Detailed assessments of the CDA's impact, effectiveness, and sustainability. The final evaluation is focused on (a) assessing if the program met the stated goals and objectives; (b) the effectiveness of the technical approach; and (c) development of the overarching lessons learned from the project.

PART 9: ANNEXES

ANNEX I : County Council Resolution

A RESOLUTION OF THE COUNTY COUNCIL OF BONG COUNTY, REPUBLIC OF LIBERIA, VALIDATION AND APPROVAL OF THE COUNTY'S DEVELOPMENT AGENDA UNDER THE GOVERNMENT OF LIBERIA ARREST AGENDA FOR INCLUSIVE DEVELOPMENT (AAID) INITIATIVE:

WHEREAS, The Government of the Republic of Liberia, through its Ministries of Finance and Development Planning and Internal Affairs, initiated a concerted scheme for the development and implementation of a County Development Agenda (CDA) within the constructs of the AAID;

WHEREAS, the aforementioned Ministries, along with designated participants, have worked diligently over several months engaging the appropriate actors, representatives and many citizens across the county to discern the developmental priorities and challenges of the county through data collection, focus groups and sectorial inputs;

WHEREAS, a participatory approach was used involving consultations with various stakeholders, including students, youth leaders, business communities, women's organizations, individuals with special needs, Civil Society Organizations, legislative caucus and local leaders, across different districts in Bong County;

WHEREAS, these Ministries have reconvened with the county stakeholders, including the County Council to validate the analysis, findings, conclusions and recommendations contained in the draft CDA of Bong County;

WHEREAS, the County Development Agenda of Bong County has been developed in accordance with guidelines in the Local Government Act of 2018;

APPRECIATING, the Government of the Republic of Liberia commitment to allot an appropriate budgetary allocation, as well as to explore alternate funding sources to implement the County Development Agenda (CDA) to advance the development of Bong County's priority programs and projects;

GIVEN, that Bong County Council has been established by Law, and given the legislative authority to act in the interest of the developmental, economic and social welfare of the county and its citizen;

NOW, THEREFORE, BE IT RESOLVED by the County Council of Bong County, Republic of Liberia that the Council:

Article 1: Validates, endorses and approves the 2025-2028 CDA containing high priority programs and projects across six (6) developmental pillars to be implemented within the county over the next four years.

Article 2: Endorses and fully supports the goals of economic and social development, growth and vitality enhancing community life through participating and benefiting from development of said activity.

Article 3: Calls on the central government, development partners, private sector actors, NGOs and CBOs to be engaged with the implementation of the CDA.

Article 4: Encourages all residents of the county to involve themselves and participate in the full development and implementation of these critical projects.

Article 5: Directs all residents to actively support and cooperate with national government and county entities, and officials, local and international partners and all pertinent parties to develop, maintain and encourage the successful implementation of these vital projects for attaining economic and social growth and stability.

ADOPTED ON THIS DAY 16 OF November, 2024

Signed:

Name: **J. Aaron Sackie-Fenlah**

Signature [Signature] Date Signed: November 16, 2024

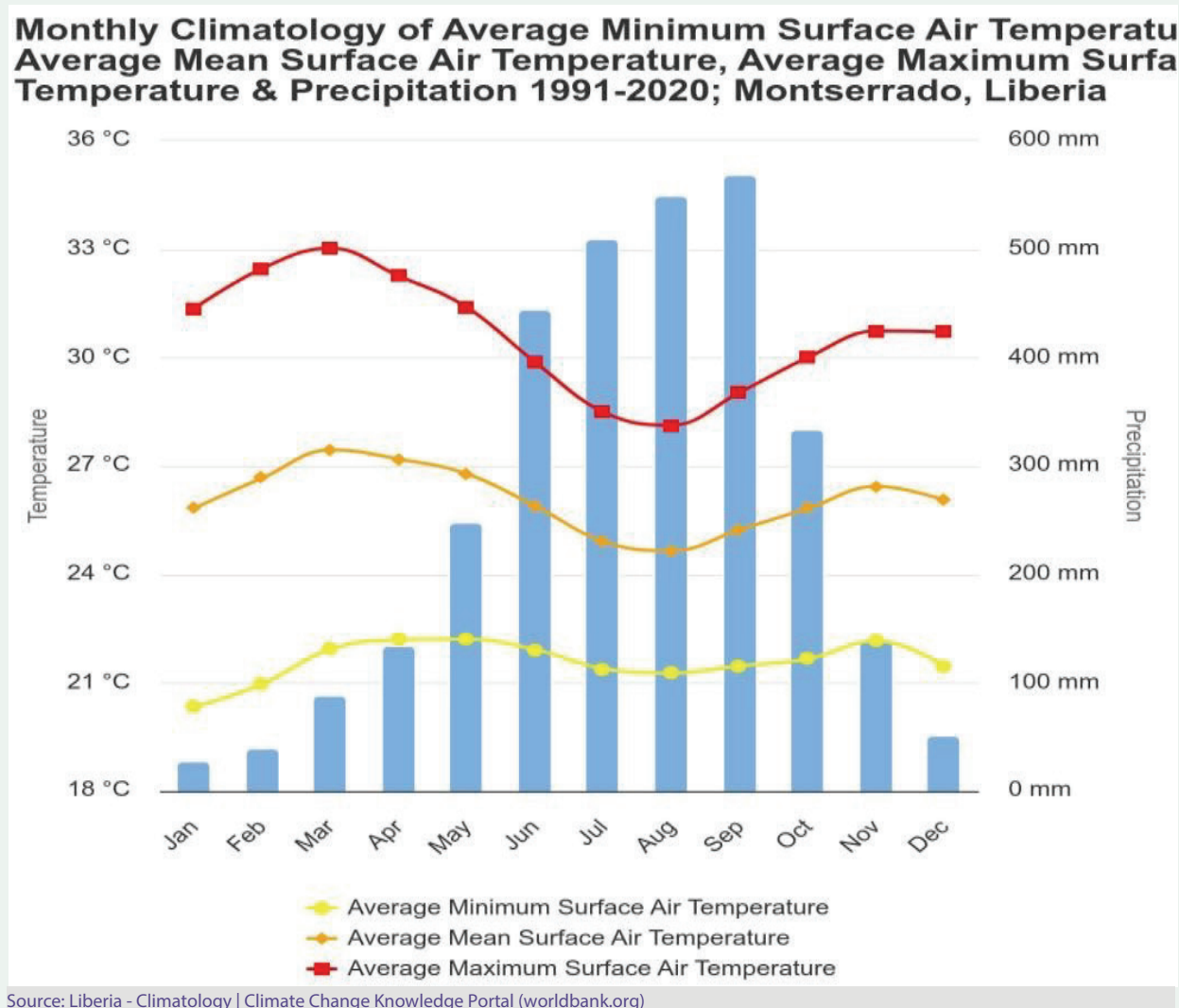
Chairman of Council

Members of County Council

Name	Representation	Residence	Signature
1. <u>Maruelene M. Hlepukoi</u>	<u>Youth - Co-Chair</u>	<u>Brooklyn -</u>	<u>[Signature] 11/16-24</u>
2. <u>F. Miller Bondo</u>	<u>Youth representative</u>		<u>[Signature] 11/16/2024</u>
3. <u>Tenneh Francis</u>	<u>Women representative</u>		<u>[Signature] 11/16/2024</u>
4. <u>Jartu Y. Wennie</u>	<u>chief representative</u>		<u>[Signature] 11/16/2024</u>
5. <u>Spacia S. Harris</u>	<u>chief</u>		<u>[Signature]</u>
6. <u>Kerkula Kporakalau</u>	<u>Elder -</u>		<u>K.K</u>
7. <u>James S. Gontay</u>	<u>PWD representative</u>		<u>[Signature]</u>
8. <u>Quita A. Soybar Miller</u>	<u>CSO representative</u>		<u>[Signature]</u>
9. <u>J. Aaron Sackie-Fenlah</u>	<u>Gbarnga</u>		<u>[Signature]</u>

ANNEX II : Climate Change Trends and Circumstances in Bong

Figure 12: Monthly Climatology Data for Bong County, 1991 – 2020



Climate Change Circumstances

Monthly Climatology Data for Bong County, 1991 – 2020

The monthly averages of various surface air temperature parameters and precipitation levels from 1991 to 2020. The average minimum surface air temperature, a relatively consistent pattern throughout the year, is observable. The lowest temperature is recorded in August at 24.65°C with the precipitation value of 549.18mm and gradually increasing to a peak

in March at 27.45°C, with precipitation value of 89.25mm before experiencing a slight decline towards the end of the year.

The average mean surface air temperature, a similar trend as observed in the minimum temperature, is noticeable. January starts with a mean temperature of 31.36°C with a precipitation value of 27.42mm, reaching its highest point in March at 33.03°C with a precipitation value of 27.42mm. The mean temperature then gradually decreases towards

the end of the year, with December recording a value of 30.71°C with a precipitation value 51.23mm. In terms of the average maximum surface air temperature, a similar trend as seen in the minimum and mean temperatures is observable. January starts with a maximum temperature of 20.33°C with a precipitation value of 27.42mm, reaching its peak in May at 22.21°C with a precipitation value of 248.57mm. The maximum temperature then gradually decreases towards the end of the year, with December

recording a value of 21.42°C with a precipitation value of 51.23mm.

Regarding precipitation, a substantial variation is observed throughout the year. January starts with a relatively low precipitation level of 27.42 mm, which gradually increases as the year progresses. The wettest months are August and September, with precipitation levels of 549.18 mm and 569.23 mm, respectively.

Climate Change Hazards Identified at the Districts and County Levels Consultations

- Changing rainfall patterns – impacting agricultural yields
- Rising temperatures – leading to heat stress
- Storms – removing the roofs of many homes and causing damage to other infrastructure
- Inland floods – inundating entire communities and industrial centers
- Coastal flooding – affecting livelihoods, economic activities obstructing the free movement of the population

Recommended Climate Change Adaptation and Mitigation Actions

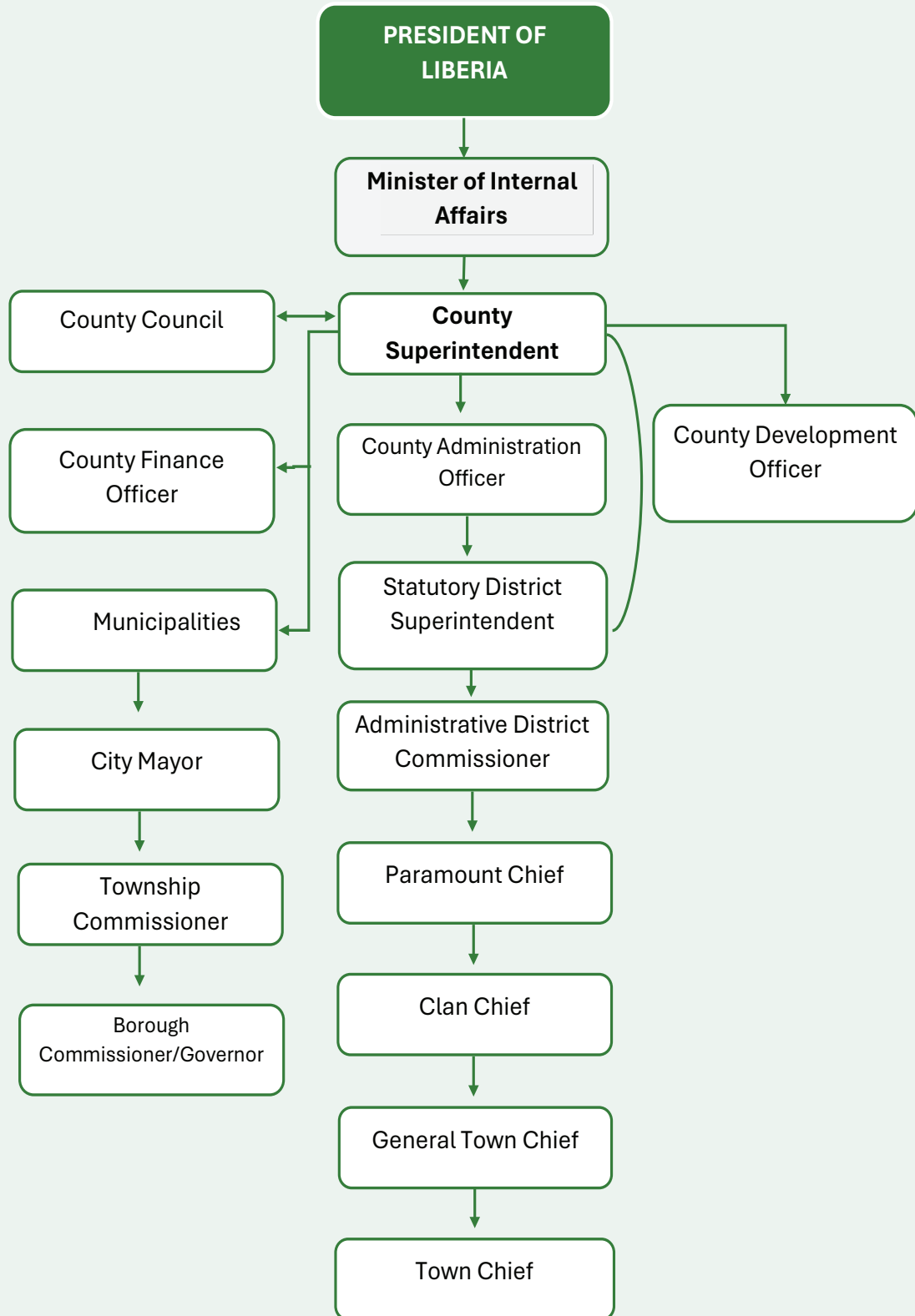
- Consider the development of a county physical zoning plan to ensure informed land use mapping, siting of landfills, cemeteries, industrial zones, recreation areas, etc.
- Establishment of a county-level disaster emergency preparedness and response structure
- Strengthen the capacities of the National Fire Service, the FDA and the county administration to put in fire and flood surveillance and control measures
- Invest in exploring the feasibility for tourism at several proposed sites in Bong County including Won-an Clan Waterfall, Dobli Island, and the improvement of Kpatawee Waterfalls.
- Ensure project planning decisions, project design, and construction methods must take into account the level of river flow, flood plains protection, wildfire hazards, and storms
- Build coping measures and adaptive capacities to erratic rainfall through provision of improved climate adapted varieties of crops
- Promote water conservation practices, investing in water storage infrastructure, and implementing measures to reduce water wastage.
- Develop and implement strategies for efficient water resource management, including rainwater harvesting, water conservation practices, and the construction of small-scale water storage systems and community bore holes.
- Prevent deforestation in hilly terrains to reduce soil erosion and sedimentation of water bodies (a case of Kpatawee Waterfalls).

ANNEX III : Detailed Socio-Economic Situation in Bong County

Factors	Descriptions / Definitions	County		National
		Female	Male	National
1. Population				
Population	Total number of people	232,353	235,208	5,250, 187
		49.7%	50.3%	100%
2. Employment				
Employment Rate	The proportion of working-age persons employed in an economy	139,185		1,307,872
		33.6%		27.8%
Agricultural Employment Rate	The percentage of households engaged in agriculture	47.2%		30.2%
Informal Employment Rate	The percentage of the workforce outside of the formal employment system	89.7%		79.9%
Vulnerable Employment Rate	The percentage of the workforce employed on their own accounts or working as a contributing family worker for either the family farm or the household’s non-agricultural business.	92.1%		79.5%
Absolute Poverty Rate	The percentage of the population who cannot meet their minimum food and non-food needs	71.3%		50.9%
Extreme Poverty Rate	The percentage of the population whose total food and non-food consumption fall below the minimum food requirements of 2400 kilo-calories per day	24.7%		16.5%
Food Poverty Rate	The percentage of the population who cannot meet their basic food needs. The minimum benchmark for those food needs is established through a food poverty line.	55.9%		39.1%
3. Education				
Literacy Rate	The percentage of the population (5 years and above) who cannot read and write a simple sentence in any language	155,780		2,447,612
		43.5%		59.9%
Illiteracy Rate	The percentage of the population (5 years and above) who can read and write simple English in any language and over 5 years.	202,532		1,638,019
		56.5%		40.1%
High School Completion Rate	Percentage of students who complete upper basic and secondary education / senior secondary education	57,554		1,147,629
		13.1%		23.2%

Factors	Descriptions / Definitions	County		National
		Female	Male	National
Primary School Completion Rate	Percentage of students who complete lower basic secondary education	81,449 18.6%		1,189,418 24%
TVET	Number of students who complete a Technical / Vocational Education and Training (TVET) program	9		11,871
College / University	Number of enrolled students who complete a four-year college	7,951 1.8%		215,766 4.3%
4. Health				
Fertility	The average number of children born to women during their reproductive years	4.8		4.2
% of Children who receive all basic vaccination	The percentage of children who took all the vaccines needed from 0 – 1 year old.	53%		51%
% of children who received all age-appropriate vaccinations	The percentage of children who receive all the vaccines needed from 0 – 5-year old.	28%		39%
Access to Insecticide Nets	The percentage of the population who has access to treated mosquito nets.	48%		40%
% Hospital Births	The percentage of births in a medical facility.	84%		80%
% of birth assisted by a skilled health provider	The percentage of women, who give birth outside of a health center but assisted by a health professional, nurse, or doctor	87%		84%
Maternal Mortality	The number of maternal deaths divided by the number of live births multiplied by 100,000	1,208		854 deaths per 100,000 births
Infant Mortality	The probability of an infant dying between births and age one. This is expressed per 1,000 live births	53		63 deaths per 1000 births
Under-5 Mortality	The probability of a child dying between birth and exact age of five. The rate is expressed per 1,000 children.	80		93 deaths per every 1000 births
5. Sex and Gender Based (SGB)				
Household Heads Distribution	Percentage of households headed by either gender	39,093 35.5%	71,025 64.5%	1,187,514 100 %
Domestic Violence Rate	Percentage of the female population that experienced physical or mental abuse.	52%		55%
Sexual-Based Violence Rate	Percentage of the female population that experienced physical and sexual abuse	9%		9%
Female Genital Mutilation (FGM)	The percentage of women who practice FGM	60%		38%

ANNEX IV : County Government Organogram



ANNEX V : Importance of the LGA and Relevant Provisions for Strengthening Local Governance

While upholding the constitutional affirmation that Liberia is a unitary state, the Local Government Act of 2018 establishes a framework for local governance in Liberia. The Act empowers local authorities to manage their affairs, deliver services, and engage citizens in the democratic process, ultimately aiming to foster development and improve the quality of life for all Liberians. The 2018 Act provides a framework for citizens' participation in governance and ensures more equitable decision-making regarding natural resources. More importantly, the Act promotes local ownership and accountability for decisions affecting communities. This legislation empowers citizens to tackle long-standing socio-political issues, including inequality and poverty.

Powers of Local Governments in Liberia

The 2018 Act provides for the devolution of certain administrative, fiscal and political powers from national to local governments. Among the specific powers delegated to local governments by the Act are:

Local Administration: Responsible for the overall management and development of their respective jurisdictions, including counties, cities, and districts.

Service Delivery: Manage and deliver essential services such as education, healthcare, roads, and utilities, tailored to the specific needs of their communities.

Revenue Generation: Authority to raise local revenues and manage budgets to support their operations and development initiatives.

Local Policy Implementation: Tasked with implementing national policies at the local level and formulating local policies and laws that align with national legislation.

Monitoring and Oversight: Monitor the performance of institutions providing services in their areas and oversee the implementation of central government projects.

Community Representation: Represent local interests in dealings with the central government and advocate for the needs and concerns of their communities.

Promotion of Good Governance: Expected to promote good governance practices, including transparency, accountability, and citizen participation in local administration.

Local governments accordingly play crucial roles in development, impacting various aspects of community and regional growth. Local governments serve as the primary interface between citizens and the state, facilitating access to essential services and fostering community engagement. This level of governance can bring the government closer to the governed and facilitate service provision for the people. It can facilitate inclusion and provides mechanisms for the engagement of the citizenry in the process of socio-political and economic development. Among the key roles and impacts of local governments are:

- 1. Economic Development:** Local governments can stimulate economic growth by creating favorable conditions for businesses, providing infrastructure, and offering incentives for investment. They often collaborate with private and civic sectors to boost local economies.
- 2. Community Development:** By engaging with residents and encouraging community participation, local governments can address local needs more effectively. This includes improving public services, building small-scale infrastructure, and enhancing livelihoods.
- 3. Sustainable Development:** Local governments are pivotal in implementing policies to combat climate change and promote sustainability. They develop and enforce regulations that protect the environment and promote sustainable practices.

4. **Social Welfare:** Local governments often manage social services such as healthcare, education, and housing. By tailoring these services to the specific needs of their communities, they can improve overall quality of life.
5. **Public Participation:** Encouraging citizen involvement in decision-making processes helps ensure that development projects meet the actual needs of the community. This participatory approach can lead to more effective and accepted policies.

This localized approach not only empowers communities to participate in decision-making processes but also strengthens the social contract between the state and its citizens, promoting accountability and transparency. Furthermore, local governments can become instrumental in mobilizing domestic resources, as evidenced by the revenue generated from CSCs, which can be reinvested into local development initiatives. By implementing policies such as the Revenue Sharing Act, local governments can retain a portion of generated revenues, ensuring that resources are allocated to meet the specific needs of their communities. Additionally, local governments can utilize their power to generate revenue. Ultimately, the effectiveness of local governance is vital for achieving sustainable development, as it fosters inclusive participation, enhances service delivery, and promotes local economic growth, all of which are essential for building resilient and thriving communities.

Relevant Provisions

Liberia has made significant progress on local governance and putting in place a legal foundation for decentralization over the last few years. The establishment of

County Councils (CCs) and the support for building local government capacities are aimed at enhancing the effectiveness of local governance and ensuring that local authorities can fulfill their responsibilities. The LGA established a clearer pathway for decentralization in Liberia, reinforcing the nation's commitment to local governance. Other actions include the formation of the Inter-ministerial Committee on Decentralization (IMCD) to address current and emerging challenges.

While there is progress in the implementation of Liberia's Local Government Act), several key provisions are necessary to strengthen the performance of local governments and decentralization in Liberia. These provisions are critical to ensuring a more decentralized, inclusive, and accountable system of local governance in Liberia, with increased capacity for local development planning and fiscal management. Synthesis of the significance and major contributions of these key provisions are as follows:

1. **Establishment of Local Government Structures:** The effectiveness of the decentralization and local governance agenda requires effective structures at the local level to drive policy formulation and implementation, as well as to coordinate with central government while also serving the needs of the constituents. In this regard, it is imperative that the organs of the local government act be established and empowered for delivery. The bodies to be created for each county include Constitution of County Councils, Sub-County Advisory Councils, County Administrations, District Administrations, Chiefdom Administrations, Clan Administrations, Town

Administrations, and Municipal Councils and Administrations.

2. **Fiscal Decentralization:** Another area where the local governance must be strengthened is power to tax and manage resources. Amending the Public Financial Management Law to enable fiscal decentralization is key. There has been some progress in this area as local governments are now allowed to keep 40% of the revenue collected through the County Service Centers. However, there will be a need to go beyond this to ensure true fiscal decentralization empowering local governments with the authority to levy, collect and manage their own tax revenues. To ensure success, it will be important to establish a local government fiscal and financial management framework, constitute a local government fiscal board, organize county and municipal finance offices, as well as develop a framework for mobilizing and coordinating external resources. In short, there is a need for instruments to strengthen the capacity of local government with respect to financing.
3. **Development Planning and Management:** Local governments are critical elements of the development process. It is the level of governance that is closer to the people and the first level of service delivery. As such, it is important that they have the capacity for development planning and management, including ensuring that each has a development planning and management unit with the capacity for formulating and implementing county economic development plans, including local government development agendas at the county and municipal levels. This will require robust programs to

build and strengthen the capacity of local governments in the areas of strategy formulation, policy making and implementation, as well as planning. A key element in the process of upgrading the capabilities of local governments will include proper organization of local governments with the establishment of critical departments for Planning, Revenue and Budget; Administration and Personnel; and Health and Social Welfare at the county level.

4. **Inclusiveness and Accountability:** The effectiveness of the local governments in Liberia over the long term will depend on their ability to be inclusive and to be accountable. It will be necessary to ensure that local government structures and decision-making include women, youths, and people with disabilities. This will require a policy framework to ensure inclusivity, including developing gender policies at the county level. Also, transparency and accountability are key to ensuring successful prosecution of the development agenda at the local level. There must be transparency and accountability in decision-making and in local government management and operations.

ANNEX VI : Minimum Required Funding to Execute the CDA (in Thousands of US\$)

Pillar Strategic Policy and Program	Total	2025	2026	2027	2028	2029
ECONOMIC TRANSFORMATION	14,600	1,900	3,500	3,500	2,750	2,950
Strategic Policy 3: Commence and Industry	4,575	175	1,150	1,200	1,050	1,000
Program 6: Economic Diversification and Value Addition	3,500	100	900	900	800	800
Program 7: Enabling Business Environment	1,075	75	250	300	250	200
Strategic Policy 4: Agriculture and Fisheries	9,050	1,500	2,200	2,150	1,550	1,850
Program 8: Food and Cash Crop Production	6,200	1,000	1,500	1,150	1,200	1,350
Program 9: Livestock and Poultry Production	2,850	500	700	1,000	350	300
Strategic Policy 6: Tourism, Culture and Creative Economy	775	225	150	150	150	100
Program 13: Culture and Creative Economy	775	225	150	150	150	100
INFRASTRUCTURE DEVELOPMENT	22,900	5,850	6,000	5,675	3,875	1,500
Strategic Policy 7: Roads and Basic Infrastructure	17,350	4,350	4,500	4,500	3,000	1,000
Program 14: Road Network and Safety	17,350	4,350	4,500	4,500	3,000	1,000
Strategic Policy 8: Transport and Logistics	625	-	200	175	150	100
Program 15: Transport Services and Safety	625	-	200	175	150	100
Strategic Policy 9: Water and Sewage	1,125	400	300	200	125	100
Program 16: Water Resource and Resource Management	1,125	400	300	200	125	100
Strategic Policy 10: Energy	2,100	500	500	450	450	200
Program 17: Energy Resource Development and Management	2,100	500	500	450	450	200
Strategic Policy 12: Housing Development	1,700	600	500	350	150	100
Program 21: Modern and Affordable Housing for All	1,700	600	500	350	150	100
RULE OF LAW	1,375	175	300	375	300	225
Strategic Policy 13: Justice and Human Rights	900	100	200	250	200	150
Program 22: Justice Policy Reform and Decentralization	900	100	200	250	200	150
Strategic Policy 14: Public Safety and National Defense	475	75	100	125	100	75
Program 23: Public Safety Readiness	475	75	100	125	100	75
GOVERNANCE AND ANTI-CORRUPTION	2,250	350	600	500	400	400
Strategic Policy 15: Transparency and Accountability	500	100	100	100	100	100
Program 27: Sustainable Democratic Governance Reform	500	100	100	100	100	100
Strategic Policy 16: Public Administration	1,750	250	500	400	300	300
Program 28: Land Governance and Management	600	100	100	200	100	100
Program 29: Public Service Decentralization	700	100	300	100	100	100
Program 30: Peace and Reconciliation	450	50	100	100	100	100
ENVIRONMENTAL SUSTAINABILITY	2,225	350	650	425	500	300
Strategic Policy 18: Climate Change	2,225	350	650	425	500	300
Program 34: Forestry, Ecosystem Conservation and Restoration	500	100	125	125	100	50
Program 35: Renewable Energy	1,200	100	400	200	300	200
Program 36: Solid Waste Management	525	150	125	100	100	50
HUMAN CAPITAL DEVELOPMENT	13,350	1,625	3,825	3,725	2,825	1,350
Strategic Policy 19: Education	4,775	700	1050	1500	1100	425

Pillar Strategic Policy and Program	Total	2025	2026	2027	2028	2029
Program 37: Educational Institution Management	800	300	200	100	100	100
Program 38: Teacher Capacity	475	100	100	100	100	75
Program 39: School Facilities	2,500	200	550	900	700	150
Program 40: Student Learning Capacity	1,000	100	200	400	200	100
Strategic Policy 20: Health System	6,200	350	2,250	1,700	1,300	600
Program 43: Health Sector Reform	1,000	150	250	200	300	100
Program 44: Health Services	5,200	200	2,000	1,500	1,000	500
Strategic Policy 21: Water, Sanitation and Hygiene	800	300	200	100	100	100
Program 46: Sanitation and Hygiene	800	300	200	100	100	100
Strategic Policy 22: Inclusive Social Development	1,275	275	225	325	225	225
Program 47: Inclusive policies and systems	250	25	25	100	50	50
Program 48: Sexual and Gender-Based Violence	125	25	25	25	25	25
Program 49: Inclusive Integrated Social Protection and Welfare Services	350	75	75	100	50	50
Program 50: Economic Empowerment of Women and Vulnerable Groups	550	150	100	100	100	100
Strategic Policy 23: Youth Development	300	0	100	100	100	0
Program 51: Inclusive Youth Empowerment	300	0	100	100	100	0
Grand Total	56,700	10,250	14,875	14,200	10,650	6,725



BONG COUNTY

County Development Agenda (CDA)
2025-2029